IMMIGRATION AND NATURALIZATION SERVICE'S (INS'S) INTERACTIONS WITH HESHAM MOHAMED ALI HEDAYET

HEARING

BEFORE THE

SUBCOMMITTEE ON IMMIGRATION, BORDER SECURITY, AND CLAIMS OF THE

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IMMIGRATION AND NATURALIZATION SERV-ICE'S (INS'S) INTERACTIONS WITH HESHAM MOHAMED ALI HEDAYET

WEDNESDAY, OCTOBER 9, 2002

House of Representatives,
Subcommittee on Immigration,
Border Security, and Claims,
Committee on the Judiciary,
Washington, DC.

The Subcommittee met, pursuant to call, at 3 p.m., in Room 2141, Rayburn House Office Building, Hon. George W. Gekas

[Chairman of the Subcommittee] presiding.

Mr. Gekas. The hour of 3 having arrived, the Committee will come to order. Because the rules of the House, and, therefore, the rules of the Committee, require two Members to constitute a hearing quota, and quorum, and presence, we simply have to recess until a second Member should appear. In the meantime I have kept faith with my own self-inflicted directive to start every meeting on time. I have done that, and now I recess on time.

[Recess.]

Mr. GEKAS. The Chair notes the presence of the lady from Texas Ms. Jackson Lee, Congressman Forbes; thus we have a working quorum and a hearing quorum, and, therefore, we shall proceed

with the hearing at hand.

This hearing has been called, as everyone knows by now, to consider the interactions between the Immigration and Naturalization Service and Hesham Mohamed Ali Hedayet. This is the individual who, on July 4, 2002, at the Los Angeles International Airport, gunned down several people, killing two, and then being caught in fire himself whereby he perished.

I asked the staff to determine what the present status of the victims or the families of the victims, and we know thus far that Mr. Aminov, the father of eight who was killed, left a wife Anat; and Ms. Hen, who died a day before a surprise party at which she was to become engaged, left other family members. We begin by entering into the Congressional Record our sympathies for the people left behind in this tragic event.

Then, as I recall the sequence of events, on July the 8, not more than 4 days following this incident, I personally contacted or sent a letter to the Immigration and Naturalization Service asking for a full exposition on the case of Hedayet and how it came to be that he was there at that time, and how it came to be that he took it

upon himself to rain terror upon the occupants of space at the Los

Angeles International Airport.

And then the other sequence of events that occurred, to the best of my recollection, in late July we received a modicum of information from and documentation from the INS leaving us still adrift as to the true picture of all that had occurred leading up to that incident, particularly with respect to the status of Hedayet. And then in August we began to pursue even more stringent measures to try to induce the INS to bring forth all that we requested by way of the background of this Hedayet. And then little by little, still not having received much definitive response after that late July flurry, the whole thing became noticeable and noticed by the Attorney General of the United States, who then, himself, directed full explanation—directed the INS to fully apprise us all of the true nature of the background of Hedayet, and that is where we are.

We are worried about the failure of the INS, as we see it, to follow through with a series of red flags in our judgment that would have prompted a reasonably inquisitive INS to look into the background more thoroughly of Hedayet when Hedayet was in front of them. He was in front of them from the very first as a petitioner for asylum, an applicant for asylum, and that was a wonderful opportunity to try to pin down who this man was. After a process that took years actually, then a final determination was made that asylum could not be granted to this individual because he didn't fall in the category of the five components of criteria of granting asylum, political affiliations, religious associations, et cetera, and that the criterion upon which he was refused asylum was one of incredible evidence or noncredible evidence, statements that he made during the interviews.

These pose a lot of different questions considering what we have since learned about Hedayet himself, and that is what the purpose of this hearing is, to try to delve into how all of this came about. In my judgment, the testimony of the witnesses here today will lead us to determine whether or not we should be reopening the question of asylum and how it is—has become a part of the Immigration and Naturalization Service's weaponry, and how best it can be used to make certain that those truly in danger if returned to their homes, their home countries, can be granted asylum; but on the other hand, that when there is any question at all, that process should bear down heavily on someone who seeks asylum and there is no justification for continuing to remain in the United States.

These questions are yet to be inquired and will become undoubtedly the focal point of future endeavors by this Subcommittee to tune up the immigration and naturalization portion of our responsibilities.

Mr. GEKAS. With that, I yield to the lady from Texas for an opening statement.

Ms. Jackson Lee. I thank you very much. Mr. Chairman.

We do know that this country was founded on the attitude of welcoming those persecuted to come to seek an additional and expanded opportunity, and so over the original journey of history of this Nation, the United States has lived with immigration. It has lived with it in a most favorable light, first with the waves of European immigrants as they came in the 1800's, and then as we moved

into the 20th century and the large number of immigrants reflecting a more diverse parts—more diverse parts of the world.

The INS has been the vehicle by which this country has documented its immigrants, using both the processes and the laws that are in place. It is the responsibility of this Committee, and I do thank the Chairman for an oversight hearing because, of course, I wish to offer my deepest sympathy to those individuals who lost their lives, particularly the victims of this very tragic and mur-

At the same time, as we review the—either the obstacles or the need for reform of the diversity visa or the lottery visa, we need to ensure and be certain that the procedures followed by the INS were-my first gleaning of the processes used by the INS gives me at least minimal comfort that they followed the laws and procedures, and that in the instance of the perpetrator of this violent or these violent acts, that initially there was no information regarding any affiliations of this person. And so I think it is extremely important that we recognize the good and the bad.

Just a year ago we were looking at opportunities to provide undocumented immigrants access to legalization, these immigrants who were hard-working, tax-paying individuals in this Nation doing the work that many Americans do not do, the yard work, the baby-sitting work, the bed-making work. In the twinkle of an eye, with the horrific tragedy of 9/11, we have changed both policy as well as common sense.

I hope this hearing will err on the side of common sense, what happened, what were the facts and how can we correct what was wrong. I hope it will not err on the side of that all immigration is bad, that all processes and procedures that we now have in place that have been legitimately vetted are wrong, because I would offer to say that if we could take a massive polling, we would find that there are lower percentages of individuals who have been in this country who have been engaged in horrific acts against this Nation.

We do realize we have turned the page and that homeland security is a priority for this Nation. In fact, it encourages me even more to want to focus on homeland security as opposed to the preemptive unilateral strike that we are debating now against the nation of Iraq. But we are in an immigration hearing, and I believe that our responsibilities today are to be corrective and to seek ways that we can ensure that the Nation remains a Nation true to its values, a Nation that adheres to the laws, but also recognizes that

it is and has been a Nation of immigrants.

There is no response to the victims, and we will certainly look to render to those victims justice, and that any systems that are broken we will fix, and we should do so. And I hope we can do so in a bipartisan manner. We will take an assessment on the procedures used by the perpetrator to achieve lawful permanent residence. That should happen, no doubt. We will follow chronologically the utilization of the asylum application process and then ulti-mately the use of the visa process that his wife won through the annual diversity lottery. That should be done. And finally the adjustment of status that was done through the INS.

Each deserves scrutiny, but as they deserve scrutiny, I would offer to say that we should balance the scrutiny with our view of realizing that legal immigration is important, and legal immigration is here with us in the United States, and we should look to reform it and refine it if we can, but certainly not to abolish it on the grounds of incidents that may be few, if not tragic. I yield back.

Mr. Gekas. We thank the lady.

Mr. Gekas. The Chair will ask any other Member who has an opening statement to offer it for the record so we can proceed with the testimony at the hearing, and at the same time to acknowledge the presence of the gentleman from California Mr. Issa, the lady from Pennsylvania Ms. Hart, the gentleman from Arizona Mr. Flake, and the gentleman from Virginia Mr. Forbes, as we previously had said.

Mr. Gekas. We are prepared to hear the witnesses after a brief introduction thereof. Bill Yates is the—oh, we are going to start from my right and go over to the final witness in that direction. Bill Yates is the Executive Associate Commissioner for the Immigration Services Division at the Immigration and Naturalization Service. He has been with the INS since 1974. He was an immigra-

tion examiner both at district and regional level.

In 1990, he came to Washington as a Director of the Organized Crime Drug Enforcement Task Force at INS. In this position he served as an advisor to then Attorney General William Barr.

Between 1994 and 1997, Mr. Yates served respectively as the Director of the INS's Vermont and California service centers. He returned to Washington, serving as the Acting Deputy Executive Associate Commissioner for INS field operations from 1997 to 1998 before returning to Vermont as the INS's Eastern Regional Direc-

He has been the Deputy Executive Associate Commissioner at the INS's Immigration Services Division, and he received his bachelor's degree from Seton Hall University.

He is not yet joined at the counsel table by the purported second witness Mr. Pipes, who we will wait for his arrival before putting

his introductory remarks into the record.

And so we will proceed to introduce Mr.—Dr. Camarota, who has published widely on the political and economic effects of immigration in the United States. His articles on the impact of immigration have appeared in both academic publications and the popular press, including the Washington Post, Chicago Tribune, Social Science Quarterly and Campaigns & Elections.

He received his bachelor's degree from Juniata College. He was that is in Pennsylvania, in case anybody didn't recognize it. He was awarded a master's degree in political science by the University of Pennsylvania, which is recognized as a Pennsylvania institution; received a Ph.D. In public policy analysis from the University of Virginia, which is not a Pennsylvania institution.

And he then will be followed by the testimony of Paul W. Virtue, the former general counsel of the INS, who is a partner in the Washington, D.C., office of Hogan and Hartson. Prior to going to this firm, Mr. Virtue served as the general counsel of the INS, the

Agency's chief legal officer.

During his tenure with the INS, Mr. Virtue testified before Congress on numerous occasions as an expert on immigration law and on policy. He participated in drafting the immigration provisions of the NAFTA and provided legal advice regarding their implementation. Mr. Virtue represented the INS as a media spokesperson on numerous complex legal and policy issues and has been a frequent author and participated at legal and business conferences and seminars. He has a bachelor's degree in pharmacy from West Virginia University and his J.D. From the West Virginia School of Law.

Mr. Pipes has appeared at the counsel table, and we will be able now to enter into the record his vitae. Mr. Pipes is a Director of the Middle East Forum and a prize-winning columnist for the New York Post and the Jerusalem Post. He is frequently seen discussing current affairs on television, appearing on such programs as ABC World News, CBS Reports, Crossfire, Good Morning America, News Hour with Jim Lehrer, Nightline, O'Reilly Factor and The Today Show. He has lectured in 25 countries.

In addition to television, Mr. Pipes has also published a number of periodicals including those in the Atlantic Monthly, Commentary, Foreign Affairs, Harper's, National Review, New Republic and The Weekly Standard, and has written 11 books. Many newspapers carry his articles, including the Los Angeles Times, New York Times, Wall Street Journal, Washington Post and several other dailies.

Mr. Pipes serves on the Special Task Force on Terrorism and Technology at the Department of Defense and sits on five editorial boards. He received his A.B. And Ph.D. From Harvard University,

both of which emphasized history.

And now we will begin the testimony with the customary statement to the witnesses that their written statement will be admitted into the record as written and submitted by the witnesses, without objection. And we will ask each witness to summarize that written statement through the course of 5 minutes that will be allotted to each as their testimony begins.

We will begin then with our witness, William Yates.

STATEMENT OF WILLIAM (BILL) R. YATES, DEPUTY EXECU-TIVE ASSOCIATE COMMISSIONER, IMMIGRATION SERVICES DIVISION, IMMIGRATION AND NATURALIZATION SERVICE

Mr. Yates. Mr. Chairman and Members of the Committee, thank you for this opportunity to share with you.

Mr. GEKAS. Is your mike on?

Mr. YATES. Okay. Can you hear me now? Yes. Okay.

Mr. Chairman and Members of the Committee, thank you for this opportunity to share with you information resulting from the Immigration and Naturalization Service's review of its interactions with Hesham Mohamed Ali Hedayet, the Egyptian immigrant who tragically killed two people at Los Angeles International Airport on July 4.

My remarks will focus on three items. First, I would like to explore the question concerning whether INS could or should have known that Mr. Hedayet was a threat to public safety. Second, I will discuss the increased level of scrutiny that applicants for benefits receive today. Third, I will discuss issues that I believe need to be addressed to enhance public safety.

We know several things based upon a review of Mr. Hedayet's file. We know that he filed for asylum almost 10 years ago. We know that his application was denied, and that the denial was based upon his failure to establish a well-founded fear of persecution based upon his religion. We know that Hedayet told the asylum officer that he had been falsely accused of being a member of a terrorist organization. We know that the officer found it difficult to believe that Hedayet would have left his wife and son in Egypt, and that Hedayet wasn't aware of the mistreatment of Coptic Christians in Egypt.

We know now that at the time of his interview, Hedayet was concealing something; that his spouse and child had arrived in the United States just weeks before his March 30, 1993, interview. We know that the asylum officer found that inconsistencies in

Hedayet's statements called into question his credibility.

What we also know is that no agency of the United States Government at any time during the past 10 years provided INS with any evidence that Mr. Hedayet was engaged in any form of criminal misconduct or that he was a threat to public safety. We know that during the past 10 years, INS took his fingerprints and forwarded those prints to the FBI; that INS forwarded his biographic information to the FBI and the CIA; and that INS sent a copy of his asylum application to the Bureau of Human Rights and Humanitarian Affairs. And we know that no agency provided derogatory information. Even today, after running comprehensive checks, including checks in the Interagency Border Inspection system known as IBIS, no evidence was located that suggests that this individual who resided peacefully in the United States for 10 years would suddenly commit such a horrible crime.

Second, my review of this record disclosed processes that required strengthening. My written statement describes many of the improvements that INS has already implemented, but let me mention a few of the most critical improvements. First, reform of the asylum program and removal of the employment authorization magnet has dramatically reduced asylum fraud. Second, INS now has an outstanding electronic fingerprint system and a national policy that requires receipt of a response from the FBI before decisions are made in asylum, adjustment of status, temporary protected status or naturalization applications. Third, Commissioner Ziglar directed that all applicants for benefits be checked against the interagency border inspection system, and that no decision may be made on any application until those checks are completed.

The final point I would like to make is that two critical public safety issues need to be addressed. The first issue concerns our lack of ability to identify all Government records for an individual

because we lack a national biometric standard.

The second issue concerns law enforcement and intelligence information. Earlier I listed checks that INS ran on Hedayet, how we sent fingerprints to one agency, biographic data to two, a copy of his application to another, and that we also ran recent checks in IBIS. Why do we run all those checks? We run multiple checks because no central depository for law enforcement and intelligence data exists. I would like to emphasize that the United States needs a comprehensive system that provides information to all law enforcement and benefit-granting agencies. The system needs to provide for background collection based upon a biometric identifier, as

well as biographic information. Also the users of the system must be confident that all relevant information regarding that check has been disclosed.

Mr. Chairman, that concludes my remarks. I will be happy to answer questions.

Mr. Gekas. We thank the gentleman.

[The prepared statement of Mr. Yates follows:]

PREPARED STATEMENT OF WILLIAM YATES

Mr. Chairman and Members of the Committee:

Thank you for this opportunity to share with you information resulting from the Immigration and Naturalization Service's (INS') review of its interactions with Hesham Mohamed Ali Hedayet, the Egyptian immigrant who shot and killed two people at Los Angeles International Airport on July 4, 2002. At the time of this tragedy, Mr. Hedayet was a lawful permanent resident of the United States. In December 1992, Mr. Hedayet filed an asylum application with INS. That application was denied in October 1995. Later, after his wife won a visa through the annual diversity visa lottery, Mr. Hedayet filed an adjustment of status application with INS. The INS interviewed him on this application and approved it in August 1997.

Particular attention to the INS role in this case was prompted by reports that Mr. Hedayet claimed in an asylum interview with INS that he had been falsely accused of belonging to Gama'a al-Islamiyya. The Department of State designated Gama'a al-Islamiyya as a terrorist organization in 1997, almost two years after INS denied his asylum application. Before I begin an overview of Mr. Hedayet's interaction with INS, I want to assure you a thorough review of all information available to INS about Mr. Hedayet's background reveals no enforcement or intelligence information that he was ever associated with a terrorist organization, or had engaged in any criminal activity prior to July 4, 2002. In addition, based on a thorough review of Mr. Hedayet's alien file, computer system records, and relating receipt files, INS has concluded that its decisions in connection with the asylum and adjustment of status applications were appropriate under the laws, regulations, policies and procedures in existence at the time.

My testimony will outline how INS followed regulations and procedures in place at the time Mr. Hedayet's applications were processed, and how INS has both improved processing procedures and strengthened security measures since then. However, it is important to understand that, even had Mr. Hedayet's applications been processed under the improved procedures in existence today, the outcome may have been the same. The current procedures, however, provide for a more thorough investigation and more opportunities to scrutinize potentially problematic cases.

As I noted, there was no evidence that Mr. Hedayet was ever associated with a

terrorist organization or had engaged in criminal activity. The only indication that Mr. Hedayet could pose a threat to others in the United States was his own assertion that he was falsely accused of being a member of an organization that committed terrorist activities and that these allegations were used as a pretext to persecute him because of his religious beliefs. His asylum claim was found not entirely credible and was denied. There is no evidence that the alleged false accusation of his membership in the terrorist organization was true or that he was actually a member of such an organization.

A brief chronology of INS interaction with Mr. Hedayet is as follows: On July 31, 1992, he was admitted to the United States as a visitor with permission to remain in the United States until January 25, 1993. The multiple entry B-2 visa, valid for one year, was issued on July 13, 1992 at the American Embassy in Cairo, Egypt. On December 29, 1992, Mr. Hedayet filed an asylum application claiming discrimination and police harassment due to his religious beliefs. An application for employment authorization accompanied the asylum application. The employment authorization application was approved on March 8, 1993, and an employment authorization document (EAD) was issued. Mr. Hedayet was interviewed regarding his asylum claim on March 30, 1993. He testified that he had been arrested and tortured multiple times, and was also made to sign documents admitting his membership in Gama'a al-Islamiyaa. He states that he is not a member of Gama'a al-Islamiyaa but of Assad Eben Furat Mosque Association, an organization that advocates the application of Islamic laws in Egypt.

On March 18, 1994, Mr. Hedayet applies to renew his EAD based on the pending asylum application. His application is approved and a new EAD is issued. On March 7, 1995, INS issues a Notice of Intent to Deny the asylum application. On April 27, 1995, the INS approves another renewal of Mr. Hedayet's EAD based on the pend-

ing asylum application.

The notice of denial on Mr. Hedayet's asylum application is dated October 19, 1995. In addition, the INS issued an Order to Show Cause charging him as a deportable alien based on his overstay of his visitor visa. These are returned to INS as undeliverable mail on January 30, 1996. In June 1996, INS renews Mr. Hedayet's employment authorization after reviewing his file and determining that he was not in deportation proceedings and therefore entitled to the EAD based on his pending asylum application.

Mr. Hedayet files an adjustment of status application in January 1997 as the for a criminal history check. In May 1997, the INS initiates name checks for derogatory information on Hedayet with the FBI and CIA. Mr. Hedayet is interviewed and his application is approved for adjustment of status on August 29, 1997.

IMPROVEMENTS TO ASYLUM PROCESSING

It is important to acknowledge that numerous improvements have taken place in the years since Mr. Hedayet first filed his asylum application. I would like to use the remainder of my statement to highlight these improvements in processing both asylum and adjustment of status applications.

First, it is likely Mr. Hedayet would have received personal service of charging documents placing him in removal proceedings two weeks after his asylum inter-

Second, if he failed to appear for his hearing before the Immigration Judge, it is likely he would have been ordered removed in absentia if the INS could prove he was served with the charging document. He would also have been ineligible for employment authorization because of his failure to appear.

Third, if he had appeared for his hearing before the Immigration Judge, he still would not have been eligible for employment authorization, unless his asylum application was granted by the Immigration Judge or was pending more than 180 days.

Fourth, as soon as INS received his application, it would have automatically sent his biographical information electronically to the Central Intelligence Agency (CIA) and Federal Bureau of Investigation (FBI) for background checks, and scheduled him to have his fingerprints taken at an Application Support Center.

Finally, his allegation of being accused of membership in a terrorist organization would have triggered referral of his case to Asylum Headquarters (HQASY), which would then consult with the National Security Unit and the National Security Law

Division, for further scrutiny.

These distinctions are a result both of asylum reform and security measures INS has continued to strengthen over the past six years. In 1995, asylum reform streamlined the asylum process and created a seamless referral process, giving asylum offices access to the Immigration Courts' calendars to directly schedule referred applicants for hearing in Immigration Court. The requirement that most applicants return to be served with a decision ensures timely decision-making and clear evidence

of service of charging documents.

Under asylum reform procedures, it is likely Mr. Hedayet would have been scheduled for an interview within 43 days from the date he filed his application. Importantly, he would have been scheduled to return to the asylum office two weeks after his interview to be served with the decision on his application. As he was found in-eligible for asylum and was not in valid status, the asylum office would have personally served him with charging documents within 60 days from the date he applied for asylum, thereby placing him in deportation proceedings. The charging documents would have contained a time and date for his first hearing with the Immigration Judge. Because Immigration Judges are required by statute to complete most asylum cases within 180 days, in all likelihood, Mr. Hedayet would have received a final determination on his asylum application and, if found ineligible, received an order of deportation or voluntary departure, within 180 days from the date he applied for asylum. If he failed to appear for his hearing before the Immigration Judge, the Immigration Judge would likely have ordered him removed in absentia, rather than have administratively closed the case, because INS would have been able to present proof of service of the charging documents.

Additionally, Mr. Hedayet would not have been eligible to apply for employment authorization until 150 days from the date he filed his asylum application. Further, he would not have been eligible for a grant of employment authorization, unless his application remained pending 180 days after the date of filing or was granted by the Immigration Judge. If Mr. Hedayet had not shown up to pick-up his decision two weeks after the interview, he would have been ineligible to apply for employment authorization. If he failed to appear for the hearing before the Immigration Judge, he would have been ineligible for employment authorization unless he could

establish exceptional circumstances for the failure to appear.

Current directives require Asylum Offices to notify Asylum Headquarters (HQASM) of asylum claims involving potential terrorists, including any case in which an applicant claims he or she has been accused of terrorist activities or terrorist associations. However, at the time that INS denied Mr. Hedayet's asylum claim in April 1995, specific notification requirements for any asylum applicant who admitted to having been accused of being a member of a terrorist organization were not yet established. Moreover, the Antiterrorism and Effective Death Penalty Act of 1996 (AEDPA) had not yet been enacted, so the current list of organizations designated as terrorist organizations by the Secretary of State pursuant to section 219 of the INA was not yet in existence. The Department of State published its first list of 30 terrorist organizations on October 8, 1997. It included the Gama'a al-Islamiyya.

At the time of the decision on Mr. Hedayet's asylum application, procedures required biographical information to be sent to the CIA by sending the CIA a copy of the Form G-325, Biographic Information, only if the case was recommended for approval. Also, at that time, a fingerprint card submitted by the applicant was sent to the FBI only if the case was recommended for approval. Under current procedures, electronic tapes with biographical information on all asylum applicants are sent to the CIA as of the FBI if these agencies have any adverse information on the sent to the CIA and the FBI. If those agencies have any adverse information on the applicant, that information is transmitted to INS' National Security Unit (NSU). All applicants are routinely scheduled to have their fingerprints taken electronically at an Application Support Center and the asylum application cannot be approved until INS receives the results of the FBI fingerprint check. In addition, background checks are conducted against the Interagency Border Information System (IBIS) on all asylum applicants at the time of filing and before a decision is made if the last check was done more than 35 days prior to the decision. The application itself is sent to the Department of State for an opportunity to provide any comments or information. Records indicate that Mr. Hedayet's asylum application, along with the asylum officer's assessment, were sent to the Department of State on January 30, 1995. No response was received which was standard procedure when the Department of State either had no interest in the case or no additional information to add to the case.

IMPROVEMENT TO ADJUSTMENT OF STATUS PROCESSING

The record of Mr. Hedayet's adjustment processing indicates that INS received his application on or before January 6, 1997, and that his fingerprints were forwarded to the FBI for a criminal history check on that date. In addition, Mr. Hedayet's adjustment of status application was filed with payment of the additional penalty sum, as required under section 245 (I) of the Immigration and Nationality Act (INA)

The INS Los Angeles District Office had jurisdiction to adjudicate the application despite the fact that an Order to Show Cause (OSC) had previously been filed with the Immigration Court. The controlling regulation at that time was found in 8 CFR 245.2(a)(1) as in effect on January 1, 1997, and states, "After an alien has been served with an order to show cause or warrant of arrest, his application for adjustment of status under section 245 of the Act or section 1 of the Act of November 2, 1966 shall be made and considered only in proceedings under part 242 of this chapter." Former Part 242 referred to deportation proceedings within the purview of the Immigration Court. In this case, the record clearly established that the OSC had not been served upon the Mr. Hedayet and, therefore, that INS had jurisdiction over the application.

At the time Mr. Hedayet filed his adjustment of status application, INS had discretion to serve him with a copy of the OSC, or to adjudicate the application. If INS had decided to serve him with the charging document, the Immigration Court would then have had jurisdiction to adjudicate the adjustment of status application. As a general matter, INS exercises favorable discretion as early in its processes as possible in recognition of the government's and the alien's interest in avoiding unnecessary legal proceedings. Although Mr. Hedayet's record does not reflect the decision process not to serve him with the charging document, it would have been considered an unnecessary step to do so when he was prima facie eligible to adjust his status.

IMPROVEMENTS TO APPLICATION PROCESSING

Since INS adjudicated Mr. Hedayet's adjustment of status application, INS has made several improvements to application processing, particularly in the area of background checks. These improvements include:

- Electronic transmission of applicant fingerprint checks directly to the FBI after verification of applicant's identity by INS personnel;
- Confirmed FBI responses to fingerprint checks and review of criminal record, if applicable, before scheduling an applicant for interview;
- Electronic data exchanges with the FBI and CIA on biographic information;
- Adverse information revealed by FBI or CIA biographic information checks is transmitted to NSU and adjudication of the application withheld until the information is resolved;
- IBIS ("look out") checks on all applications and petitions at the time of filing and again before adjudication if the first check was conducted more than 35 days prior to adjudication; and
- A national Standard Operating Procedure governing all adjustment of status applications and a Quality Assurance program to ensure compliance with the standard procedures.

CONCLUSION

This concludes my testimony and I look forward to responding to any questions that you may have.

Mr. Gekas. We will turn now to Mr. Pipes.

STATEMENT OF DANIEL PIPES, DIRECTOR, MIDDLE EAST FORUM

Mr. PIPES. Thank you, Mr. Chairman. Thank you for this opportunity. On March 7, 1995, asylum office in Anaheim California.—

Mr. Gekas. I think you just turned it off. There. Try it again.

Mr. PIPES. Thank you, Mr. Chairman.

On March 7, 1995, the Asylum Office in Anaheim, California, of the INS sent a letter of intent denying Hesham Mohamed Ali Hedayet, an Egyptian national, his application for asylum in the United States. This denial letter mentioned that Mr. Hedayet had acknowledged signing documents in Egypt that admitted his membership in an Egyptian group which the asylum officer called "Gamatt El Islamaia."

Despite the fact that Mr. Hedayet had possible membership in al-Gama'a al-Islamiyya, this did not stand out in the INS denial letter, nor was it the basis of any further research or action by the INS or any American law enforcement agencies. Five years later or 7 years later, it is clear that this was a profound misjudgment, for on July 4 of this year, the very same Mr. Hedayet attacked the El Al counter at Los Angeles International Airport, killing two in a hideous act of terrorism.

One might think that the INS would admit the error of its ways. One would be wrong. We just heard Mr. Yates indicate that it basically—the INS was basically not responsible. There was really no evidence. There is no sense of shame on the part of the INS. In retrospect, I think this cavalier attitude toward Mr. Hedayet's possible membership in the al-Gama'a al-Islamiyya is nothing less than astounding. It does not take a specialist in immigration procedures to realize that the INS's complete lack of curiosity in this matter is—was wanting.

There was very clear evidence, very easily available to the INS, about the nature of al-Gama'a al-Islamiyya. Every year the State Department puts out an important document called Patterns of Global Terrorism, and every year since 1992 it has pointed out the importance and the danger of al-Gama'a al-Islamiyya. For example, the 1992 edition of that book, said "most of the attacks [in Egypt]

in 1992 were perpetrated by the al-Gama'a al-Islamiyya extremist group." One finds the same kind of language reiterated every single year since then, 1994, 1995, 1996, 1997, 1998, 1999, until there was a cease-fire between al-Gama'a al-Islamiyya and the Egyptian

It bears noting that Mr. Hedayet is hardly the only legal immigrant who has engaged in terrorism on U.S. soil. Others include Mir Aimal Kansi, a Pakistani who killed two CIA personnel outside of Agency headquarters in Langley, Virginia, in January 1993; several of the gang that bombed the World Trade Center a month later; the murderers, Lebanese and Palestinian respectively, who killed individuals on the Brooklyn Bridge and the Empire State Building in 1994 and 1997; and, of course, nearly all, 15 out of 19, of the suicide hijackers on the four planes in September 2001, killing 3,000 people were legal immigrants.

It bears noting that in today's New York Post there is an article which looked—which analyzes the application for asylum, for entry, of these 15 and finds that all of them were improperly filled out, lacking information, and should have been denied on the very face of them without having to go any further than looking at the appli-

cations themselves.

The INS must not only own up to its inexcusable error with regard to Hesham Mohamed Ali Hedavet, but it must also begin a remedial campaign to go through its archives to locate, investigate

and deport or arrest any immigrants with ties to terrorism.

Let me conclude by saying that I think we must go a step further. We have seen prominent business executives taken in handcuffs by law enforcement in recent months. I think punishments are—for criminal negligence are due not only to business executives, but also to Government officials who so betray their trust. Thank you.

[The prepared statement of Mr. Pipes follows:]

PREPARED STATEMENT OF DANIEL PIPES

On March 7, 1995, the Asylum Office in Anaheim, California, of the Immigration and Naturalization Service (INS) sent a letter of intent denying Hesham Mohamed Ali Hedayet, an Egyptian national, his application for asylum in the United States.

The denial letter mentioned that Hedayet had acknowledged signing documents

in Egypt that admitting his membership in an Egyptian group which the asylum officer spelled "Gamatt El Islamaia" and his having admitted an intention to overthrow the government of Egypt. To be sure, Hedayet informed his U.S. asylum officer that the Egyptian police had compelled him to make these false confessions.

Mention of Hedayet's possible membership in "Gamatt El Islamaia" did not stand out in the INS denial letter, nor was it the basis of any further research or action by the INS or American law enforcement agencies. Hedayet's case was completely routine, meaning that he was in effect permitted to disappear from the INS's supervision, and it then made no special effort to find him. So lacking in urgency was his deportation that when the INS found its letters to Hedayet returned unopened, it appears to have let matters go at that. Worse, the INS extended Hedayet's employment authorization on June 11, 1996, even as it supposedly was deporting him from the country

In July 1996, Hedayet's wife won a visa from the annual lottery the INS runs. In November 1997, Hedayet applied for a change of status to become a lawful permanent resident. As in 1995, had the INS had reasonable grounds to believe Hedayet had engaged or was likely to engage in terrorist activity, it could have deported him. It appears that the INS paid no attention to this whole question, instead routinely approving Hedayet's adjustment application.

Five years later, the INS's profound misjudgment is unfortunately too obvious. For on July 4th of this year, the same Hesham Mohamed Ali Hedayet attacked the

El Al counter at Los Angeles International Airport, killing two, in a hideous act of terrorism.

One might think that the INS would admit the errors of its ways. One would be wrong, "The only indication that Mr. Hedayet could pose a threat to others in the United States," states INS official William Yates said in testimony prepared for this hearing, "was his own assertion that he was falsely accused of being a member of an organization that committed terrorist activities.

In retrospect, this cavalier attitude toward Hedayet's possible membership in the group commonly spelled as al-Gama'a al-Islamiyya (which translates as "the Islamic

Group," or IG), is nothing less than astounding.

It does not take a specialist in immigration procedures to realize that Hedayet mentioned the accusations against him because he decided the best tactic would be pre-emption. He anticipated that the INS's would do a thorough investigation of his life and wanted to spin his record in advance. Although it certainly could be the case that the Egyptian police compelled an innocent man to sign a false document, there was also a very real possibility that Hedayet actually did belong to al-Gama'a al-Islamiyya.

The INS's complete lack of curiosity on this issue is astonishing. Not only does al-Gama'a al-Islamiyya have a long and notorious history of terrorism, one going back to the assassination of Anwar el-Sadat in October 1981, but this history is well documented in U.S. government publications. Patterns of Global Terrorism, the most authoritative U.S. government source on this subject, had amply documented what dangers Al-Gama'a al-Islamiyya posed by the time (March 1995 and November 1997) by INS reached its critical decisions about Hadwart 1997) the INS reached its critical decisions about Hedayet.

The 1992 edition of *Patterns of Global Terrorism*, the Department of State's annual survey, explained that "Most of the attacks [in Egypt] in 1992 were perpetrated by the al-Gama'a al-Islamiyya extremit group. . . . This group seeks the violent court way of the Emission Courtment "2". the violent overthrow of the Egyptian Government.

The 1994 edition states that "Most attacks against Egyptian official and civilian targets, and against foreign tourists, were claimed by the extremist Islamic Group (IG). The IG seeks the violent overthrow of the Egyptian Government." In October of that year, it bears noting, al-Gama'a al-Islamiyya was responsible for the only known attempt on the life of a Nobel laureate, Naguib Mahfouz. "Al-Gama'a al-Islamiyya . . . continued to be the most active Islamic extremist organization in Egypt in 1995," stated the *Patterns of Global Terrorism* from that year. The group's highlight came in June, when it attempted to assassinate Egypt's President Husni Mubarak during his visit to Addis Ababa, Ethiopia.

No change in 1996: "al-Gama'at al-Islamiyya, which continued acts of terror in Egypt, remained active and dangerous." The report told about "a shooting attack against foreign tourists at a Cairo hotel in April" which it described as having "the largest casualty count from a single incident in Egypt's modern history."

As for 1997, Patterns of Global Terrorism termed al-Gama'a al-Islamiyya's November "brutal attack [in Luxor] that left 58 tourists and four Egyptians dead" as "one of the world's most horrific acts of terrorism in 1997."3

It bears noting that Hedayet is hardly the only legal immigrant who has engaged in terrorism on U.S. soil. Others include Mir Aimal Kansi, a Pakistani, who killed two CIA personnel outside agency headquarters in Langley, Virginia, in January 1993; several of the gang that bombed the World Trade Center a month later; the murderers on the Brooklyn Bridge and the Empire State Building (in 1994 and 1997); and, of course, most of the suicide hijackers of four planes in September 2001, killing three thousand.

The INS not only must own up to its inexcusable error with regard to Hesham Mohamed Ali Hedayet; but it also must begin a remedial campaign to go through its archives to locate, investigate, then deport or arrest any immigrants with ties to terrorism.

Daniel Pipes (www.DanielPipes.org) is director of the Middle East Forum, columnist for the New York Post and Jerusalem Post, and author of Militant Islam Reaches America (W.W. Norton).

¹ Associated Press, 9 October 2002.

²Page. 15. The report goes on to explain that Omar Abdel Rahman, the group's leader, "has been in the United States since 1990" and "U.S. authorities are moving expeditiously with the aim of ensuring the Sheikh's departure from this country." Not expeditiously enough: in 1993, Omar Abdel Rahman engaged in terrorism in New York City.

³The State Department has enhancements from deal Comparation of Comparation of the Property of the Propert

The State Department has subsequently found al-Gama'a al-Islamiyya to have "ties" to Al-Qaeda.

Mr. GEKAS. We thank the witness and turn to Mr. Camarota, to Dr. Camarota.

STATEMENT OF STEVEN A. CAMAROTA, DIRECTOR OF RESEARCH, CENTER FOR IMMIGRATION STUDIES

Mr. CAMAROTA. Mr. Chairman and Members of the Subcommittee, thank you for inviting me to testify at this hearing on the Hedayet case. My name is Steven Camarota, and I am Director of Research at the Center for Immigration Studies, a nonpartisan

think tank here in Washington.

When Mr. Hedayet murdered two people and maliciously wounded three others at LAX airport, on July 4 of this year, many observers mistakenly saw his crime, like the attacks of September 11, as either unpreventable random acts of terrorism or as failures only of intelligence, law enforcement or perhaps even airport security. But a careful examination of his immigration history reveals that fundamental problems in our immigration system also played a role.

Mr. Hedayet came to the United States from Egypt on a tourist visa in 1992 and then applied for asylum, which, as we have heard, was turned down. However, his wife won the visa lottery in 1997, which gave him permanent residency. He then used the provision called 245(i), which allowed him to get his green card processed while he remained in the U.S. .

The Hedayet case raises a number of critically important questions about our asylum system, the lottery and 245(i). Turning first to the asylum system, although his asylum application indicated that the Egyptian Government thought he was a terrorist, the INS seems never to have investigated this connection. The case is eerily reminiscent of one involving Gazi Ibrahim Abu Mezer, who tried to bomb the Brooklyn subway system in 1997. Mezer indicated on his asylum application that the Israeli Government thought he was a terrorist, and again, like Hedayet his possible connection to terrorism was never adequately investigated. The primary reason the INS did not ask the Egyptian or Israeli Government about these men's possible links to terrorism is that it would have violated the confidentiality of the asylum process.

In my view, the safety of the American people must supercede such concerns. Our top priority must be national security, not some hypothetical risk that notifying a home government might pose to an applicant or his family. Those who advocate the alternative point of view must accept responsibility for the increased risk of

terrorism this creates.

Let me briefly turn to the lottery used by Mr. Hedayet. One of the problems with the lottery is that it gives green cards to people who have no strong ties to the United States, unlike family-based immigration. Certainly individuals with few ties to the United States are more willing and more likely to engage in attacks on our country. The attractiveness of the lottery to terrorists is shown by the fact that two terrorists arrested in August of this year in Michigan also used the lottery.

Finally, let me touch on why 245(i), which was also used by Mr. Hedayet, is such a problem. First, having the INS process applications in the United States increases the chance that any problem

with the application will be missed. Consular officers in the home country know the local conditions and are in a much better position

to judge whether someone is a security threat.

But the second and most important problem with 245(i) is that processing applicants from within the United States renders the background check meaningless. Let me say that again. It makes it meaningless, because even if a person is found ineligible, he is still in the United States. The INS has no procedure or means to require green card applicants systematically who are rejected to leave the country. In contrast, if the applicant had returned to his home country to undergo processing and was then found ineligible, he would have, in effect, deported himself. The only way to make the background check meaningful is to have it done in the applicant's home country.

The problems with our immigration system I have outlined result mostly from a lack of resources and ill-conceived immigration policies. A recent study by the Center for Immigration Studies of 48 known al Qaeda terrorists found that at least 22 had committed significant violations of immigration law prior to taking part in terrorism on U.S. soil. Clearly, strictly enforcing our immigration laws and permanently eliminating policies like the lottery and 245(i) could significantly reduce the terrorist threat. Thank you.

[The prepared statement of Mr. Camarota follows:]

When Hesham Mohamed Hedayet murdered Victoria Hen and Yaakov Aminov at Los Angeles International Airport on July 4 of this year, many observers mistakenly saw his crime, like the attacks of September 11th, as either unpreventable random acts of terrorism or as representing failures only of intelligence, law enforcement, or perhaps even airport security. While it is extremely important to consider possible failures in each of these areas, a careful examination of the immigration history of Mr. Hedayet reveals that fundamental failures in our immigration system also played a critically important part in allowing him to commit his heinous crime.

PREPARED STATEMENT OF STEVEN A. CAMAROTA

Although all of the facts have not been made public, a brief history of the Hedayet case is possible based on public information. Mr. Hedayet came to the United States from Egypt on a tourist visa in 1992, which allowed for a six-month stay. It seems clear that this was not his first long-term stay in the United States. In any event, before the visa expired he applied for asylum in 1992, giving him work authorization. Eventually his visa expired, but he continued to live in the United States as an illegal alien while his application for asylum was pending. His application was eventually turned down, as was his appeal in 1996. After he was denied asylum, the INS began deportation proceedings against him. However, his wife played the visa lottery, and in 1997 she won, which stopped his deportation and allowed her and her husband to become legal permanent residents. To obtain their green cards they used what was then a relatively new provision in the law called 245(i), which allowed them to have their green card applications processed from within the United States without having to return to Egypt for processing.

As for his crime, there is no question that it was premeditated, and that he intended to kill as many people as possible. Moreover, he walked past other airlines and started shooting only after he reached the El Al ticket area. There can be no doubt that he intended that many of his victims be Jewish. At the very least, in my view, his actions qualify as a hate crime. Moreover, reports in the London-based Al-Hayat newspaper indicate that Mr. Hedayet met with Ayman al-Zawahiri in 1995 and again in 1998. Al-Zawahiri is Osama bin Laden's second in command and is one of the founders of al Qaeda. Thus it is very possible that in addition to being a hate crime, Hedayet's murderous killing spree was also part of an al Qaeda operation. The Hedayet case raises a number of questions concerning the asylum system, the visa lottery, and 245(i). My testimony will briefly touch on each of these

THE ASYLUM SYSTEM

Turning first to our asylum system. The Hedayet case is extremely troubling for several reasons. Although his asylum application indicated that he was applying for asylum because the Egyptian government thought he was a terrorist, the INS seems never to have investigated his possible link to al-Gamaa al-Islamiya, also called the Islamic Group. In fact, Mr. Hedayet indicated on his asylum application that he had signed a confession in Egypt admitting his membership in the Islamic Group. The circumstances surrounding Hedayet's asylum application are eerily reminiscent of a case in the mid-1990s involving Gazi Ibrahim Abu Mezer. Mezer, who lived in the West Bank, indicated on his asylum application that he too faced persecution, in his case from the Israeli government, because that country thought he was a member of Hamas. And again, like Hedayet, his possible ties to terrorists were never adequately investigated. Mezer was later sentenced to life in prison after he attempted to homb the New York subway system in 1997

The primary reason that the INS did not ask the Egyptian or Israeli governments about the asylum applicant's possible link to terrorism is that it would have violated the confidentiality of the asylum process. Moreover, there is a fear that foreign governments may move to penalize the applicant's family who are still in their home country if those governments become aware that he or she was applying for asylum in the United States. However, in my view the national security of the United States must supercede such concerns. The safety of the American people must be the top priority of the United States government, not the hypothetical risk it might create for the applicant or his family. Those who advocate the alternative point and do not support contacting foreign governments about the possible terrorist links of asylum applicants must accept responsibility for the increased risk of terrorism this creates and must also accept some responsibility for the heinous crimes committed

by terrorists like Hedayet and Mezer.

Mr. Hedayet and Mr. Mezer are not the first terrorists to use our asylum system. Some of the most notorious terrorists in the 1990s used political asylum to enter and/or remain in the country. Sheik Omar Abdel Rahman, for example, used an asylum application to prevent his deportation to Egypt after all other means of remaining in the country had failed. Rahman inspired several terrorist plots, including the 1993 attack on the World Trade Center, and he is considered one of the spiritual leaders whose ideology helped found al Qaeda. Mir Aimal Kansi, who murdered two CIA employees, and Ramzi Yousef, who was sentenced to death for masterminding the first attack on the World Trade Center, both had ayslum applicants pending when they committed their crimes. Moreover, Abdel Hakim Tizegha, who took part in the Millennium plot in 1999, and Ahmad Ajaj, who was involved in the first World Trade Center attack, both had applied for asylum as a means of remaining in the country. Tizegha's application had been denied prior to his arrest; and Ajaj left the country before attending a hearing but later returned and took part in the first attack on the World Trade Center.

Our lax asylum system, which often does not detain applicants and does not carefully investigate their stories, has been one of the favorite means for terrorists to live in the United States. Such a system has in the past allowed terrorists not only to enter the United States but has also allowed them to remain in the country moving about freely while they plan their attacks. In total, at least six—seven if Hedayet is included—al Qaeda terrorists have successfully manipulated our asylum laws. Several key reforms are needed, including more resources so that claims can be quickly and throughly investigated, more detention space so that anyone who might be a threat can be held and most importantly the INS must take very seri-

ously any indication that the applicant is a possible terrorist.

VISA LOTTERY

The visa lottery, used by Mr. Hedayet and his wife, is also very problematic from a national security point of view. The lottery gives out permanent residence to 50,000 people a year who mail in post-cards and "win" the opportunity to come to America. The lottery gives green cards to people who have no strong ties to the United States. That is, unlike family-based immigration, which awards green cards to those who have relatives in the United States, the lottery goes to those who do not have a relative who can sponsor them. Certainly, individuals with few ties to the United States are more likely to be willing to attack our country. The attractiveness of the lottery to al Qaeda terrorists is also shown by the fact that Hedayet is not the only terrorist to use it. Ahmed Hannan and Karim Koubriti, indicted on August 28th of this year as members of a terrorist sleeper cell in Michigan, came to this country in 2000 after winning the lottery in Morocco. They are accused of planning attacks both here and abroad against American interests.

It is very difficult to see what purpose the lottery serves. It does not satisfy any humanitarian concerns. Moreover, unlike employment-based immigration, the lottery does not make any attempt to select people based on whether they have some special or much-needed job skill. Instead, the lottery, which requires the handling and processing of 10 million entries, and also the processing of tens of thousands of additional green cards each year that would otherwise not have to be processed, creates a significant administrative burden for the State Department and the INS—two organizations that are already overburdened by the number of applicants in other categories.

In addition to creating administrative burdens and an avenue for terrorists to enter the country, one of the worst features of the lottery is that it encourages illegal immigration, as it did in the Hedayet case. Having no other means of remaining in the country, Hedayet stayed here anyway as an illegal alien even after his asylum application was denied. By appealing his asylum claim and by playing the lottery he was trying different means of remaining in the country. The existence of the lottery gave him a realistic hope of eventually getting a green card, if he just played the lottery long enough. He really had no other choice, because he did not have a family member who could sponsor him, nor did he have specialized skills which would have allowed him to qualify for employment-based immigration, and of course he did not qualify for asylum. If it had not been for the lottery, he and his family might have given up and gone home.

245 (I)

After not carefully exploring Hedayet's possible links to terrorists, and then allowing him to use the visa lottery, our immigration system compounded its failures by allowing him to get his green card using 245(i). Of course, he did qualify for it. Section 245(i) of the Immigration and Nationality Act allows illegal aliens (who have either snuck into the country or overstayed a temporary visa) to undergo visa processing (i.e., receive a green card) from within the United States. Applicants must pay a fine of \$1,000, and by doing so they avoid having to return to their home country. 245(i) is a significant threat to American national security. Until the mid-1990s, most green card applicants would have been required to apply in their home countries.

There are many problems with 245(i): it represents a fundamental disregard for the rule of law, it makes all those who wait their turn in their home countries look like fools because they played by the rules, and it sends the message to those considering entering the country illegally that they may come whenever they want and stay illegally for as long as it takes get a green card. But putting all these concerns aside, from a national security standpoint there are two significant problems with allowing illegal aliens to undergo changes of status without going home to be processed. First, having the INS process applicants in the United States instead of requiring the alien to return to his home country increases the chance that any problem with the application will be missed. Consular officers in the home country speak the local language and know the local conditions, are in contact with local law enforcement, and are in a much better position to judge the validity of the application, and whether someone poses a security threat than is an INS employee who might be half a world away.

The second and most important reason 245(i) is a threat to national security is that even if the INS could assess applications as well as the State Department, processing applications from within the United States renders the background check meaningless because even if a person is found ineligible, he is still in the country. The INS has no procedure or means to require green card applicants who are rejected to leave the country. In contrast, if the applicant had to return to his home country to undergo processing and was then found ineligible he would have, in effect, deported himself. The only way to make the background check meaningful is to have it done in the applicant's home country. The existence of 245(i) not only made it less likely that Mr. Hedayet's possible terrorist links would have been uncovered, it rendered his background check meaningless. Mr. Hedayet himself was in fact turned down for a green card, and he in fact did live in the United States as an illegal alien. He is not the only terrorist who was turned down for a green card and simply continued to live here illegally. Mohammed Salameh, who was turned down for a green card in the early 1990s, remained in the country and rented the truck used in the 1993 attack on the World Trade Center.

Of course, many will argue that of the thousands of people who use 245(i), only a small fraction are criminals or terrorists. While this is certainly true, this is no reason to render the background check meaningless by processing applications in the United States rather than sending the person back to his or her home country.

After all, the vast majority of airline passengers are not intending hijackers, but we still use metal detectors and x-ray machines on all of them before they board a plane. All security measures are always aimed at the small fraction of the population who intend to commit a crime. Everyone must be checked, and the check must be meaningful. And for the background check to be meaningful, individuals must return to their home country.

CONCLUSION

If it can be said that anything good may have come from the atrocities of September 11th, it is that many Americans have come to realize that immigration is not simply a matter of economics or something to think about in only romantic and nostalgic terms. No longer can quaint stories of one's immigrant grandmother be a substitute for intelligent discourse on one of the most important issues confronting the country. We need to realize that the failures in our immigration system that facilitated the attacks of September 11th or the July 4th murders at LAX airport are not mostly the fault of the INS. Yes, the INS has very real problems. But the failures in our immigration system result mostly from a lack resources, ill-conceived immigration policies, and most important of all, from a lack of political leadership. Many elected officials have been all too willing to adopt policies that clearly reward illegal immigration, and make protecting our nation much more difficult. Our lax asylum system, our inability to deport those who are turned down for a green card, along with the visa lottery and 245(i), are all examples of policies that create significant problems for American national security.

There is a fundamental misconception about how immigration policy can help in the war on terrorism. We often hear that the INS should "only go after the terror-

There is a fundamental misconception about how immigration policy can help in the war on terrorism. We often hear that the INS should "only go after the terrorists." But for the most part, apprehending someone who is a known terrorist is a matter of intelligence and law enforcement, not immigration policy. The way our immigration system can play a vital role in reducing the terrorist threat is by the mundane work of carefully processing applications and by strictly enforcing the law, such as by making those who are here illegally leave the country. A recent study published by the Center for Immigration Studies of 48 al Qaeda terrorists, including the September 11th hijackers, found that at least 22 had committed significant violations of immigration prior to taking part in terrorism. (The report is available at www.cis.org.) Given how common violations of immigration laws are among terrorists, strict enforcement would almost certainly be helpful in disrupting terrorism in the future.

We also have to eliminate programs such as 245(i) that expose the country to unnecessary risks or that create unnecessary administrative burdens such as the visa lottery. If we adopt a policy of using our immigration system to "only go after the terrorists," inevitably that will end up targeting people from Muslim countries for selective enforcement. I think we should reject a long-term policy of selective enforcement for only Muslims who violate immigration laws. We should enforce the law for everyone. Most people who argue that we should use our immigration system to target only terrorists almost certainly don't want it to result in selective enforcement. But that is the inevitable result nonetheless.

Mr. GEKAS. We thank the gentleman and turn to our final witness for the day Mr. Virtue.

STATEMENT OF PAUL VIRTUE, HOGAN AND HARTSON, FORMER GENERAL COUNSEL, IMMIGRATION AND NATURALIZATION SERVICE

Mr. VIRTUE. Mr. Chairman, Ms. Jackson Lee, Members of the Committee, thank you for the opportunity to appear today to discuss the implications for immigration policy of the tragic case involving Mr. Hesham Hedayet. The matter provides a legitimate basis for inquiry into INS processes and procedures. However, attacks against the sound immigration policies that underlie programs involving the protection of refugees, the diversity lottery and former section 245(i) of the Immigration and Nationality Act are simply unfair. Rather, your review should focus on how immigration reform can best contribute to our national security by enhancing our intelligence gathering and sharing capability while respect-

ing our commitment to due process and civil liberties and facili-

tating the free flow of people and goods.

It is important to examine the handling of this case in the context of current processes and procedures. Chief among those is the restructuring of the asylum application process in 1995 by which automatic eligibility for employment authorization was eliminated. The process was streamlined to allow for consideration of the claim by INS and the Immigration Court within a 6-month period. INS approval of claims is now limited to only manifestly well-supported applications. All others are referred to the court, and applicants are now required to appear in person at the Asylum Office to receive the decision and service of a notice to appear for removal proceedings where that is appropriate.

Statutory provisions enacted in 1996 restricting consideration of asylum claims to those filed within 1 year of entry and requiring background checks before an asylum claim may be approved have also limited the attractiveness of asylum as a means to remain and

work in the United States.

Some suggested that asylum seekers be detained during consideration of their claims to limit the risk of danger to the community. While I agree that detention may be appropriate in those relatively small number of cases where the applicant poses a risk, or is suspected of posing a risk of harm, I don't believe that custody should be made mandatory or that this should be applied liberally in the asylum context. Detention must be considered carefully in the cases of torture survivors and other asylum seekers, many of whom are still suffering from the effects of torture and persecution when they arrive in the United States.

Similarly, I advise caution in the INS and State Department investigations of the bona fides of asylum claims and suspected terrorist activity. I continue to believe that sharing an asylum claim or the particulars of the claim with the sending country should be avoided as is provided in the existing guidelines for INS employees and State Department consular officials. Those guidelines permit overtures to the sending country in such a way that permits a thorough investigation while preserving confidentiality of the asylum

process.

The Hedayet case is also being used to criticize the diversity lottery program. The lottery program itself does not pose inherent security problems. The lottery simply gives selected persons from countries with low rates of immigration the opportunity to apply for permanent residence. Lottery winners must still undergo extensive background checks, identical to those required by persons sponsored for permanent residence by family members or by employers. As with the asylum regulatory changes, a number of changes in the DV program have made that program more secure, and those measures are detailed in my written testimony.

and those measures are detailed in my written testimony. Finally, former section 245(i) of the Immigration and Nationality

Act has come under criticism as a result of the Hedayet case. Critics have suggested the provision operates as a loophole for those bent on terrorist aims because the applicant's status is adjusted in the U.S. This is simply not the case. 245(i) was enacted as an efficiency measure in 1994. It did not change the requirements for admission as an immigrant and did not eliminate the requirement for

background checks before an application can be approved. At the time Congress looked at the number of people who were traveling to their home countries to apply for visas, the disruptions in their lives and that of their employers, and the effect that that had on the staffing at consular posts and decided to permit those eligible

for immigrant visas to adjust their status here in the U.S.

Some have suggested that those unlawfully present in the U.S. would be more thoroughly screened by consular officers abroad than by INS adjudicators, and also that requiring them to apply abroad would address the problem with removal of those whose visas are denied. I can't agree necessarily that consular officers are better postured than INS officers to conduct thorough interviews, but the latter point is a good one and should be examined. The problem is those people who are here in an unlawful status make themselves inadmissible by leaving to apply for a visa. There are ways to address this issue and to ensure that people who are of concern have to apply for their visas abroad. Thank you, Mr. Chairman. Mr. Gekas. We thank the gentleman.

[The prepared statement of Mr. Virtue follows:]

PREPARED STATEMENT OF PAUL W. VIRTUE

Mr. Chairman, Ms. Jackson Lee and Members of the Committee:

Thank you for the opportunity to appear today to discuss the implications for immigration policy of the Immigration and Naturalization Service's ("INS's") handling of matters involving Hesham Mohamed Ali Hedayet, the Egyptian national who shot and killed two people at Los Angeles International Airport on July 4, 2002. As detailed in the agency's testimony, Mr. Hedayet entered the United States as a visitor in July 1992. His December 1992 application for asylum, in which he claimed persecution by the Egyptian government based on its mistaken belief that he was a member of Gama'a al-Islamiyaa, was denied by the INS in October 1995. An order to show cause charging Hedayet with being deportable as an overstay was then issued and mailed, but deportation proceedings were never commenced when the charging document was returned to the agency as undeliverable mail. In January 1997, Mr. Hedayet filed an application for adjustment of status as the spouse of a diversity lottery winner. When name and fingerprint checks with the FBI and CIA failed to elicit negative information, Hedayet's status was adjusted to permanent residence in August 1997.

While the Hedayet case serves as the basis for legitimate inquiry into INS processes and procedures, it is both unfair and inaccurate to use the case to raise allega-tions against sound immigration policies that underlie programs involving the protection of refugees, the diversity lottery, or former Section 245(i) of the Immigration and Nationality Act. Rather, responsible voices recognize that immigration reform can best contribute to our national security by enhancing our intelligence capacity while respecting our commitment to due process and civil liberties and facilitating

the free flow of people and goods.

Needed reforms to our immigration system are included in the Border Security and Visa Entry Reform Act (Border Security Act, Pub. L. No. 107-173). Specifically, the new law: authorizes increased funding for the Department of State (DOS) and the INS; requires federal agencies to coordinate and share information needed to identify and intercept terrorists; encourages the use of new technologies by authorizing funds to improve technology and infrastructure at INS, the Customs Service, and DOS, and targets much of this effort at strengthening our nation's border; implements a study to determine the feasibility of a North American Perimeter Safety Zone (that includes a review of the feasibility of expanding and developing pre-clearance and pre-inspections programs); includes provisions for a workable entry-exit control system; implements changes in the Foreign Student Monitoring Program that will fill in gaps in data and reporting; and provides for a one-year extension of the deadline for individuals crossing the border to acquire biometric border cross-

This measure also poses challenges to our country, the Congress, federal agencies, and the American people. Given the Act's very ambitious deadlines, Congress needs to provide the federal agencies with the staffing and funding levels they need to implement this measure's provisions. It is important for Congress to give the federal agencies the funding they need to do a good job. In addition, some of the Act's provisions, particularly several of the mandated implementation deadlines, may negatively affect cross-border commerce and travel. Finally, the federal agencies, especially the INS and DOS, have an important role to play in enhancing our nation's security. This measure, if sufficiently funded, will give the agencies the tools they need to do their job. For their part, the agencies need to be up to the task of implementing major reforms that address our security needs at the same time they recognize the continued importance of immigration to our nation.

All of these issues, as well as the Hedayet case, pose special concerns in the context of the creation of the proposed new homeland security department that would include our nation's immigration functions. If we are to make our nation safer, any proposal to reorganize our immigration functions must recognize the delicate balance between adjudications and enforcement that is necessary for efficient, effective, and fair enforcement and adjudications. Adjudications and enforcement are two sides of the same coin and must be closely coordinated and subject to the same interpretation and implementation of the law.

ASYLUM

The INS has been criticized for failing to follow up on the statements made in Heyadet's asylum claim that he was targeted for persecution based on the government's mistaken belief that he was a member of Gama'a al-Islamiyaa, a group later included in the State Department's list of terrorist organizations. The INS testimony includes a thorough description of the steps it has taken to ensure full FBI and CIA background checks before asylum will be approved. Indeed, each applicant now undergoes background checks upon filing the application, irrespective of the INS determination regarding grant or denial. In addition, since 1997, statements included in asylum applications that raise questions regarding membership in terrorist organizations are referred to INS headquarters for review and appropriate follow up. Thus, had Mr. Hedayet's claim been considered under current procedures, it would be reviewed for further action by the INS Headquarters National Security Office, including detention, where appropriate.

Fair procedures are critically important in making what can be life and death de-

Fair procedures are critically important in making what can be life and death decisions regarding asylum. Detention is an appropriate measure for dealing with threats to our national security, but its use must be considered carefully in the cases of torture survivors, rape survivors and other asylum seekers, many of whom are still suffering from the effects of torture and persecution at the time they arrive in the U.S. Many victims find it hard to speak of their experiences right after they arrive. Often times, the shame, isolation and terror they feel is overwhelming. Even to save their lives, these victims may be unable to tell a strange person in a crowded room what they have endured. Under current procedures the failure to articulate a legally sound claim for asylum at the port of entry can result in an asylum seeker being turned away without a fair opportunity to fully present a claim. For those who are able to pass a credible fear hearing, lengthy detention is commonplace.

For many reasons, blanket detention policies are inappropriate and fail to strike a proper balance between security and humane treatment:

- Detention undermines the ability of asylum seekers to pursue their asylum claims. Detained asylum seekers are often unable to obtain the legal assistance necessary to help them navigate the complex asylum process. Such assistance is critical; a Georgetown University study revealed that represented asylum seekers are 4 to 6 times more likely to win their asylum cases. Some detention facilities and jails are located in remote areas that are inaccessible to legal counsel, and asylum seekers sometimes find themselves transferred from facility to facility, stranding them hundreds of miles from their lawyers. The distance to these facilities also limits the ability of torture survivors to be examined by medical professionals in order to corroborate their cases.
- The INS relies heavily on detention space rented from local prisons, facilities that are incapable of meeting the needs of asylum seekers. Local prisons account for more than 60 percent of INS detention space. In such facilities, asylum seekers, including women, are sometimes commingled with criminal inmates. They may be denied adequate translation services, and can be subjected to harsh disciplinary or other procedures, including the use of restraints. Asylum seekers can become invisible in these criminal prisons, indistinguishable from the rest of the prison population.

- Families are divided. Families who arrive in the United States together are sometimes split between detention centers or into different units within a facility. They are either not allowed to visit with each other or allowed to do so infrequently and without physical contact. The remote location of some detention centers and restrictive visiting hours deter many relatives from visiting their detained family members.
- The INS frequently refuses to release asylum seekers from detention even after they are found to have a credible fear of returning to their home countries. U.S. law allows the INS to release asylum seekers after they have been found to have a credible fear of persecution. In fact, the INS has issued guidelines authorizing the release of asylum seekers who satisfy certain criteria, stating that its policy is to "favor" release of these asylum seekers. But some INS district offices frequently ignore these directives and continue to detain asylum seekers for prolonged periods.

RECOMMENDATIONS: Congress should:

- Authorize and appropriate funds for adequate INS-managed detention space in locations with access to free or low-cost legal services;
- Mandate the development and consistent implementation of alternatives to detention of asylum seekers, including by parole under the asylum parole criteria, supervised release, and the creation of shelters operated by appropriate non-governmental organizations;
- Provide for independent review by an immigration judge of a decision to detain;
- Instruct the Department of Justice to issue regulations facilitating the parole
 of asylum seekers, specifying the criteria for their release, providing for immigration judge review, and ensuring the release of individuals granted "withholding of removal" who present no danger to the community; and
- Create an Office of Detention Oversight within the Department of Justice to monitor detention facilities and enforce detention standards.

Through the implementation of the Border Security and Visa Entry Reform Act, we can increase the security of the immigration system without resorting to simplistic and overly-broad policies that fail to appropriately discriminate between those who seek to do us harm and those who are seeking protections from persecution

DIVERSITY LOTTERY

Before the Immigration Act of 1990 (Pub. L. No. 101–649), immigrants were primarily admitted to the United States through one of two routes: (1) through their relationship to a family member in the United States; or (2) via employer sponsorship. The 1990 Act, through creation of the Diversity Immigrant Visa Program (DV Program or Diversity Lottery), provided a third route by which immigrants can enter the United States.

The DV Program does not pose any inherent security problems. The lottery simply gives selected persons from countries with low rates of immigration the opportunity to apply for permanent residence. To qualify as a diversity immigrant, an alien must come from a designated "low-admission" country, and must have at least a high school education or its equivalent, or have worked at least two years in an occupation that requires two years of training or experience. Lottery winners must undergo extensive background checks, identical to those required by persons sponsored for permanent residence by family members or employers.

Security lapses can, of course, occur in this process if the FBI and CIA fail to share intelligence and law enforcement information with the INS and the State Department. However, this problem, too, was addressed by the Border Security Act, discussed above. The Border Security Act closes loopholes in our immigration system by requiring the FBI, CIA and other law enforcement and intelligence agencies to share vital information in real time, among our front-line agencies. It creates an electronic data system to give those responsible for screening visa applicants and persons entering the U.S. the information they need in real time and the tools they need to make informed decisions.

Moreover, several recent regulatory amendments to the DV Program have served to make the program more secure. For example, an October 26, 2001, State Department final rule augmented the photograph and signature requirements contained in the DV regulations, and updated the method by which consular officers make determinations regarding applicants' work experience (66 Fed. Reg. 54135 (Oct. 26,

2001)). Specifically, the amendments provided that for anti-fraud purposes, the signature on the application must be the applicant's usual and customary signature in his or her native alphabet. An initialed signature or block printing of the applicant's name will not be accepted and will result in disqualification of the entry. The rule also added a new paragraph to the regulations to address photographs. Beginning with the DV–2003 registration, the entry, in addition to containing the applicant's photograph, must also include recent photographs of the applicant's spouse and children (natural children as well as legally adopted children and stepchildren), with a separate photograph for each family member. Photographs must be submitted even though the spouse or child no longer resides with the applicant and whether or not the dependent will accompany or follow to join the applicant in the U.S.

The October 2001 regulations also clarified that under no circumstances may a consular officer issue a visa to an alien after the end of the fiscal year for which the alien was registered, and further, that at the end of the fiscal year, the petition is automatically revoked. Finally, the regulations required consular officers to make determinations regarding an applicant's work experience based upon the Department of Labor's O*NET OnLine rather than the previously used Dictionary of Occupational Titles.

A subsequent interim rule further refined the October 2001 amendments, and added language clarifying the definition of "high school education or its equivalent" (67 Fed. Reg. 51752, Aug. 9, 2002).

INA SECTION 245(I)

Much confusion surrounds this important but little understood provision of immigration law. The provision to extend the deadline to file an application under Section 245(i) of the Immigration and Nationality Act that passed the House last March has been so poorly reported on in the media that some important clarifications are in order.

Section 245(i) is an important provision of U.S. immigration laws that has allowed eligible people to adjust their immigration status in this country, without having to return to their home countries where they could face bars to reentering the U.S. of up to ten years. Immigrants applying for Section 245(i) are eligible for their "green cards" (permission to permanently reside in the U.S.), but without Section 245(i) are unable to obtain them in the U.S. because they are not in a legal status. Thus, because these individuals are eligible to become permanent residents, the only thing that Section 245(i) addresses is the location in which an application for a "green card" is processed. Under the provision, when a person becomes eligible to receive a green card because of a close family relationship to a U.S. citizen or legal resident, or through the sponsorship of a qualified employer, that person will be allowed to go through the application process in the United States.

lowed to go through the application process in the United States.

This law does not change who is eligible or when a person is eligible. It does not put a person "at the front of the line." There is only one worldwide "waiting list" for available visas, and anyone seeking to apply for a visa under Section 245(i) must await their turn in that line. This law does not provide work authorization or protection from deportation for those individuals waiting in the United States for their turn in the line to come up. Section 245(i) only pertains to where people receive their green cards. Without this law, many immigrants are forced to return to their countries of nationality to await their green cards, thereby facing separation of up to ten years from their families and leaving their employers without needed workers. Section 245(i) allows families to stay together and businesses to retain valued employees. Most importantly, it gives the U.S. government a chance to thoroughly review the backgrounds of these people who may already be living in our communities, and decide whether or not we want them to continue living amongst us. This screening process is lengthy and quite involved, but without 245(i) many immigrants would be discouraged from beginning the process and making themselves known to authorities.

Section 245(i) also is fiscally prudent. It generated nearly \$200 million in annual revenues for the Immigration and Naturalization Service (INS) the last time this provision of the law was implemented.

Section 245(i) has been characterized by some as a loophole that will allow terrorists to get green cards and gain legal residency. It is time to set the record straight. Section 245(i) does NOT operate independently of the long-standing provisions of our immigration laws, which make known terrorists inadmissible to, and deportable from, our country. A person seeking processing under this law must prove to the INS that he or she is admissible to the United States for permanent residence. The law excludes any alien who has engaged in any type of terrorist activity, as well

as any alien who the Attorney General has reasonable grounds to believe is engaged in or is likely to engage after entry in any terrorist activity. In fact, the law excludes any alien who the Attorney General has reason to believe seeks to enter the U.S.

to engage in any unlawful activity.

People who apply for Section 245(i) processing can be rejected for many other reasons, including: health-related grounds (comprising both mental and physical disorders); criminal convictions; public charge issues; and participation in drug trafficking activity, prostitution, commercialized vice, smuggling or human trafficking, money laundering, document fraud or misrepresentation, to name a few

Most importantly, Section 245(i) does not provide a person with authorization to remain in the United States, does not provide employment authorization, and does not provide any protection from deportation, unless and until the applicant's turn in line for visa processing has been reached, a visa is available, and the applicant has been approved for lawful permanent resident status.

Adjustment of immigration status under Section 245(i) is neither a right nor an entitlement-approval of any Section 245(i) application is solely at the discretion of the U.S. Attorney General and available only to those who are qualified to immigrate to the United States.

CONCLUSION

In sum, our focus in reforming our immigration laws must be targeted and meaningful—to identify and isolate potential terrorists, without compromising our values. Individuals who are otherwise eligible under our laws should be allowed to immigrate to the United States. Our actions must strike a careful balance between the need for strong law enforcement and preserving our tradition as a nation of immi-

Mr. Gekas. And now it comes time to allot time to Members for a round of questioning of the witnesses, which will begin by the

Chair allotting itself 5 minutes for—during the first round.

Mr. Virtue, you say that the 245(i) application background check can be efficiently handled in the United States. Mr. Camarota asserts that the only way to be thorough about that particular situation is to have the background check conducted in the home country. That is a vital difference there.

It seems to me that the more believable background check would probably occur in the home country, since that is where the indi-

vidual grew up; is that not the case?

Mr. VIRTUE. I don't disagree with that point, Mr. Chairman. The question is where the visa will be issued or where the adjustment of status takes place. The background check for the individual may still be done in the home country. It still may be done by the State Department. The question is where the actual interview takes place. So if we can refine the systems, and the INS is doing this, to have full information from the FBI and the CIA on the individual, the locus of the actual interview shouldn't matter on this point.

Mr. Gekas. But isn't that exactly the problem we have not with the 245(i), but with the situation of Hedayet? Mr. Yates in his testimony says there is no evidence. I think that is the phrase he used. Let's see here.

Mr. Yates. That is correct, Mr. Chairman.

Mr. Gekas. There is no evidence. Yet I circled that portion. If I could find it. And yet his own statement—it seems to me Hedayet's own statement in the asylum proceedings gave evidence, self-condemning evidence, that he was being considered as a terrorist, under his own words, in his home country. That seems to me-and we lawyers, prosecutors, in the past have used that kind of statement as a red flag through which we would enter other realms of evidence to determine the truth of such a statement. What happened here?

Mr. YATES. But, Mr. Chairman, what he said is that he was falsely accused, and in the adjudication of asylum cases, it is not at all unusual for an individual to come forward and say, I was falsely accused, and their government was using those false accusations as a pretext to persecute them. I mean, this is a very common situation in the asylum process.

Mr. Gekas. Well, how did you.—

Mr. YATES. He denied—he not only denied that was true, he said that he had never been involved in any kind of violent activity.

Mr. GEKAS. How did it come up? Did he just blurt out, I am not a member of a terrorist organization? How did it come up?

Mr. YATES. He indicated during the course of the interview that he had been arrested by the police, that he had been beaten, that he had been detained, and he had been falsely accused of being a member of an organization that we now know is—has been classified since 1997 as a terrorist organization. He denied any involvement. He said, I am a religious man. I am a member of a mosque. I am not a violent man. I don't have a gun. So his statement was, I have been accused of that. That was part of his asylum claim. The basis for his claim of persecution was that he was being falsely accused and was being tortured because of that.

Mr. Gekas. But the INS did not believe that; is that correct?

Mr. YATES. The officer who interviewed him, it was the totality of statements where the officer said, I don't think you are credible. I mentioned a few of the things. The officer said, if you have that kind of fear, why did you leave your wife and child back in Egypt? And, in fact, he had not. They had joined him in the United States shortly before the interview.

But it is clear that the officer did not find his testimony credible. That is why he denied the asylum application.

Mr. GEKAS. I thought you also said in your statement that no agency supplied the INS with any further background information on Hedayet. Did you say that?

Mr. YATES. I did say that; that is correct.

Mr. GEKAS. Did the INS reach out? Did they ask the State Department?

Mr. YATES. At the time of the asylum application, the asylum process, INS sent a copy of the application and a copy of the officer's notes to the Bureau of Humanitarian—the BHRHA, excuse me. I have just—Bureau of Human Relations and Humanitarian Affairs, excuse me. That was part of our process to determine whether or not there was any specific information.

INS was well aware of country conditions. The INS officer mentions he was well aware that there were attacks on Coptic Christians, so it was not that the officer was not aware of problems in Egypt at that particular point in time, but we received no information that indicated that he was involved in any activity that would be prejudicial to the United States.

Mr. Gekas. Did the humanitarian agency assert that there was no evidence?

Mr. YATES. We received no reply.

Mr. GEKAS. Well, that is what I am saying; so that you did not have—when you say you did not have evidence, you really meant

you had no evidence.

Mr. YATES. Well, I chose my words carefully on that. But we have also—but we also ran additional checks a short time later in the adjustment of status process with fingerprint checks, sending out other agency checks, and as I have mentioned, even after this tragic event, we went back and looked at all of the agencies to determine whether the CIA, the FBI, the Customs Service, the Department of State, anyone had any information on Hedayet, and it was negative.

Mr. ĞEKAS. And there is nothing in the record that I can discern that indicated that the INS ever contacted the Egyptian Govern-

ment, correct?

Mr. YATES. No. In fact, Mr. Chairman, in the asylum process we would not do that, because if we contacted the Egyptian Government, if his claim was accurate, then we would have put his family members at risk. I mean, that is an issue that was discussed by other panel members here, but that is—that is a problem. That is, frankly, the only source that we do not contact, I mean, reaching out to that home government in those cases.

Mr. Gekas. It seems that we have to try to balance the risk that you say applied to his family with that which obviously applied to

Americans at an airport.

Mr. YATES. Right. I think.—

Mr. GEKAS. The time of the Chair has expired for this first round. The gentlelady from Texas is recognized for a round of questioning

Ms. JACKSON LEE. Thank you very much, Mr. Chairman.

I would like to have unanimous consent that my statement that I offered previously as an opening statement be submitted into the record in its entirety.

Mr. Gekas. Without objection.

Ms. Jackson Lee. And I would like to have permission, unanimous consent, to submit the statement of Mr. Conyers, the Ranking Member of the full Committee, on this oversight hearing.

Mr. Gekas. Without objection.

Ms. Jackson Lee. And I have a document from the United States Department of Justice dealing with the confidentiality of asylum applications and overseas verification of documents and application information. I would like to submit this, ask unanimous consent to submit this into the record.

Mr. Gekas. Without objection.

Ms. Jackson Lee. Thank you very much, Mr. Chairman.

Let me restate again for the record the importance of this over-

sight hearing and thank the Chairman for this hearing.

And I might provide a backdrop of my questions, Mr. Virtue—I thank you for your presence here, and all of the witnesses—and that is that in the course of this hearing, we are also studying, as we all are aware of, a total reform of homeland security, meaning that we are in the process of creating a Homeland Security Department. My understanding is that as this legislation is moving through the other body, we will place immigration in its entirety in the Homeland Security Department with a recognition that

there be certain aspects of the visa authority that will be retained by the State Department, but oversight regulations and guidance will be under Homeland Security, which will put a new face, if you

will, on all of these processes.

And so what I think is important, that as we look to correct what we believe may be detrimental in light of the terrible loss of life, we are going to be changing in any event how the oversight processes will go. Let me then pose questions to you in this instance, if you can restate your comments, is that—would you, again, comment on this maybe premise that the 245(i), for example, or even the lottery system, in and of themselves pose a threat. What has been your experience, both in your former position and your present position?

I would like to go to Mr. Yates, and if he can be thinking of these questions, to give me the numbers of individuals in a ballpark figure that he may have in detention. How many incidents like this has come to mind or come to the attention of the INS that has resulted from a diversity lottery, meaning that a violent crime incident has generated out of a diversity lottery procedure such as Mr. Hedayet's wife received diversity lottery? How many incidents have come to your attention? And I will pose those questions shortly.

Mr. Virtue.

Mr. VIRTUE. Thank you, Ms. Jackson Lee.

Yes, in answer to your question, the diversity lottery itself is just another category of eligibility for immigration to the United States, not unlike family-based immigration or employment-based immigration.

gration or special immigrant provisions in the statute.

Anyone who is eligible under that program must nonetheless go through the background checks and the interview required of anyone who is adjusting their status here in the United States. 245(i) similarly does not create, in and of itself, security risks. The issue is where the person's status is adjusted, whether that is in the United States or abroad. But the background checks can be done very well in the home country by the State Department, the CIA. Some offices have INS officers who are available to conduct checks in the home countries. So that—it does not create unnecessarily a risk against security.

Ms. Jackson Lee. If we were to—if we are reforming immigration as it relates to this new Homeland Security Department, you could easily move those responsibilities to the continental United States, if you will, under our own law enforcement agencies; is that

what you are suggesting?

Mr. VIRTUE. Well, that certainly could be done. If anything, this case is one of many examples that points out the need to maintain close coordination between adjudication of benefits and enforcement of the Immigration and Nationality Act. It is critically important, in my opinion, that those functions remain together in the homeland security office, and, yes, those functions could be handled here as well as abroad.

Ms. Jackson Lee. It is also the case that both 245(i) or the diversity lottery does not grant a status. It allows you to access a status and to go through the process.

Mr. VIRTUE. That is correct.

Ms. Jackson Lee. Mr. Yates, if you could answer those questions dealing with the troublesomeness, if you will, previously, or to your knowledge, of the diversity lottery.

Mr. YATES. Well.——

Mr. GEKAS. The lady is granted another 1 minute for the purpose of questioning.

Ms. Jackson Lee. I thank the Chairman for his kindness.

Mr. YATES. Ms. Jackson Lee, we do know that a number of individuals who have entered through diversity visa lottery have committed crimes in the United States. What I can't tell you is if it is out of proportion with the average number of immigrants who have committed crimes. I don't—I haven't seen any statistics on that

Ms. Jackson Lee. Or you can't tell me whether they are any different from other adjustment status procedures in terms of accessing legalization. So you can't—you don't have background to say

that one is more proportionate than others?

Mr. YATES. No, no, I don't. I can tell you they go through the same types of checks before they come in, the same types of background checks and fingerprint checks and things of that nature, through the adjustment of status process. But I don't know after they enter if there is a higher rate of crime by those who enter in that—through the diversity visa process.

Ms. Jackson Lee. But the adjustment is not weak. I mean, the

vetting of those individuals are not weaker.

Mr. Yates. Are not weaker.

Ms. Jackson Lee. All right. Thank you very much.

Mr. Gekas. The Chair recognizes the gentleman from Virginia Mr. Forbes for a round of questioning.

Mr. FORBES. Thank you, Mr. Chairman, and, gentlemen, thank

you for being with us today.

It has been mentioned earlier that our country welcomes immigrants, and certainly we do. And we also recognize we don't want to just leave them at the dock. We want to provide them with safety here, and we want to make sure that immigrants that are here legally with an intent not to hurt Americans are protected and just as safe as other Americans. But one of the things I hear when I travel across the country—two different things—is, one, that Americans believe that it is time for us to work to protect innocent individuals from becoming victims just as much as we go after—protect the guilty people after they have committed crimes.

Mr. Forbes. And secondly, we heard this term common sense, and Mr. Yates, when I talk to people across the country, the question they say to me more than any other is where is the common sense in what we see happening with the INS today? And so I just want to come back to the fact that you had an individual—and this is what the Chairman raised to you earlier, an individual who says that he was classified as a terrorist by the Egyptian government apparently, even though wrongly so, that he had been arrested, that they were going through his mail, that they were doing all

kinds of things.

I think anyone would recognize that common sense would suggest that at least the Egyptian government thought he was a ter-

rorist, perhaps, at that particular point in time, whether they did so rightly or wrongly.

My first question to you is if you had been able to contact the

Egyptian government, would that have helped you at all?

Mr. YATES. I think—I don't think I can honestly answer that question. I have read information now after his death that the Egyptian government has said they never had any record of this individual. They don't believe he was a member of any terrorist or-

ganization, but I don't know what we would have found.

The problem for us in that type of situation, though, is when you apply for political asylum and he is saying the Egyptian government is persecuting me and my family, how do we go back to that government without putting other people at risk? I mean, that is the dilemma, and that is why we rely on the Department of State and the FBI and the CIA to provide us information regarding a veracity of a claim or the potential threat to our own citizens.

Mr. Gekas. Would the gentleman yield? Again, I thought that you said that the only inquiry you made was to the humanitarian group, and you have mentioned the CIA and the FBI here and the State Department, but you.—

Mr. YATES. Mr. Chairman, in that particular case, that is true. In 19—for the applications that were filed then, we did not have the kind of rigorous checks that are in place today, and that came in with asylum reform. After 1995 those checks started to increase, and later after 1997, there was a requirement that any time—even if there is a false accusation, that the asylum officer had to forward that case to INS headquarters so we could vet it with our national security unit and have a special vetting.

So there was a change in our process, a concern, and that concern, of course, occurred during the 1990's as we all became more

aware of threats against the United States.

Mr. Gekas. I thank the gentleman for yielding.

Mr. FORBES. Sure. Mr. Yates, how did you go about affirmatively trying to ascertain whether or not the allegations that were raised in this particular situation were accurate or not? I know that you said that you sent the information to the humanitarian group, but is that all that you do? Do you just send it there and say, hey, we have got this application and wait to see if they respond back, or do you take any affirmative steps to see if there is any validity to the claims that were made?

Mr. Yates. At the point in time that this case was adjudicated, it was the responsibility of the interviewing officer to try to elicit information from that interview and then sending information through the Department of State, through the BHRHA that I mentioned, to determine whether or not there was—they possessed any information that would help us to make an adjudication in that case. As I mentioned, it is a much more robust process today.

Mr. FORBES. But let me just ask, again, the interviewing officer was supposed to solicit the information. The interviewing officer actually determined that he didn't think Mr. Hedayet was credible.

Isn't that correct?

Mr. Yates. That's correct.

Mr. Forbes. All right. What additional steps, then, would be have to take if he determined that it wasn't credible? Did he just forward this application on to the other agencies, and if nothing

took place, just approved it?

Mr. YATES. And the process—he didn't approve it, sir. He denied it, and he scheduled and he went through the process to schedule him for a deportation proceeding. Unfortunately, they mailed out the order to show cause, which was the charging document for that process, and he moved and never received the document.

Mr. FORBES. And that is my final question, as my time is about to run out. But when you have the asylum application that is denied, how do you find these individuals? What do you do at that

particular point?

Mr. YATES. Again, we have a stronger process today, because today the asylum applicant comes back to the office to get the decision in person, and if it is a denial, the officer hands that individual the documents to appear before the court. That means that if he does not show up, the judge can order him deported, and if he is encountered again, it is a matter of then locking him up and removing him from the United States. That is another improvement that is in the process today that was not part of the process back then.

Mr. Forbes. Thank you, Mr. Chairman. My time is expired.

Mr. GEKAS. The Chair now turns to the gentleman from Cali-

fornia for a round of questions.

Mr. ISSA. Thank you, Mr. Chairman. You know, for all of the panel, I know that you are all here dealing with hindsight on a situation, and you see it differently, and no surprise I perhaps see it

differently than any of you.

Mr. Yates, probably the thing that perplexes me the most—and I don't want to be somebody who comes to a Committee and says, I see conspiracies, but as I read through the circumstances around this, what I see is that Mrs. Hedayet apparently has eight names, and at least 16 derivations of that name, and it appears—and I will run through a scenario and you tell me where all the holes are in

It appears that she may have made multiple applications. One of them was granted but not under her normal name, and she made those applications perhaps to help her husband stay here, a member of Hamas, hypothetically, since he clearly had never been accused but said he was accused. And she got him to stay, and he killed Americans. Then she flees the country.

What are we doing today to stop multiple name applications? Do we have a plan for biometric or some other system that would prevent this kind—you know, in my district I have a lot of Hispanics, they play by the rules, but many of them have multiple names. They could take advantage of this same situation very easily.

Mr. YATES. The multiple name situation clearly is a problem. You asked a number of questions. First, I can't tell you that his spouse, Hala el-Awadli did not.-

Mr. ISSA. That is the short name. Right?

Mr. YATES. Yes. That is the name that—that is her signature. I

cannot tell you that she did not file multiple applications.

Now, they don't file with INS. These are applications for the diversity visa lottery that are filed with the Department of State. At least in the past, it was a practice of the Department of State to destroy all of the applications of those who did not win. So we have no way to go back to ascertain whether or not multiple applications were filed.

We do know, looking at her adjustment application now, I counted at least 12 variations, and I may have missed a few, on that

I also—that application, by the way, was filed through an attorney. I also noted that her attorney misspelled his own name differently twice. It was very.-

Mr. Issa. What is.-

Mr. Yates. It was very sloppy work, but it points out the issue that I raised in my oral presentation, and that is, we do need a biometric identifier. It is something that is more than just INS. I think it is—as we look at the process for immigrants arriving in the United States, or even nonimmigrants, it has got to start with the Department of State. It has to move on to INS. We have got to do that. This is a very serious issue.

Mr. ISSA. Anyone else feel that there is any room for doubt that we need to have biometric tracking so that we are dealing with one person, we are really dealing with one person and not one person

becoming 12 in order to game the system?

Mr. CAMAROTA. No. Absolutely it is of enormous value, and it may have some deterrent effect, because giving your photo and fingerprints to the United States Government might be some deterrent for terrorists. They might not be anxious to do that. So not only would it help in doing what you are talking about, but it could have some other benefits as well.

Mr. ISSA. Mr. Yates, I don't want to pick on you, but I am going to. Yeah. We are always pleased to have people from INS. They tend to be a focus of this Committee.

Post September 11th, we were assured by the INS that changes were being made, incredibly fast changes to make it more robust. Today I heard the same words. What I am interested in is there are $8\frac{1}{2}$ and a half million people in this country who are either overstays or, in fact, were never allowed to be here. How many of these kinds are among them? What is it going to take to go through that backlog so that you can come here and tell me what I don't believe you can tell me today, which is we have gone through every single person to look for exactly the indications that understandably were missed, but were missed and in retrospect we would have done something further?

What is it going to take financially and time wise, and how can

this Committee assist you?

Mr. YATES. Okay. I am not sure I understand the question. When you mention 8½ million, are you talking about an approximate

number of illegal aliens in the United States or.

Mr. Issa. I am dealing just with illegals, of whom 40 percent, you know, 4 million, 3½ million, are overstays that would have similar documentation but no deportation orders, not a lot of this, and your 12 or so million that are here but are here based on the old standard? What is it going to take to go through that number of people?

Mr. YATES. I think that frankly, the task is a lot larger than that, because we receive about 8 million applications a year now. So you would have to look at—you are talking about $8\frac{1}{2}$ million who are here illegally. Some of those individuals may be attempting to legalize their status. The vast majority may be just out there, and INS has no information on those individuals. It is frankly a monumental task to try to do that.

Mr. Issa. If I could do one quick follow-up.

Mr. YATES. It costs \$75 to run a fingerprint check on an individual. It cost money every time we run those checks. So depending upon the total numbers, we can calculate costs, but then you have got to calculate costs of agents to locate them.

Mr. ISSA. And my question as a follow-up is because of my con-

cern of the possibility of selective checking.

Ms. Jackson Lee has, for example, a private bill for a Palestinian who would be clearly an overstay, came here, applied for asylum, applied, applied, finally was denied but never left, and the years have gone on, more than 5 years since that time. His case was just, I think, a fluke that they discovered he was there. We have 3 or 4 million people in that category.

My reason for asking is that I am personally concerned that of these $3\frac{1}{2}$ or 4 million, I don't expect you to get rid of them all, but how do we go through and find out who of these 3 or 4 million people who are overstays, who have fallen out of the system, are potentially dangerous and then move up the procedure on them? It is selective, but it is selective based on threat, which to me is im-

portant.

I need to have this kind of person that we could have said, hey, there is something not quite right, versus this theory that we go get all 8½ million which we know we could never get. So rather than say impossible, my question to you—and I would appreciate it if you would respond in writing because my time is expired—is what steps are you taking to go through and find the highest risk of that, let us say, 3 million overstays in addition to the 8 million that you are dealing with anew every day?

Thank you, Mr. Chairman.

Ms. Jackson Lee. Would the Chairman yield the distinguished gentleman an additional minute? And I would like to have the gentleman yield to me for a question?

Mr. ISSA. I would be glad to yield to the gentlelady from Texas.

Mr. GEKAS. We will yield him an additional minute.

Ms. Jackson Lee. Let me join the distinguished gentleman Mr. Issa from California. I think we have discussed this for a number of weeks now, and that is of course the point that there are a number of overstays, and it would be important, as we look at homeland security, that we frame our search on those who we know pointedly may be dangerous. And at the same time, that we would be able to reflect on the Kezmer family that has lived openly in the community, and of course has been seeking, if you will, legalization. They, of course, are in the process of seeking that through a private bill now, that we could distinguish them from that. And I guess as soon as Mr. Issa—what I am saying, Mr. Issa, is you were distinguishing families like the Kezmer family that has lived openly, and seeking access to legalization have been vetted over and over again as being not dangerous, but we should join together to find those who do pose a threat to the United States.

I yield to the gentleman for his.——

Mr. ISSA. And exactly. My concern is that we not selectively look for Egyptians, Palestinians, any particular group, even if they are a high-risk group, but we look through them. And knowing that if an Egyptian or a Palestinian pops up as an overstay today, the likelihood of deportation is very quick.

That doesn't take into account the Indonesians, the Malaysians,

lots of other groups.

My concern is not matter where you are from, including the many people in my district from Mexico, I need to know that there is a system in place to go after the criminal alien, the terrorist alien, the alien who is not gamefully employed to the—as a preferred class to go after, and that is something that has been missing from INS. And even today I don't have a comfort level that that is the screening criteria to deal with the portion of that $8\frac{1}{2}$ million that the Census said are here illegally, plus the 8 million coming in, but I am talking about the overstays and the simply never legally here, to go through it an at least go through the ones who will do us harm, recognizing that no one in this room thinks that you are going to get rid of $8\frac{1}{2}$ million undocumented workers here today, nor are we asking you to.

I think we are asking you to come up with a system that tells us with confidence that you are dealing with threats to our commu-

nity and our safety as your first priority.

Ms. Jackson Lee. If I might reclaim the extended 1 minute, some time of it and just simply say distinctive from—and I want to thank Congressman Issa for his support of the Kezmer family, which happened to be Palestinians, but distinctive from individuals who are living openly in the community and have at every step of the way sought to access legalization. I think we can all find common ground on that approach, to be protective of the Nation but also to be fair of those individuals who are here, who work and pay taxes and want to stay here. Thank you, Mr. Chairman.

Mr. Gekas. The Chair will now recognize a second round questions for anyone who would like to ask them.

Ms. Jackson Lee.

Ms. Jackson Lee. I will not hold the Committee. I simply want to just maybe acknowledge Mr. Camarota, I think you had raised a point about countries, the law enforcements in other countries checking on the background of individuals. And I would just want to probe that sometimes we have great concern about law enforcement in places like Yemen and Iraq and North Korea. Certainly would not be helpful to have them vet these individuals. Wouldn't it be more helpful to have this done by our own State Department, law enforcement authorities here?

Mr. Camarota. Well, certainly, but in the case of Mr. Hedayet, he had indicated that the Egyptian government thought he was a terrorist. It seems to me, especially in a post 9/11 world—though I would have argued we should have done it before—we need to ask the Egyptian government. That might have exposed him or perhaps his family—we know it wouldn't have since they were already here—to some risk. And that is a balance, but for me that balance has to be struck in favor of the American people. We need to know why they thought he was a terrorist. We do have these reports in a London-based Arabic newspaper that he actually had

met several times with Ayman al-Zawahiri, bin Laden's No. 2 man, who is Egyptian. We need to know did the Egyptian government know that, and I think that is the kind of thing and that is the

way the balance should be struck, national security first.

Ms. Jackson Lee. I appreciate your response. Mr. Chairman, I am going to close by simply saying that I think your reasoning does not overcome the doubt that we may have in confronting some of these law enforcement agencies in foreign countries that may not have the national security of the United States as their first priority. It may be the oppression of individuals who have been so presumptuous and arrogant to leave the country.

So I think there is some merit to the issue of the humanitarian aspects of this, and I think we can combine our necessities, that is, the protection of this Nation, national security, with the reinforcement of the Homeland Security Department that will begin to share these responsibilities and fix some of the problems at the

INS.

I yield back. Thank you, Mr. Chairman.

Mr. GEKAS. Thank you. The Chair will now yield itself an addi-

tional 3 minutes for one last question.

Mr. Yates, the Attorney General has asked Commissioner Ziglar to promptly ascertain whether other aliens may be in the United States who have admitted that they have been accused of terrorist activity or terrorist association. Could you just tell the Committee whether or not this is being done, and if so, when it is going to be completed and how many claims—how many aliens have made such claims in the past years?

Mr. YATES. At the present time, we are working to identify the total universe of cases and to develop a plan on how that review can take place. We have not yet discussed the points in that plan with the Attorney General. So I can't discuss it further at this point in time, but we are identifying the potential case load that needs to be reviewed and what process needs to be established to

complete that.

Mr. GEKAS. Thank you. And we would like to thank all of you

for taking your time.

Ms. Jackson Lee. Would you be kind enough to restate that Members who were not able, as everyone knows there is a debate on the floor, not able to be present have a period of time to submit their statements into the record? I believe it is 5 days.

Mr. GEKAS. Without objection, we will be glad to grant that 5

days.

Also the Subcommittee majority and minority staff have prepared a copy of Hedayet's A file from which personal information has been redacted. If there are no objections, the Chair will enter this document into the record.

Mr. GEKAS. Also I will—the Chair will enter the Attorney General's September 18, 2002 memorandum to the commissioner concerning Hesham Hedayet into the record. If there are no objections.

Mr. GEKAS. Finally, the Chair will direct the INS to prepare a report for this Subcommittee to be made a part of this hearing record explaining what it is doing to investigate, prosecute fraud in the diversity visa lottery program. The Chair is interested in assessing whether the INS has any system for identifying aliens ap-

plying for an adjustment of status who have filed numerous applications for diversity visa benefits under different names, places of birth and or dates of birth. That report should be completed no later than November 8, 2002, so that it can be made a part of this hearing record.

Without objection, the hearing is adjourned.

[Whereupon, at 4:17 p.m., the Subcommittee was adjourned.]

APPENDIX

MATERIAL SUBMITTED FOR THE HEARING RECORD

PREPARED STATEMENT OF THE HONORABLE SHEILA JACKSON LEE, A REPRESENTATIVE IN CONGRESS FROM THE STATE OF TEXAS

Mr. Chairman, thank you for calling this oversight hearing on this tragic incident. On July 4, 2002, we all recall the terrible images of terror coming from the events at the Los Angeles International Airport. No one in this room would not sympathize with the pain and suffering endured by those present at the airport, and the friends and family of the victims. On July 4, Hesham Mohamed Ali Hedayet went on a shooting rampage in the line of the El Al ticket counter killing two, 25 year old Victoria V. Hen an El Al employee, and 46-year-old bystander Yaakov Aminov. We deplore these acts and it is the purpose of this hearing to see if there was anything that the INS could have done to prevent this tragedy from occurring.

The record shows, generally, that at the time of the tragedy, Mr. Hedayet was a lawful permanent resident of the United States. In December 1992, Mr. Hedayet filed an asylum application with the INS. That Application was denied in October 1995. Subsequently, Mr. Hedayet's wife won a visa through the annual diversity lottery. At this point, Mr. Hedayet filed an adjustment of status application with the INS. The INS interviewed him on this application and approved it in 1997.

I must admit that what stands out about this matter is the time that was taken to process Mr. Hedayet. Here we have an asylum application that began in 1992 that was not completed until 1997. I will be interested to hear from our witnesses, particularly the INS about their interpretations of the events that took place between Mr. Hedayet's initial application and the final approval of his adjustment of status application. at the Los Angeles International Airport. No one in this room would not sympathize

status application.

Many investigators have concluded that the actions of Mr. Hedayet on July 4, were random and unplanned, however, I am open minded and willing to hearing otherwise from our witnesses today. I understand that on the other side of the isle there is great concern about the timeliness of receipt of the Hedayet file after it was

initially requested by the majority. I too share this concern.

There are also some on this committee that believe that Mr. Hedayet, may have misrepresented himself in his asylum application, which would have rendered him ineligible to later adjust status. I have not drawn any conclusions on these facts and, again, I come today with an open mind with the hopes of getting to the bottom

of this tragedy.

I do, however, want to say that I hope that we do not come today to disparage policy and programs that are of vital importance to the immigrant community and many members of Congress. I have heard from those in the immigrant advocacy community about their concern that this forum will be used to attack such programs as the Diversity Visa Program, Section 245(i), and the Asylum process in general. I would hope that we could put our partisan hats aside and agree that these programs are not at the heart of this matter. While procedures concerning and about these programs may not have been followed appropriately, and acknowledging that the laws of old did not address certain matters as efficiently and effectively as the laws of today, it is important to emphasize that the policy and purposes of these programs are still valid, and that these programs still meet the needs of many immigrants and their American families.

Many of the issues that we have visited in the past, we will surely visit again today. For example, during consideration of the PATRIOT Act, I along with many other members fought to keep confidential information within the applications of many of those seeking asylum in the United States. This confidentiality is needed in order to ensure that information within the confidentiality is needed in order to ensure that information within the confidentiality is needed. in order to ensure that information within the asylum application is not turned over to the very home governments the asylum seeker is fleeing. Many asylum seekers have fled their home countries under threat of assassination. In fact, I believe that

INS and the State Department already have significant tools to investigate asylum seekers. Along these lines, I would like to introduce the following INS memorandum regarding the Legal Framework of Confidentiality of Asylum Applications and Overseas Verification of Documents and Application Information from June of 2001 into the record.

Since this tragedy took place it has garnered significant attention and precipitated action on the part of the Department of Justice. Attorney General Ashcroft has directed the INS to review all existing asylum cases to determine whether possible terrorist links have gone unexamined. I encourage Mr. Yates to inform us of any information that he may have and can disclose about the progress of this inves-

Mr. Chairman, at this point I will turn this hearing back over to your capable hands, noting that it is with great anticipation that I look forward to hearing the testimony of our witnesses today. Thank you Mr. Chairman.

PREPARED STATEMENT OF THE JOHN CONYERS, JR., A REPRESENTATIVE IN CONGRESS From the State of Michigan

Let me first reiterate the fact that I agree with you that the immigration system in our country is broken and must be fixed. As you know, earlier in the year we introduced bipartisan legislation to restructure the INS, and I remain fully committed to that endeavor.

Just because there are systematic problems with the INS and our immigration system, however, does not mean that we should obliterate the very principles upon which our country was founded when things go wrong and immigrants are involved.

To be clear, our country is based on the notion that the United States is a nation of immigrants; that it is a haven for those who suffer and flee from persecution and mistreatment in their home countries; that the United States is a better nation for its diversity.

The asylum program, diversity visa lottery and section 245(i) are important form the framework for our rich immigrant tradition. These programs have been strongly supported by Republican and Democratic Administrations and must continue to receive our support.

These principles hold true even in the face of tragedies such as the one that occurred on July 4 at the Los Angeles airport. While Mr. Hesham Hedayat was an immigrant, according to press accounts. he was also a troubled man who was having family and business problems.

Unfortunately, this type of tragedy is not unique in our country. But more importantly is not limited to or typical of immigrants. We must make sure that we do not take isolated instances such as that involving Mr. Hedayat and transform them into a general indictment of all of our immigration laws. I look forward to hearing from our witnesses today.

October 2, 2002

The Honorable George Gekas, Chairman House Subcommittee on Immigration, Border Security and Claims B-370-B Rayburn House Office Bldg Washington, DC 20515

Dear Chairman Gekas:

Thank you for the opportunity to share with you and members of the Subcommittee the views of FAIR on issues related to the terrorist attack by Hesham Mohamed Ali Hedayet, the Egyptian who shot and killed two innocent travelers on July 4 in Los Angeles at the El-Al airline counter.

On one level, it is clear that the case of Mr. Hedayet demonstrates once again the negligence of the INS in failing to assure that persons who are denied asylum are removed from the country. Even with the reforms to the asylum system adopted by policy in 1995 and by law in the 1996 IIRAIRA, it is difficult to imagine any true disincentive from using a fraudulent asylum claim by illegal aliens seeking to stay permanently in the United States as long as a denied asylum claim leaves them no worse off and still residing illegally in the country.

More important, the vulnerability of the country to international terrorism, as revealed by the September 11 attacks, makes clear that all leads to possible terrorist associations by foreigners in our country or seeking to enter our country must be thoroughly investigated. News accounts indicate that Mr. Hedayet furnished the information in his application for asylum that he had been accused by the Egyptian government of belonging to the Gama'a al-Islamiyya organization that is included on the State Department's list of terrorist organizations. Mr. Hedayet stated that the accusation was false, but there would be every reason not to take that statement at face value. Such information leads should be shared with the FBI and the intelligence community and investigated as far as is possible.

Additionally, the Hedayet case demonstrates once again the danger inherent in immigration procedures that allow persons residing illegally in the country to be granted legal permanent residence without the rigorous screening abroad that is the responsibility of the U.S. consular service, the nation's first line of defense against dangerous and undesirable immigration. Mr. Hedayet reportedly was granted permanent residence through INA Section 245(i) after his wife gained legal residence through the visa lottery. We hope that, if an effort to restore Section 245(i) comes again before this body, the members of this subcommittee will remember this tragic case and the deaths to innocent travelers that resulted from the INS's failure to remove Mr. Hedayet and later to grant him permanent residence.

Letter to Chairman George Gekas October 2, 2002 Page 2.

I would be remiss if I didn't also raise for your consideration the fact that Mr. Hedayet would not have been accorded legal permanent residence had it not been for the visa lottery program. This program would make sense only if our country were underpopulated and we wanted to stimulate immigration or if we were not sufficiently racially, ethnically, religiously, or culturally diverse already and wanted to increase the heterogeneity of our society. Neither FAIR not the majority of the American public would agree with either of those premises.

Finally, Mr. Chairman, legislation introduced in the Senate as part of the creation of a Homeland Security department (and introduced in the House as H.R.5005) would, among other things, undo the asylum reforms of 1996. If that is done, it will reverse changes that reduced the opportunities for asylum claimants to be waived into the country, where they could disappear into the woodwork to surface again only if they had engaged in a criminal activity. The crime of Mr. Hedayet is only one example. Another is that of Mir Amal Kansi, an asylum claimant who murdered CIA employees in 1993. The enactment of this legislation, as written, would endanger all Americans.

I respectfully suggest that the members of this subcommittee take a strong stand in opposition to any weakening of the asylum laws. That would happen if the reforms of 1996 were undone by H.R. 5005 and if Section 245(i) were restored. In addition, Mr. Chairman, I would hope that an outcome of your consideration of the INS handling of Mr. Hedayet's asylum claim would be that you and the members of the subcommittee insist that the INS institute measures to promptly remove aliens whose asylum applications have been denied.

Sincerely,

Dan Stein Executive Director



U.S. Department of Justice Immigration and Naturalization Service

HOCOU120/12.8

Office of the General Counsel

425 | Street NW Washington, DC 20536

JUN 2 | 2001

MEMORANDUM FOR JEFFREY WEISS
, DIRECTOR, OFFICE OF INTERNATIONAL AFFAIRS

FROM:

Bo Cooper General Counsel

SUBJECT:

Confidentiality of Asylum Applications and Overseas Verification of Documents and Application Information

This memorandum discusses the confidentiality requirements that apply to information This memorandum discusses the confidentiality requirements that apply to information contained in or pertaining to asylum applications and gives guidance to Immigration and Naturalization Service (INS) overseas personnel conducting verifications of documents and facts contained in asylum applications. Overseas verification of documents or facts submitted in support of asylum applications is essential to combat fraud in the asylum process and ensure the integrity of the asylum program. INS attorneys are grateful for the invaluable assistance that your offices have provided and continue to provide in furtherance of these goals. The following guidance is intended to assist in the accomplishment of these goals while minimizing the risk of confidentiality breaches. This memo supercedes all prior guidance provided by this office on this tools. this topic.

LEGAL FRAMEWORK

The regulation governing the confidentiality of asylum applications is found at 8 C.F.R. § 208.6 (2000), as amended at 65 Federal Register 76121, 76133 (Dec. 6, 2000). This regulation contains mandatory language and is binding on all INS personnel. The regulation provides:

(a) Information contained in or pertaining to any asylum application, records pertaining to any credible fear determination conducted pursuant to \$ 208.30, and records pertaining to any reasonable fear determination conducted pursuant to \$ 208.31, shall not be disclosed without the written consent of the applicant, except as permitted by this section exact be discretion of the Approx Careeral or at the discretion of the Attorney General.

Memorandum for Jeffrey Weiss Confidentiality of Asylum Applications and
Overseas Verification of Documents and Application Information

- (b) The confidentiality of other records kept by the Service and the Executive Office for Immigration Review that indicate that a specific alien has applied for asylum, received a credible fear or reasonable fear interview, or received a credible fear or reasonable fear review shall also be protected from disclosure. The Service will coordinate with the Department of State to ensure that the confidentiality of those records is maintained if they are transmitted to Department of State offices in other countries.
- (c) This section shall not apply to any disclosure to:
 - (1) Any United States Government official or contractor having a need to examine information in connection with:

 - ne information in connection with:

 (i) The adjudication of a saylum applications;

 (ii) The consideration of a request for a credible fear or reasonable fear interview, or a credible fear or reasonable fear review;

 (iii) The defense of any legal action arising from the adjudication of, or failure to adjudicate, the asylum application, or from a credible fear determination or reasonable fear determination under § 208.30 or 6 208.31:
 - 9 200.31;
 (iv) The defense of any legal action of which the asylum application, credible fear determination, or reasonable fear determination
 - (iv) Any United States Government investigation concerning any criminal or civil matter: or
 - (2) Any Federal, state, or local court in the United States considering any legal
 - (i) Arising from the adjudication of, or failure to adjudicate, the asylum application, or from a credible fear or reasonable fear determination under § 208.30 or § 208.31; or
 - (ii) Arising from the proceedings of which the asylum application, credible fear determination, or reasonable fear determination is a part.
- 8 C.F.R. § 208.6.

As a general matter, the regulation prohibits INS personnel from commenting to any third As a general matter, the regulation promotis ENS personnel from confinentials of all party on the nature or even the existence of individual applications for asylum, and requires that the INS maintain the confidentiality of any INS records that indicate that an alien has applied for asylum or withholding of removal. See 8 C.F.R. § 208.6(a). The regulations, however, enumerate several exceptions to the general rule. First, the records may be disclosed at the discretion of the Attorney General. See 8 C.F.R. § 208.6(a). The INS has interpreted the

Memorandum for Jeffrey Weiss Confidentiality of Asylum Applications and Overseas Verification of Documents and Application Information Page 3

Attorney General's discretion under this provision as not extending to INS personnel. Pursuant to his discretion, however, the Attorney General has set up specific guidelines for the release of asylum information to the Federal Bureau of Investigation and he may issue further guidelines for the release of such information to specific entities such as the Department of Health and Human Services. Second, the records may be disclosed to any United States Government of ficial or contractor having a need to examine information in connection with the adjudication of the application, the defense of any legal action arising from the application, or any United States Government investigation concerning any criminal or civil matter. See 8 C.F.R. § 208.6(c)(1)(i)-(iv). Third, the records may be disclosed to any Federal, state, or local court in the United States considering any legal action arising from the adjudication or failure to adjudicate the asylum application or arising from the proceedings of which the asylum application is a part. See 8 C.F.R. § 208.6(c)(2)(i)-(ii). Thus, while the Attorney General has limitless discretion to disclose information in asylum files to third patries, INS employees, as well as any other government official, are limited to disclosing information in asylum files to United States government officials or contractors, or courts in a limited number of circumstances that are specifically defined by the regulations. Disclosure is prohibited to all other persons.

The regulatory provisions do not offer specific guidance on how to proceed with an investigation of a claim. The propriety of an investigative procedure will vary in many instances from post to post, and the method of compliance with the regulation will primarily depend on how the investigation is performed. The following guidance is offered to help interpret these requirements and guide INS overseas personnel as they undertake verifications of evidence submitted in support of asylum applications.

CONFIDENTIALITY GUIDELINES

Preserving the confidentiality of asylum applications must always be a primary consideration in processing requests for investigations. The following guidelines will assist in the interpretation of 8 C.F.R. § 208.6 and help INS overseas personnel preserve the confidentiality of applications. In order to ensure consistency in evidentiary submissions to immigration courts, these guidelines are intended to be similar and, in some cases, identical to those issued, after consultation with this office, by the Department of State's Office of Asylum Affairs to their consultar officers performing investigations of asylum applications. A copy of the cable is attached.

- (1) If an investigation cannot be accomplished without compromising the confidentiality of the application, the investigation should be abandoned and the investigator should inform the requestor of the investigation of this fact.
- (2) Generally, confidentiality of an asylum application is breached when information contained therein or pertaining thereto is disclosed to a third pany, and the disclosure is of a nature that allows the third pany to link the identity of the applicant to: (1) the fact that the applicant has applied for asylum; (2) specific facts or allegations pertaining to the

Memorandum for Jeffrey Weiss Confidentiality of Asylum Applications and Overseas Venfication of Documents and Application Information Page 4

individual asylum claim contained in an asylum application; or (3) facts or allegations that are sufficient to give rise to a reasonable inference that the applicant has applied for asylum. If one or the other part of this link is missing, then no breach has occurred.

The propriety of an investigative procedure will vary in many instances from post to post, and successful compliance with the regulation will primarily depend upon the type of information to be verified and upon how the investigation is performed. An INS investigator may request information from the host government or third parties concerning an applicant for asylum or application information, so long as the investigator does not disclose information that would allow a third party to link the identity of the applicant to either the fact that the applicant has applied for asylum, to specific facts or allegations contained in the asylum application or to facts or allegations that are sufficient to give rise to a reasonable inference that the applicant has applied for asylum.

Disclosure of the applicant's identity might be permissible if the request for information is made where similar requests for information are routinely made by the United States government for other purposes – e.g., for visa applicants, prospective employees, etc. and there is no mention of asylum. Many aspects of an asylum claim – including the occurrence of events central to the claim, the addresses and locations of such events, etc. – could be verified or disproved without disclosing the identity of the applicant or any details of his or her claim to anyone. If possible, such an approach is preferable. In particularly sensitive cases, or where similar requests for information are not routinely made, it may not be prudent to approach the host government or third parties at all.

Overseas verification of documents presented in support of asylum applications may present unique difficulties. For example, if an Assistant District Counsel sends a birth certificate included by an asylum applicant in his or her asylum application to the overseas OIC for verification of the ethnic status listed thereon, the birth certificate could be verified in a number of ways, some of which would breach the confidentiality of the application, while others would not. If the OIC provides the birth certificate directly to foreign government officials for verification of its contents, this would be a breach because the birth certificate discloses both the applicant's identity and information indeed, an actual document - contained in the asylum application. In addition, the possession and investigation of certain personal documents by the US government might be sufficient to give rise to a reasonable inference that the applicant submitted the document to the US government to buttress an asylum claim. This would be especially true if a document submitted directly to a foreign government were the type of document – such as a PRC hospital record pertaining to coercive family planning measures – that evidences events commonly known to form the basis of asylum claims in the United

On the other hand, if the OIC only sent the name of the applicant to the foreign government authorities with a request that they inspect their birth records for information

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Overseas Verification of Documents and Application Information
Page 5

on the applicant, confidentiality would probably not be breached if such an inquiry is routinely conducted for reasons unrelated to an asylum application, such as for an employment application or a visa application. Such an inquiry, although it divulges the applicant's identity, does not disclose specific facts or allegations contained in the asylum application, nor does it disclose facts sufficient to give rise to a reasonable inference that the applicant has applied for asylum. The only fact divulged is that the United States government is interested in the birth records of the alien. In a similar vein, if the OIC personally inspects the logs in which birth certificates would be contained, the confidentiality of the asylum application would remain intact. This last approach, resources permitting, is the preferable approach from the standpoint of maintaining confidentiality.

- (3) Material that identifies an applicant and discloses that he or she has applied for asylum may only be transmitted to INS posts in other countries or between foreign posts by official and reliable means. This includes unclassified government telegrams, official fax and approved DOJ / INS electronic mail. Within the United States, material may be transmitted by mail, regular fax, or the approved DOJ / INS electronic mail. Specific asylum cases should never be discussed over personal electronic mail accounts.
- (4) Foreign service national (FSN) employees of the INS may be allowed access to information contained in or pertaining to asylum applications at the discretion of the District Director having jurisdiction over the INS overseas District Office or Sub-Office in which they are employed. In exercising this discretion, the District Director should consider any factor which may affect the likelihood that asylum information may be improperly disclosed at a given INS overseas post or by a given FSN employee including, but not limited to: (1) the integrity and competence of a given FSN employee; (2) whether there is a history or practice of corruption, impropriety or unauthorized disclosure of protected information at a given post; and (3) the ties between FSN employees at a given post and the host government.
- (5) INS overseas personnel may disclose information contained in or pertaining to asylum applications to employees of the Department of State (DOS) with the need to know. The regulations specifically contemplate such a disclosure for the purpose of conducting an overseas investigation. See 8 C.F.R. § 208.6(b). As noted above, the DOS has issued a cable to its overseas posts governing the confidentiality of asylum applications. If an INS officer transmits such information to a DOS employee with a need to know, the INS officer must inform the DOS employee of the requirements of 8 C.F.R. § 208.6. Overseas INS personnel may also disclose an asylum application to any United States government official or contractor having need to examine the information in connection with any of the situations described in 8 C.F.R. § 208.6(c)(1)(i)-(iv). Any such government official or contractor should be apprised of the confidentially requirements of § 208.6.

Memorandum for Jeffrey Weiss Confidentiality of Asylum Applications and
Overseas Verification of Documents and Application Information

- (6) All INS overseas personnel who handle information contained in or pertaining to asylum applications must be instructed on the confidentiality requirements found in 8 C.F.R. § 208.6.
- (7) In the event of a general disclosure of the asylum application for example, if the applicant holds a press conference to discuss his claim an INS response that discusses the claim may be appropriate in some circumstances. Before preparing any such response, however, INS employees must receive approval from the INS Office of International Affairs, which will consult with the Office of the General Counsel.
- (8) In responding to requests for information or for verification of documents or farmal information, overseas officers should include, at a minimum:
 - the applicant's name;

 - the applicant's A-number;
 name and address of the requesting officer (either INS or EOIR); (iii)
 - name of responding officer and title; and
 - an investigative report as outlined in number (9) below
- (9) The content of the investigative report is critical if it is to effectively convey information to the adjudicating official, be it an asylum officer or an immigration judge. In proceedings before an immigration judge, for example, the quality of the investigative report can determine the report's admissibility as evidence and, if admitted, the weight the immigration judge will accord to it. A report that is simply a short statement that an investigator has determined an application to be fraudulent is of little benefit. Instead, the reports should lay a proper foundation for its conclusion by reciting those factual steps taken by the investigator that caused the investigator to reach his or her conclusion. In addition, the conclusion of the investigator should be stated in neutral and unbiased language. In the case of a fraudulent document, a comprehensive and, therefore, effective report will lead the adjudicator down the path taken by the investigator, and hopefully help the adjudicator reach the same conclusion. Such a report must contain, at a minimum:

 - (i) the name and title of the investigator; (ii) a statement that the investigator is fluent in the relevant language(s) or that he or she used a translator who is fluent in the relevant languages(s);
 - (iii) any other statements of the competency of the investigator and the translator deemed appropriate under the circumstances (such as education, years of experience in the field, familiarity with the geographic terrain, etc.):

 (iv) the specific objective of the investigation.

 (v) the location(s) of any conversations or other searches conducted;

 (iii) the name(s) and title(s) of the people spoken to in the course of the investigation.

 - investigation:

Memorandum for Jeffrey Weiss Confidentiality of Asylum Applications and Overseas Venfication of Documents and Application Information Page 7

- (vii) the method used to verify the information; (viii) the circumstances, content and results of each relevant conversation or
- searches; and

 (ix) a statement that the Service investigator is aware of the confidentiality provisions found in 8 C.F.R. § 208.6.

CONCLUSION

This memorandum is intended to assist overseas INS personnel conducting verifications of documents and facts contained in asylum applications. We hope the recommended steps simply reflect those already taken by the investigators, and will not be overly burdensome. While anti-fraud initiatives are imperative to maintain the integrity of the asylum application process, such initiatives must always maintain the confidentiality of the application. Coropliance with the regulation will primarily depend on how the investigation is performed and the propriety of an investigative procedure will vary from post to post. This memo is intended to provide guidance of general applicability to assist the INS personnel who perform such investigations. If you have any questions regarding this memorandum, please contact Ron Whitney at the Office of the General Counsel at (202) 514-9699.

cc: Regional Directors Regional Counsel



Office of the Attorney General Washington, D.C. 20530

September 18, 2002

MEMORANDUM FOR JAMES W. ZIGLAR

COMMISSIONER

IMMIGRATION AND NATURALIZATION SERVICE

FROM:

THE ATTORNEY GENERALL Change

SUBJECT

Hesham Hadavet

On September 13, 2002, I was made aware of certain serious irregularities in the INS' treatment of Hesham Hadayet, the individual who murdered four people at the Los Angeles International Airport on July 4, 2002. According to INS officials, based on their review of Hadayet's alien file, it appears that:

- Hadayet claimed in his asylum application that he was accused of being a terrorist and the INS did not conduct any further investigation as to whether this accusation was true.
- The INS denied Hadayet's asylum application but was unable to serve him with the
 document that had initiated deportation proceedings because he had moved without notifying
 the INS. The deportation proceedings were then "administratively closed"
- the INS. The deportation proceedings were then "administratively closed."

 Even after the INS denied the asylum application, it granted him employment authorization while he was in illegal status, but failed to activate his deportation proceedings.
- Hadayet applied for adjustment of status (lawful permanent residence) under 245(i) after his
 wife won the visa lottery. However, it cannot be determined whether he was interviewed in
 person or whether the officer approving the application reviewed the asylum application in
 making the decision to grant adjustment of status (which presumably would have triggered a
 further inquiry into his possible terrorist connections).
- There is a question as to whether the INS actually had jurisdiction to adjudicate the adjustment application, since the INS had initiated deportation proceedings.

These facts have implications for our immigration system and our national security. I therefore direct you to undertake a prompt investigation into the INS' interactions with Hesham Hadayet and to report back to the Deputy Attorney General with your findings, including any remedial or disciplinary action taken. In addition, I direct you to undertake a prompt review of existing asylum files to ascertain whether other individuals may be present in the United States who have admitted that they have been accused of terrorist activity or terrorist associations.

Your continued service to the Department of Justice and the nation is greatly appreciated.

ALIEN FILE FOR HESHAM MOHAMED ALI HEDAYET



U.S. Department of Justice Immigration and Naturalization Service

CO 703.785

Office of the Commissioner

425 I Street NW Washington, DC 20536

SEP 24 2002

The Honorable George W. Gekas Chairman Subcommittee on Immigration, Border Security and Claims Committee on the Judiciary U.S. House of Representatives Washington, DC 20515



Dear Mr. Chairman:

This is a follow-up to my July 29, 2002, letter responding to your request for the alien file of Mr. Hesham Hedayet pursuant to the Subcommittee's oversight of the Immigration and Naturalization Service (INS). With my prior letter, I enclosed documents responsive to your request but withheld documents, in whole or in part, because the document was protected from disclosure under immigration law based on personal privacy concerns. Additionally, a copy of Mr. Hedayet's asylum application was not previously provided because its disclosure would have been inconsistent with our law enforcement responsibilities. The asylum application is enclosed here because we have concluded that its disclosure at this time will no longer adversely impact our on-going investigation. However, as with our previous submission, there is a small amount of information that we have not included that implicates individual privacy interest, which we would be pleased to discuss with Subcommittee staff. I am sending a similar follow-up letter to Congresswoman Jackson Lee, Ranking Minority Member of the Subcommittee.

Among the material contained in Mr. Hedayet's alien file are Mr. Hedayet's application for asylum and information pertaining to that application, including the INS' March 1993 Notice of Intent to Deny Mr. Hedayet's application. The provisions of 8 C.F.R. § 208.6 generally prohibit the INS from releasing such asylum-related information to third parties without the consent of the asylum applicant. The regulation serves to protect from disclosure personal and potentially sensitive information contained in an asylum application—and indeed the very fact that a request for asylum was made—the release of which may place the applicant or his or her family at risk of serious harm, including persecution or torture.

The Honorable George W. Gekas. Page 2

Because the Attorney General has exercised his discretionary authority under 8 C.F.R. § 208.6 to waive the confidentiality of information pertaining to Mr. Hedayet's asylum application, we are now releasing that information to you solely for the Subcommittee's examination and use. For the reasons outlined above, I would like to underscore the confidential nature of the asylum-related information and appreciate the Committee's cooperation in that regard.

I hope that the information supplied concerning Mr. Hedayet proves helpful to the Committee. Please feel free to contact me if you have any questions regarding this matter.

Sincerely

James W. Ziglar Commissioner

Enclosure

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IMMIGRATION AND NATURALIZATION SERVICE 300 NORTH LOS ANGELES LOS ANGELES, CALIFORNIA 90012

HESHAM HEDAYET	
ANAHEIM, CA 92804	FILE NUMBER: A DATE: 08/11/97
Please come to the office shown	below at the time and place indicated in connection with an official matter
OFFICE LOCATION:	300 NORTH LOS ANGELES, LOS ANGELES, CA 90012
DATE AND TIME:	08/29/97 07 : 55 AM
OFFICER:	
REASON FOR APPOINTMENT: THIS INTERVIEW WILL BE VIDE	APPLICATION FOR ADJUSTMENT OF STATUS
IX THIS LETTER YOUR PASS	ARE CHECKED (X) TO THE INTERVIEW
☐ MEDICAL EXAM RESULTS	PORT, YOUR FORM I-94 (ARRIVAL/DEPARTURE FORM), IF ANY 5, FORM I-693. APPEAR EVEN IF NOT COMPLETED
☐ A CURRENT LETTER OF E	MPLOYMENT
☐ A CURRENT LETTER OF E.RATE OF PAY AND HOURS☐ YOUR SPOUSE	MPLOYMENT FOR YOU AND/OR YOUR SPOUSE SHOWING SPER WEEK.
☐ EVIDENCE OF A COMMON	RESIDENCE AND SHARED LIFE (INCLUDE PHOTOS)
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ATTORNEY NOTIFIED: MIKE NEHME, ATTY

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U.S. Department of Justice

Anaheim, CA 92815-5015

Immigration and Naturalization Service Asylum Office P.O.Box 65015

ZLA054 OCT 1 9 1995 SPECIAL CASES

Hesham Mohamed All Hedayet

Mission Viejo, CA 92692

Dear Mr. Hedayet:

On March 7, 1995, you were notified of this Service's intent to deny your Request for Asylum in the United States. You were offered thirty (30) days in which to send additional evidence or arguments in rebuttal to the discussion set forth in the Notice of Intent to Deny. You did not submit any additional evidence in response to the Notice of Intent to Deny.

Your asylum request is therefore denied for the reasons contained in the Notice of Intent to Deny. Moreover, your application for withholding of deportation must also be denied since you have not established a clear probability of persecution, a standard more stringent than that required to establish eligibility for asylum.

There is no appeal from this decision. Please find enclosed an Order to Show Cause and a Notice of Hearing, placing you under deportation proceedings. You may renew your request for asylum before an immigration Judge in these proceedings.

Please be advised that any employment authorization which you have been issued as a result of having a pending application for asylum will expire sixty (60) days from the date of this notice or on the expiration date of your Employment Authorization Document, whichever period is longer.

You are directed to report any changes of address to the office having jurisdiction over your place of residence. If you should depart the United States, please notify the Immigration and Naturalization Service office having jurisdiction over your place of residence prior to any such departure and furnish the expected date, place, and manner of departure and destination.

Please make reference to the file number listed above in any future correspondence or contact with this Service.

Sincerely

Director of Asylum

Los Angeles

NOTICE OF AVAILABILITY OF LEGAL SERVICES (Revised 08/91)

In connection with your deportation or exclusion hearing, you have a right to be represented by counsel of your own choice, at no expense to the Government. If you are unable to obtain the assistance of an attorney, you may with to contact one of the not-profit religious, charitable, social services or similar organizations which have been recognized by the Board of Immigration Appeals for the purpose of representing persons before the lumigration and Naturalization Service and the Executive office of Immigration Review. These organizations make only nominal charges and assess no excessive membership dues for persons given sestitated. They may, however, restrict service to certain geographical areas of have income guideline limitations as a condition for obtaining services. The approved organizations located in the Los Angeles District are as follows:

AVISO DE SERVICIOS LEGALES DISPONIBLES

En conección con su audiencia de deportación o de exclusión, Ud tiene el cerecho de ser representado por un abogado de su elección, sin costo al Gobierno. Si Ud, no puede obtener la ayuda de un abogado, sí desee puede comunicarse con una organización sin fines de lucro, religiosa, caritativa, o de servicios sociales y otras similares autorizadas por la desa de Apelaciones de Inmigración para representar a personas en trámites del Servicio de Inmigración y Naturalización y en procedimientos de la Oficina Ejecutiva de Revisión de Inmigración. Estas organizaciones obran a las personas quienes asistan cuotas conscisvas de socio. Los servicios que ofreces pueden ser condicionados a limitaciones geográficas o pueden limitarse a personas de escasos recursos. Las organizaciones autorizadas localizadas en el Distrito de Los Angeles son las siguientes:

Catholic Charities of the Diocese of Orange Immigration & Resettlement Services 1506 Brookhollow Drive, Suite 112 Santa Ana, CA 92705 Telephone: (714) 662-7500

Infernational Institute of Los Angeles 435 South Boyle Avenue Los Angeles, CA 90033 Telephone: (213) 264-6210 Catholic Charities of Los Angeles Migration & Refugee Services Archdiocese of Los Angeles 1400 West Ninth Street P.O. Box 15095 Los Angeles, CA 90015-009: Telephone: (213) 251-3471

International Institute of Los Angeles 14701 Friar Street Van Nuys, CA 91411 Telephone: (818) 988-1332; cc (818) 988-1333

Jewish Family Service of
Los Angeles
6380 Wilshire Blvd., Suite 1200
Los Angeles, CA 90548
Telephone: (213) 651-5573
[NOTE: LIMITED TO RUSSIAN AND
IRANIAN REFUGEES
(SE ATIENDEN EXCLUSIVAMENTE
REFUGIADOS RUSOS E IRANIES)]

Labor Immigrant Assirtant Project 515 South Shatto Place First (1st) Floor Los Angeles, CA 90020 Telephone: (213) 381-2170

San Juan Macias Immigration Orientation Center 13616 Van Nuys Boulevard Pacoina, CA 91331 Telephone: (818) 896-1156

Immigration Services of Santa Rosa 132 North Maday Avenue San Fernando, CA 91340 Telephone: (\$18) 361-4341 Khmer Homanitarian Organization 1795 Pasatena Avenue Suite 29 Los Angelet, CA 90031 Telephone: (213) 617-8403; or (213) 224-0393

One Stop Immigration and
Education Center, Inc.
3600 East Whittier Boulevard
Los Angeles; CA 90023
Telephone: (213) 268-8472
[NOTE: LIMITED TO RESIDENTS OF
THE EAST SIDE OF LOS ANGELES
(SE ATTENDEN EXCLUSIVAMENTE
RESIDENTES DEL BARRIO ESTE, DE
LOS ANGELES)]

San Fernando Valley Neighborhood Legal Services, Inc. 13327 Van Nuys Boulevard Pacoima, CA 91331 Telephone: (818) 896-5211

If you are unable to pay the nominal charge and/or the membership dues requested by any of the above listed organizations, you may wish to contact one of the organizations which provide free legal services to indigent aliens. The free legal services organizations in the Los Angeles district are as follows:

(Si Ud. no puede pagar la cuota nominal o la cuota de socio pedida por las organizaciones mencionadas, podría comunicarse con una de las organizaciones quales ofrecen servicios legales gratuitas a extranjeros sin recursos. Las organizaciones de servicios legales gratuitas en el Distrito de Los Angeles son las siguientes:)

Central American Refugee Center 660 South Bonnie Brae Los Angeles, Ca. 90057 Telephone: (213) 483-6868; or (800) 231-7718

Inland Counties Legal Services
1240 Palmyrita
Riverside, CA 92507
Telephone: (714) 784-1020
[NOTE: OFFICE SERVICE
AREAS INCLUDE
(OFICINAS DE ATENCION EN)
Riverside, Montclair, Indio,
San Bernardino, Victorville]

Lutheran Social Services of Southern California, Inc. 1345 S. Burlington Avc., Room 204 Los Angeles, CA 90006 Telephone: (213) 385-2191

Public Counse! 3435 West Sixth Street Suite 100 Los Angeles, CA 90020 Telephone: (213) 385-2977

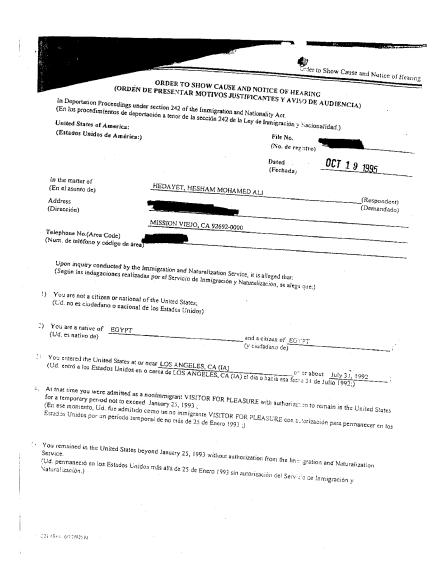
World Relief Corporation 12852 Palm Street, Suite 205 Garden Grove, CA 92640 Telephone: (714) 530-5474; or (714) 530-0930 El Rescate Legal Services, Inc. 1340 Bonnie Brae Los Angeles, CA 90006 Telephone: (213) 387-3284

Legal Aid Foundation of Los Angeles Immigrants' Rights Office
1636 West 8th Street, Room 215
Los Angeles, CA 90017
Telephone: (213) 487-6551
[NOTE: LIMITED TO DIRECT REPRESENTATION IN DEPORTATION RELATED
MATTERS
(SE PRESTA REPRESENTACION EXCLUSIVAMENTE EN ASUNTOS RELACIONADOS A LA DEPORTACION)]

National Lawyers Guild Bond Project P.O. Box 2608 Venice, CA 90294 Telephone: (213) 399-7153 [NOTE: BONDS ONLY (SOLAMENTE AUDIENCIAS DE FIANZA)]

San Fernando Valley Neighborhood Legal Services Inc. Valley Immigrant Rights Center 13327 Van Nuys Boulevard Pacoima, CA 91331 Telephone: (818) 890-2406; or (818) 875-2854

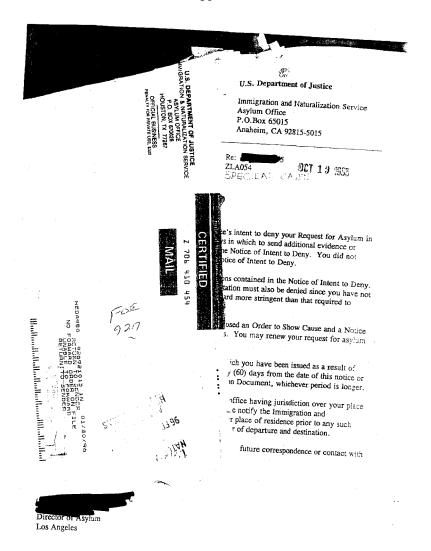
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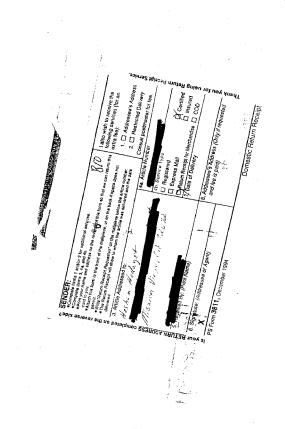


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*** DEPORTATION ASYLUM *** INS Loc: ZHN Alien #: Lead A#: Name(L,F): HEDAYET, HESRAM MOHAMED ALI AKA (L,F): OSC Date: 10 - 19 - 95. Lead A#: Entry Date: 07 - 31 - 92 Natl'ty: EG Lang.: AR Address: City : MISSION VIEJO State: CA Zip: 92692 Ph: # of Charges: 241 (a)(01)(B)()(()()()()()())) (I)n Person (M)ail: M Base City: LOS Location: LOS Hearing Date: 3 - 26 - 36 Time: 08 : 30 Correspondence Title: Hearing Location: Address: IMMIGRÁTION COURT LOS ANGELES, CALIFORNIA 300 N LOS ANGELES ST RM 2001 LOS ANGELES State: CA Zip: 90012 City: ASYLUM INFORMATION INS Asylum Received Date: 12 - 29 - 92 (Complete Applications ONLY) Elapsed Number of Days at Entry: 0 Status of Application: Clock is running Referred after interview: Expedite Not Expedite Clock has Stopped Due to: No Show at Interview Failure to Pick-up OSC No Clock: Asylum Received Prior to 01/04/95 ABC Case

886

Date Entered in ANSIR: 11/21/95

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U.S. Department of Justice Immigration and Naturalization Service.

order to Show Cause and Notice of Hearing

ORDER TO SHOW CAUSE AND NOTICE OF HEARING (ORDEN DE PRESENTAR MOTIVOS JUSTIFICANTES Y AVISO DE AUDIENCIA)

In Deportation Proceedings under section 242 of the Immigration and Nationality Act.
(En los procedimientos de deportación a tenor de la sección 242 de la Ley de Jamigración y Nacionalidad.)

United States of America;	
(Estados Unidos de América:)	

(No. de registro)

Dated (Fechada) OCT 1 9 1995

In the	matter of
(En ei	asunto de)

HEDAYET, HESHAM MOHAMED ALI

(Respondent) (Demandado)

Address (Dirección)

MISSION VIEJO, CA 92692-0000

Telephone No.(Area Code) (Num. de teléfono y código de àrea)

Upon inquiry conducted by the Immigration and Naturalization Service, it is alleged that: (Según las indagaciones realizadas por el Servicio de Inmigración y Naturalización, se alega que:)

- You are not a citizen or national of the United States;
 (Ud. no es ciudadano o nacional de los Estados Unidos)
- You are a native of EGYPT (Ud. es nativo de)

and a citizen of EGYPT (y ciudadano de)

- You entered the United States at or near LOS ANGELES, CA (IA)
 On or about July 31, 1992
 (Ud entré à los Estados Unidos en o cerca de LOS ANGELES, CA (IA) el dia o hacia esa Techa 31 de Julio 1992;)
- 4) At that time you were admitted as a nonimmigrant VISITOR FOR PLEASURE with authorization to remain in the United States for a temporary period not to exceed January 25, 1993; (En ese momento, Ud. fue admittide camp un no inmigrante VISITOR FOR PLEASURE con autorización para permanecer en les Estados Unidos por un periodo temporal de no más de 25 de Enero 1993;)
- 5) You remained in the United States beyond January 25, 1993 without authorization from the Immigration and Naturalization Foi centameu in the Onitee States beyond January 25, 1993 without authorization from the Immigration and Natural CUd. permaneció en los Estados Unidos más allá de 25 de Enero 1993 sin autorización del Servicio de Inmigración y Naturalización.)

em (-221 (Rev. 6/12/92) N

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Order to Show Caus	e and Notice of Hear
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ortation pursuant to the fo	llowing provision(s)
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Supervisory	
)	Supervisory Asylum Of

This Order to Show Cause shall filed with the Immigration Judge of the Executive Office for Immigration Review at the address provided below. You must report any changes of your address or telephone number in writing to this office:

Debe present: esta Orden de Presentar Motivi-Justificantes a Oficina Ejecutiva de Revisión de Immigración en la siguiente dirección. Debe notificacualquier cambio de su domicilio o número de telefon, por escrito a:

		e of the Immigration Judge		
	300 N LOS	ANGELES ST ROOM 200:		
	LOS A	NGELES, CA 90012-0000		
	Certificate o	f Translation and Oral Notice		
This Order to Show Cause which is his/her native lang	was X was	read to the named alien in the	ARABIC	langua
Date	Signature	Printed Name and Tit.	e of Translate	or
Address of Translator (if or	her than INS employee) or off	ce location and division (if INS employ		
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nature of Respondent rma del demandado)		(Fecha)		



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U.S. Deparement of Justice

Immigration and Naturalization Service Asylum Office P.O.Box 65015 Anaheim, CA 92815-5015

Re: A

OCT 1 9 1995

Hesham Mohamed Ali Hedayet

Dear Mr. Hedayet:

On March 7, 1995, you were notified of this Service's intent to deny your Request for Asylum in the United States. You were offered thirty (30) days in which to send additional evidence or arguments in rebuttal to the discussion set forth in the Notice of Intent to Deny. You did not submit any additional evidence in response to the Notice of Intent to Deny.

Your asylum request is therefore denied for the reasons contained in the Notice of Intent to Deny. Moreover, your application for withholding of deportation must also be denied since you have not established a clear probability of persecution, a standard more stringent than that required to establish eligibility for asylum.

There is no appeal from this decision. Please find enclosed an Order to Show Cause and a Notice of Hearing, placing you under deportation proceedings. You may renew your request for asylum before an immigration Judge in these proceedings.

Please be advised that any employment authorization which you have been issued as a result of having a pending application for asylum will expire sixty (60) days from the date of this notice or on the expiration date of your Employment Authorization Document, whichever period is longer.

You are directed to report any changes of address to the office having jurisdiction over your place of residence. If you should depart the United States, please notify the Immigration and Naturalization Service office having jurisdiction over your place of residence prior to any such departure and furnish the expected date, place, and manner of departure and destination.

Please make reference to the file number listed above in any future correspondence or contact with this Service.

Sincerely,

Director of Asylum Los Angeles

BHRHA/ASY DEPARTMENT OF STATE ROOM 7802 WASHINGTON, DC 20520

ASSESSMENT SHEET

USINS

425 I Street, N.W.
OIA/ Asylum Div.
Attn: Quality Assurance
(ULLICO Bldg., 3rd Floor)
Washington, D.C. 20536

DATE: March 31.

	2. March 31, 1993
ATTACHED ARE COPIES OF A REQUEST FOR AS DOCUMENTATION FOR THE BELOW MENTIONED	YLUM (I-589) AND SUPPORTING
APPLICANT: Hesham Mohamed Ali Hedayet A-NUMBER: COUNTRY: Egypt	
INS OFFICE: LOS ANGELES ASYLUM OFFICE ANAHEIM, CA 92815-	E (ZLA)
INTERVIEWER'S NAME:	.
FILE REVIEWED BY:	72LA R/2/43 PATE 3
FROM: BHRHA	A-NUMBER:
TO: LOS ANGELES ASYLUM OFFICE	DATE:
BHRHA HAS REVIEWED THE APPLICATION HAS NO ADDITIONAL INFORMATION OR	N IN THE ABOVE CASE AND ANALYSIS.
BHRHA COMMENTS ON THE ABOVE CASE A	ARE ATTACHED.

A-Number:

Assessment Sheet

Preliminary Assessment: (Complete for ABC cases only)

Grant Deny

Request Based On Documents: Verbal Testimony:

Race XX Secific XX Specific Generalized Generalized Generalized Generalized Generalized Generalized Instead Instead Instead Instead Instead (Explain Below)

XX Membership in Particular Social Group Instead Generalized Generalized Convincing Unconvincing

SUMMARY:

Applicant is a 31 year old married male, native and citizen of Egypt, who entered the United States on July 31, 1992, at Los Angeles, California, as a visitor.

__ Credible xx_ Not Credible

Attached is a copy of the Notice of Intent to Deny.



U.S. Department of Justice

Immigration and Naturalization Service Ammigration and Naturali Asylum Office P.O.Box 65015 Anaheim, CA 92815-5015

3/7/51



Hesham Mohamed Ali

Mission Viejo, CA 92692

Dear Mr. Hedayet:

This refers to your Request for Asylum in the United States filed on 29 December, 1992. The Immigration and Naturalization Service has carefully considered your written application, the verbal testimony provided at your interview, and the documents you submitted with your application. Moreover, this Service has closely reviewed available reasons given below, it is the intent of this Service to deny your request for asylum.

In presenting your Request for Asylum in the United States, you indicated that you are a 31 year old married male, native and citizen of Egypt, who entered the United States on July 31, 1992, at Los Angeles, California, as a visitor.

You fear that you will be arrested and detained by the government should you return to Egypt.

The specific claims which you made in your request are as follows:

- You testified that you were arrested twice in the past several months, for no specific reason.
- The police forced you to sign papers saying, falsely, that you belonged to Gamatt El Islamaia, saying that you are trying to overthrow the government.
- You testified that you are in fact a member of the having joined in 1984, dedicated to truly understanding and applying Islamic Law in the twentieth century "under any conditions", and to "extend all the efforts to support establishing Islamic government."
- You stated that you are still in touch by phone and letters with your home country to learn who from your "brothers" and friends are detained by the police and who is not.
- You said that you were arrested "for no reason".

- Any time a foreign head of government comes to the country, they
 put a guard on your apartment. Your letters were opened.
- 7. You said that your father used to be "a lord" in the Army. Retired now, at the age of 63, his friends tried to find out how to keep you from getting arrested again. They advised you, "Don't go to this place", and "Don't see these names", and you can keep from being arrested again. You said to them, "I'm just going to go on Friday". At the mosque, the leader used to say that the government is not a good government and that it should be judged by Islamic rules. You said it was "just speaking in the mosque". You said you "don't have a gun", and "don't make anything". You said that you "scared them very much".
- 8. When they arrested you, you said, they beat you and made you spend fourteen hours in the water. You were forced to sign paper admitting crimes you did not commit and which you do not know about.
- 9. They then sent a letter to the bank where you worked saying that if they could fire you, it would please them. You had eight or nine years experience working in a bank.
- You said you are afraid for your family, your wife and young son. They are still in Egypt.
- 11. When asked whether you thought Coptics were having any trouble in Egypt, you replied, "I don't believe so". Then you added, "Perhaps in upper Egypt"--800 miles from Cairo.
- 12. You stated that there is "no relationship between Egyptians who bomb New York", and that "Not all the Egyptians in New York are not his friends" (<u>sic</u>), "his" referring to the Egyptian sheik suspected in the bombing of the World Trade Center.

Section 208(a) (8 U.S.C. 1158) of the Immigration and Nationality Act provides, in pertinent part, that an alien may be granted asylum in the exercise of discretion if he or she qualifies as a refugee within the meaning of Section 101(a)(42) of the Act, supprace, which defines the term "refugee" as:

(A) Any person who is outside of any country of such person's nationality or, in the case of a person having no nationality is soutside any country in which such person habitually resided, and who is unable or unwilling to avail himself or herself of the protection of that country because of persecution or a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion.

During the course of your testimony, serious questions of credibility were raised. You said that you feared for your family's safety, yet your family is still living in Egypt. You said that your father and his friends gave you advice as to how to avoid trouble with the authorities, but you declined to take the advice, preferring to flee the country instead. When asked about the Copts, you maintained that the Copts are

not treated badly in Egypt, despite the fact that treatment of Copts is a matter of comment among human rights groups the world over. You lived in Cairo, are well-educated and articulate, but claim to have read nothing about anti-Coptic activities in the city. No one who knows anything about Egyptian politics, as you obviously do, could be as inconsistencies is suggestive of concealment, and call into question your assertion that all you wish for the government of Egypt is that it be overthrown by peaceful means.

In <u>Matter of Mogharrabi</u>, 19 I&N Dec. 439 (BIA 1987), it was held that an applicant has established a well-founded fear of persecution if he or she shows that a reasonable person in his or her circumstances would fear persecution.

In order to receive asylum, an asylum-seeker must show actual past persecution or a well-founded fear of future persecution on account of race, religion, nationality, membership in a particular social group or political opinion. See 8 C.F.R. section 208.13(b).

Paragraph 51 of the Office of the United Nations High Commissioner for Refugees (UNHCR) <u>Handbook on Procedures and Criteria for Determining Refugee Status</u> defines persecution as a threat to life or freedom or other serious violation of human rights on account of race, religion, opinion. The Ninth Circuit court has characterized persecution as the infliction of suffering or harm upon those who differ in a manner regarded as offensive. <u>Kovac v. INS</u>, 407 F. 2d 102, 107 (9th Cir. 1969). Persecution encompasses not only acts of physical violence, but also acts which impose substantial economic disadvantage upon an individual. Id.

You described experiences of harm in the past. The events you described do not amount to past persecution. You testified that you were arrested "for no reason". Any time a foreign head of government commes to the country, they put a guard on your apartment. Your letters were opened when they arrested you, you said, they beat you and made you spend fourteen hours in the water. You were forced to sign paper admitting crimes you did not commit and which you do not know about. They then sent a letter to the bank where you worked saying that if they could fire you, it would please them.

While you have experienced past harm, you have not proven that such harm was on account of one of the five enumerated grounds (race, religion, nationality, membership in a particular social group, or political opinion). In INS v. Elias-Zacarjas, 502 U.S. , 112 S. Ct. 812 (1992), the Supreme Court held there must be some evidence, direct or circumstantial, that the persecutor did harm or seeks to harm the victim because of real or perceived characteristics in the victim that fall within the five grounds. Id. There is no such evidence in your case.

The Service recognizes that there continue to be human rights abuses in Egypt. This is entirely consistent with reports from different sources. COUNTRY REPORTS ON HUMAN RIGHTS PRACTICES FOR 1991 (U.S. Department of State, (Washington, D.C.: U.S. Government Printing Office, 1992)) says

that "many basic human rights continued to be abused or significantly restricted. The main problem areas included torture of some detainees and the authorities' failure to punish the perpetrators." "Christians experienced discrimination by the Government and Islamic militants." (1374) Egypt's approximately 5 million Coptic Christians are the object of a disturbing pattern of discrimination on the part of the Government and Islamic extremists." (1384) Anti-Coptic acts, such as the burning of Coptic churches and Coptic-owned stores, are reported regularly in the press." (1385)

These reports neither corroborate nor disprove your claims of mistreatment by authorities in Egypt.

Yet, an alien's own testimony may be sufficient, without corroborative evidence, to prove an asylum claim if that testimony is believable, consistent, and sufficiently detailed to provide a plausible and coherent account of the basis of the claim. See <u>Matter of Mogharrabi</u>, 19 I&N Dec, 439 (BIA 1987); Mogharrabi, 1981); Cardoza-Fonseca v. INS, 767 F.2d 1448 (9th cir. 1985); Blanco-Lopez v. INS, 858 F.2d 531 (9th cir. 1988).

In your testimony, you did not establish any connection between the treatment you received and religion, membership in a particular social group, or any of the other grounds. You did not testify that you had expressed your religious opinions in Egypt. Therefore there is no commection between the death threats and any expression of religious opinion.

You did not, therefore, establish a well-founded fear of persecution on the five grounds enumerated in Section 101 (a)(42) of the Immigration and Nationality Act.

Based on the above discussion, it is concluded that you have not established eligibility for asylum status in the United States. You are hereby afforded the opportunity to provide rebuttal to this notice in support of you request. You have thirty (30) days from the date of this notice to submit such rebuttal or evidence. Failure to respond to this notice within this allotted time will result in the denial of your request for asylum.

Finally, in order to be eligible for withholding of deportation to any country, an alien must show that his "life or freedom would be threatened in such country on account of race, religion, nationality, membership in a particular social group, or political opinion." (Section 243(h)(1) of the Immigration and Nationality Act). This statutory provision requires an alien to demonstrate a "clear probability" of persecution on one of the five grounds enumerated in the Act. (See INS V. Stevic, 467 U.S. 407 (1984)). An alien must demonstrate that "it is more likely than not" he or she would be subject to persecution if returned to his or her native land. Id. at 429-30. This is a more stringent standard than that required to establish eligibility for asylum.

Accordingly, it is therefore concluded you have not met your burden of establishing that your life or freedom would be threatened on account of

any of the five grounds enumerated in the Act, and it is also the intent of this Service to deny your application for withholding of deportation.

The Bureau of Human Rights and Humanitarian Affairs has yet to advise that it has independent factual material about you, and it has not furnished any Comment or opinion on your asylum application. Should the Board furnish a specific opinion in your case, you will be provided with a copy of the opinion and be given the opportunity to respond to any issues which are raised.

Please direct any response to the address on this letterhead. Mark both the envelope and the contents as follows:

Attention: File Number ZLA

Director, Asylum Los Angeles

for

Acting Director Refugees, Asylum and Parole

J.S. Department of Justi mmigration and Naturalization	Service			OMB NO. 11 Request f	for Asylum in the United Sta
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the U.S., are your spouse/child	ren included in you	reques	t for asylum:		
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ildren Spouse	If not, is your sp	ouse ma	king a separa	te application (for asylum?

Form I-589 (Rev. 08 01 91)N

17	My Spouse/Children Reside:	with me	apart from me (if apart, give	address)	Page 2
	Number and street and Apt. #)	(City)	(Province)	(Country)	
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18.	Why are you seeking asylum? (Ex	FORMATIO	N ABOUT YOUR CLAIM	FOR ASYLUM	
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Page . 3

Have you or any member of your family ever belonged to or been associated with any organizations or groups in your home country (i.e., a political party, student group, nature, religious organization, military or pare-military group, cuid patrol, guernila organization, ethnic group, human rights group, or the press?

No 🗵 Yes (If yes, provide the following information relating to each organization or group: Name of organization or group, dates of membership or affiliation, purpose of the organization, what, if any, you or your relative's duties or responsibilities were, whether you are still an active member.)

Yes, I am a member in at Dukaa in Egypt. I joined the Association in 1984. The purpose of this is to understand truly and apply Islamic law in the 20Th Century under any circumstances. In houses and government to extend all the effords to support establishing Islamic government.

I am still in touch by phone and letters with my home country to learn about developments in my country and to see who is detained from my "brothers" and friends and who is not.

- Have you or any member of your family, ever been mistreated/threatened by the authorities of your home country or by a group (s) controlled by the government, or by a group(s) which the government of your home country is unable or unwilling to control?
 - □ No ⊠ Yes. If yes, was it mistreatment or threat because of:

□Race ⊠ Religion □ Nationality ⊠ Membership in a particular social group □ Political opinion □ Other

(Specify for each instance: your relationship, what occurred and the circumstances, dats, exact location, who look such action against you, what was his/her position in the government or group, reason why the incident occurred, names and addresses of a few of the people who may have witnessed these actions and who could verify these statements. Attach documents referring to these incidents, if available; attach additional

I was arrested several times for no reason. I was forced to sign papers for admitting crimes I did not commit and I do not know about. My uncle Massad Ali Hedayet who is in Cairo and a member of the "Assad Eben Furat Mosque" at Dukee he was mistreated and threatened for several times because of his cooperation with the religious people.

- Have you or any member of your family, ever been: Arrested Detained A Interrogated
 - \square Convicted and sentenced \square Imprisoned in your country, any other country, or in the U.S.?
 - □No ☑ Yes (If yes, specify for each instance: What occurred and the circumstances, dates, location, duration of the detention or imprisonment, reason for the detention or conviction, treatment during detention or imprisonment, what formal charges were placed against you, reason for the release, treatment after release, names and addresses of a few of the people who could verify these statements. Attach documents referring to these incidents, if any.)

I was arrested with my uncle different times. Evidence of physical torture in both of our bodies can be a proof. Medical reports can support our claim of being beaten.

23. Have you	applied for asylum	in the U.S. before?		Page
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	- Lez (Date	INS officeResults · Gro	intediDenied)	
4. Have you		PART D. OTHER INFORMATIO	N .	
	traveled to the Unit	ed States before? How many times?		
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Department of Justice
U.S Immigration & Naturalization Service
National Records Center
150 Space Center Loop
Lee's Summit, MO 64064

TO:

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FAX:

202 616 2726

PAGES INC.COVER:

FROM:

TELEPHONE:

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COMMENTS:

From the NRC Information Liaison Division

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U.S. Department of Justice Immigration and Naturalization Service

FORM G-325A BIOGRAPHIC INFORMATION

OMB No. 1115-0066

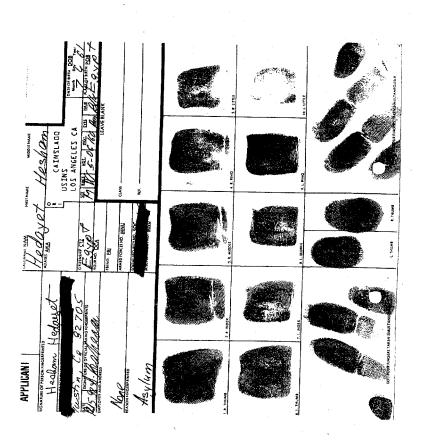
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Form G-325 A (Rev. 10-1-82)

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	D partment of Justice organical Description of Description and Naturalization Service					OMB #5-606 Supplement A to Form 1-48;
STA	ART HERE - Please Type or Pr	int			FOR	INS USE ONLY
Par	rt 1. Information about	Applicant			Returned	Receipt
Fam Nam	* ******	First Name HESHA	M	Middle Name M.		
Addr	ess - C/O	1		<u> </u>	Resubmitted	01/08/97 14:21/ I 485A 650
	Street Number			Apt		
	and Name City ANAHEIM	Province CA		Suite		\$650-
-c	ountry U.S.A.	CA	ZIP/Postal	92804	Reloc Sent	7 **
INS A#	Date of Bi	dvear)	Country of I	Birth		
Part	2. Basis for Eligibility	7/4/61	EGYP	Ţ.	Reloc Rec'd	-
a. k. b. c. c. c. d. c.	My spouse or parent applied. J I entered as a K-1 fiance. I was granted asylum. I am a native or citizen of Cub I am the spouse or child of a C I have continuously resided in Other. I am already a permanent resic I am already a permanent resic am the spouse or child of a Cu have filed Form I-360, and I am a nmigrant juvenile court dependen	Go to	o #2. o #2. o #2. i #4. Here. Do Not I CX ment of statu	File This Form. NO Go to #3.	Attorney or Check if G-28 represent the VOLAG# ATTY State Licen	se #
Lia	st entered the United States (chec	k one):				
000	Legally as a crewman (D-1/D-2 without inspection. Legally in transit without visa st	Go to #11.		Legally without a vi Legally as a parolee, Legally with anothe		Go to #5. Go to #5. type <u>B2</u>) Go to #5.
	ast entered the United States legal the spouse, unmarried child less t					
	Yes Stop Here. Do Not File This For			No Ge to #6.		
	ist entered the United States legall d I am applying for adjustment of			except as a crewman	n), or as a Canadian	citizen without a visa;
	As the spouse, unmarried child Stop Here. Do Not File This Form.	-	., .			
	As a special immigrant retired employee or as a special immigr	ant physician; an	rganization d I have filed	employee or family Form I-360. Ste	member of an it p Here. Do Nat File Th	
Œ	Under some other category. Go	to #7.				

Formt-485 (09/30/94) Supplement A

	T HERE - Please Type	or Print		FOR	INS USE ONLY
Part	 Information about 	you.		Returned	Receipt
Family Name	HEDAYET	Given Name HESHAM	Middle	-	01 (00 (07 44 -
Address		HESHAM	folial M		01/08/97 14:28
					1485 (
Street and N	Number		Apt.	Resubmitted	
City			211		ļ
	ANAHEIM	4		İ	
State	CA	Zip Code		Reloc Sent	\$130
Date of Br				No.	1 912
month/day		of Birth EGYPT			
ocial ecurity #		A # (if any)			
ate of La		N/A		Retoc Rec'd	
month/day	JUL.31,1992	1-94 #			
urrent INS	DV-1 WINNER	Expires on			1
		(month/day/year) N/	A /		
art 2	 Application Type. (check one)		Applicant Interviewed	
ъD	will give me an immediately avail			E Sec. 245, fNA □ Sec. 249, fNA □ Sec. 1 Act of 1	
e []	will give me an immediately avaid My spouse or parent applied permanent residence in an imme for spouses and children. I entered as a K-1 fianco(e) of entry, or I am the K-2 child of petition approval notice and the m	able visa number if approved, for adjustment of status or was ignant visa category which allows a U.S. citizen whom if married we such a fiance(e) (citach a copy arriage certificate).	granted lawful derivative status within 90 days of of the fiance(e)	Sec. 245, NA Sec. 249, NA Sec. 14c of t Sec. 24 col 1 Other Country Charges Eligibility Under S	1/2/86 1/2/86 Die Gec. 245
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Part 2.	continue.					
	national of the (former) Sov nterest parolee after having (check one):	riet Union, ' been denie	Vietnam, Lao d refugee stat	or Camboda us; and I am a;	who last entered the plying for adjustmen	United States legally as a of status under Public Law
	Stop Here. De Net File This F		No Go to #			·.
8. I have be	en employed in the United	States after	01/01/77 with	out INS author	ization (check one):	
	Ga to #9.	. 2	No Go to #			
authoriza	olying for adjustment of s tion only on or before 11/2 5/86 (check one):	tatus under 19/90; and I	the Immigra have always	tion Nursing naintained a li	Relief Act (INRA); wful immigration sta	I was employed without IN. tus while in the United State
	Stop Here. De Net File This F		No Coto#1			
10. I am States	now in lawful immigrations after 11/05/86 (check one):	n status; an	d I have alw	ays maintaine	i a lawful immigratio	on status while in the United
□ No, faul	Stop Here. Do Net File This Fe but I believe that INS will t of my own or for techni- lication, Go to #11.	determine t	hat my failur Stap Here. Do	to be in or m Net File This Fe	aintain a lawful imm rm, and attach an exp	gration status was through no Janation to your Form 1-48:
11. I am uni	married and less than 17 ye	ars old (chec	k one):			
□ Yes X≎ No	Stop Here. File This Form and Ge to #12.	Form I-485.	Pay only the	fee required v	rith Form I-485.	
attactivu	unmarried child of a legal a copy of my receipt or a re under the Family Unity	pprovat not	ice snowing t	n 21 years old hat I have pro	or I am the spouse of parly filed Form I-81	of a legalized alien; and I have 7, Application for Voluntary
□ Yes x□ No	Stop Here. File This Form and Go to #13.	Form I-485.	Pay only the	fee required w	rith Form I-485.	
13. File Thi	s Form and Form I-485. Y	ou must pay	the addition	ıl sum:		
	\$130.00 - Fee require \$650.00 - Additional s	d with Form	1-485* <u>and</u> ection 245(i)	of the Act		
	\$780.00 - Total amoun	t you must	pay.			
*If you filed I #11 and /or	Form I-485 separately, attac #12, show the answer you	h a copy of would have	your filing re	ceipt and cay o	only the additional sur Form I-485.	m of \$650.00. In
	ignature. Read the inform	nation on p	enalties in the		efore completing this	section. If someone helped
submitted with	er penalty of perjury und a it, is all true and correct. Service needs to determine	I authorize	the release o	f any informat	America, that this ap ion from my records	plication, and the evidence which the Immigration and
Signature Ho	soham Hedayet	Print You	Name		Date	Daytime Telephone No.
			M HEDAY		11/15/1996	
Please Note: 1 not be found e	f you do not completely fill ligible for the requested do	out this for cument and	m or fail to: this applicati	ubmit require on may be der	d documents listed in ied.	the instructions, you may
	ignature of person prepa					χ :
I declare that I p	repared this application as the	request of the	above person	and it is based o	n all information of whi	ch I have knowledge.
Signature		Print You	Name		Date	Daytime Telephone No.
Firm Name	A DYA YUNTE # 4	CA			·	
ind Address	anaheim,	UP.			•	
5 I 405 (2000						<u>T</u>

City/Town/Village of birth		12	***************************************
ELGHA	RBIA	Current occupation.	VER
ur mother's first name	<u> </u>	Your lather's first name	
e your name exactly how it appe	ars on your Arrival /Departure Record	d (Form I-94)	
HESHAM REDA			
ce of last entry into the U.S. (City)	State) LOS ANGELES, CA	in what status did you last	enter? (Visitor, Student, exchange :
re you inspected by a U.S. Immig	ration Officer? 17 Yes 🗆 No	B-2	riker, without inspection, erc.)
nimmigrant Visa Number		Consulate where Visa was:	ssued CAIRO
r Visa was issued hth/day/year) jul.13,199	Sex: ⊈ Male ☐ Female	Marrial Status: 🔯 Married	
e you ever before applied for permaner POLITICAL A:	nt resident status in the U.S? No 19 No SYLUM (STILL PENDING)	es (give date and place of filing : LOS ANGELES 1991	and final disposition):
ist your present husband/wife, all of you	ur sons and daughters (if you have none, w	vrite "none". If additional space	is needed, use separate papers
e AL AWADLY	Given Name HALA	Middle Initial A.	Date of Birth (month/day/year)
try of birth EGYPT	Relationship WIFE	# N/A	Applying with you?
y	Given Name	Middle Initial	Date of Birth (month/day/year)
ry of birth EGYPT	Relationship SON	A # N/A	Applying with you?
y	Given Name	Middle Initial	Date of Birth (month/day/year)
ry of birth U.S.A.	Relationship SON	"U.S.CITIZE	
,	Given Name	Middle Initial	Date of Birth (month/day/year)
y of birth	Relationship	120	Applying with you?
,	Given / /		
y of birth	Relationship		Yes No
A purised grantes of to such other blace 2th	or affiliation with every political organizations your 16th birthday. Include any toreign from and to, and the nature of the organ	military service in this part. If no	party, club, society, or sim ar group in
NONE			

×	lease arrower the following questions. (If your answer is "Yes" on any one of those questions, explain on a separate pie ses not necessarily mean that you are not entitled to register for permanent residence or adjust status).	ce of paper. Answering "Yes"
	Have you ever, in or outside the U. S.:	
	a. knowingly committed any crime of moral turortude or a doing-related offence for which are	•
	b. been arrested, cited, charged, indicted, fined, or impresented for breaking or violating any law or ordinance, traffic violations?	, excluding
	c. been the beneficiary of a pardon, amnesty, renabilitation decree, other act of clemency or similar action?	
	d. exercised diplomatic immunity to avoid prosecution for a criminal offense in the U, S,?	☐ Yes ☑ No
,	2. Have you promised public servicions in the LLC town	
•	 Have you received public assistance in the U.S. from any source, including the U.S. government or any state, count municipality (other than emergency medical treatment), or are you likely to receive public assistance in the fun-e?— 	y, city, or
3.		
	a. within the past 10 years been a prostitute or produced anyone for prostitution, or inlend to engage in such activities in the future?	
	b. engaged in any unlawful commercialized vice, including, but not limited to, illegal gambling?	. 1
	 d. illicitly trafficked in any controlled substance, or knowingly assisted, abetted or collided to the illicit practice. 	ng of any
	controlled substance?	Yes X No
4.	Have you ever engaged in, conspired to engage in, or do you intend to engage in, or have you ever solicited member Indiction or have you though no engage in, or do you intend to engage in, or have you ever solicited member	
	funds for, or have you through any means ever assisted or provided any type of material support to, any person or or vial has ever engaged or conspired to engage, in sabotage, kidnapping, political assassination, hijacking, or any other credits activities.	
	terrorist activity?	
	Maria Arana and Aran	☐ Yes X☐ No
5.	Do you intend to engage in the U.S. in: a. espronage?	
	b. any activity a purposa of which is opposition to, or the control or overthrow of, the Government of the Unite by force, violance or other unlawful means? c. any activity to replace or control or control or control or overthrow of, the Government of the Unite	
	information?	sonsitive Yes 🖾 No
	have you ever been a member of, or in any way affiliates with, the Communist Party or any other totalitanan pary? Did you thuring the period Needs 30, 200 (1995).	☐ Yes Ø No
	GR you, during the period March 23, 1933 to May 8, 1945, in association with either the Nazi Government of German	y or any
	ersanization or government associated or allied with the Nan Government of German participate in the persecution of any person because of race, religion, national origin or political opinion?	erwise
	production of table, religion, national origin or political opinion?	□ Yes □X Np
	because of race, religion, nationality, ethnic origin, or politica opinior?	'⊟ Yes DX No
	Have you ever been deported from the U.S., or removed from the U.S. at government expense, excluded within the paid of are you now in exclusion or deportation proceedings?	ust year, ☐ Yes 💢 No
	Are you under a final order of civil penalty for violating section 274C of the Immigration Act for use of fraudulent occur have you, by fraud or willful misrepresentation of a magnet fact, ever sought to procure, or procured, a visa, other cocumentation, entry into the U.S., or any other immigration penelit?	
	Have you ever lieft the U.S. to avoid being drafted into the U.S. Armed Forces?	☐ Yes □ No
	Have you ever been a Jinonimmigrant exchange visitor who was subject to the 2 year foreign residence requirement and yet complied with that requirement or obtained a waiver?	
	Are you now withholding custody of a U.S. Citizen child outside the U.S. from a person granted custody of the chira?	☐ Yes Ġ, No

Part 4.	Signature.	application while in the			mpleting this section. You may life this
I certify unde authorize the seeking.	r penalty of perjury u release of any infor	nder the laws of the United t malion from my records wh	States of America that the ich the immigration and	s accidation, and the evid Naturalization Service ne	derice submitted with it, is all true and correct. eds to determine eligibility for the canalist. I am
	nections the		HEDAVET	Date 11/22/1996	Daytime Phone Number
Part 5.		the requested document person preparir	in and ins applicatio.	т тау ве велгев.	sted in the instructions, you may not be
declare tha					information of which I have knowledge.
Signature	Low ATT				Day time Phone Number
irm Name and Address	ANAHEIM	I, CA			

Form I-485 (Rev. 09-09-92)N

	PELSALAM ALAWADLY		DATE .	/15/1996
			FILE No.	
I hereby enter my appear named person(s):	rance as attorney for (or re	presentative of), and	at the request of, t	e following
NAME	SALAM ALAWADLY	, Det		•
ADDRESS (Apr. No.)	(Number & Street)	(City)	eficiery [ent
YAME 3MAY		IRVINE	(State) CA	(2)P Cade)
DDRESS (Apt. No.)		☐ Peti		nt
	(Number & Street)	(City)	(Sinte)	(ZIP Code)
Check Applicable Ite	m(s) below:			
DAR OF AS	and a member in good sta the following State, territo SOCIATION rative agency order susper practicing law.	STATE OF CALI	FORNIA	, comara
		lowing named religions and which is so re	scognized by the Bo	I service, or similar
3. I am associated w	rith		cognized by the So.	ord:
J 3. I am associated with attorney of rec request. (If you a	with tord who previously filed a sheck this item, also che		cognized by the So.	ord:
J 3. I am associated withe attorney of rec request, (If you a	with tord who previously filed a sheck this item, also che		cognized by the So.	ord:
3. I am associated withe attempt of recrequest. (If you a	with tord who previously filed a sheck this item, also che	notice of appearance ck item 1 or 2 whi	e in this case and m	ord:
3. I am associated withe attempt of recrequest. (If you at 2) 4. Others (Explain full SNATURE	with tord who previously filed a sheck this item, also che		e in this case and m	ord:
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J 3. I am associated when attempt of recrequest. (If you are request.) A compared to the property of	Aith cord who previously filed a chenk this item, also che lly.) CT OF 1974, I NEREBY CONSE	notice of appearance of item I or 2 whi	e in this case and m chever is appropria DRESS MOER E TO THE FOLLOWING MIGRATION AND NATU	y appearance is at his stee.)
3. I am associated when attempts of request, (If you a e a req	orth the stem, also che check this stem, also	TELEPHONE N TO THE DISCLOSUR TAPPERS IN ANY IM	e in this case and me have a superprior to approprior to appropriate the appropriate appropriat	y oppearance is or his (c.) MAMED ATTURNEY OR ALIZATION SERVICE
3. I am associated withe attempt of recipred from request. (If you are request.) If you are request. (If you are request.) SUMMY TO THE PRIVACY ARESENTATIVE OF ANY RECEM OF ARCORDS: ABOVE CONSENT TO DISCLETE OF ANY RECEM OF RECORDS: OF PERSON CONSENTING. A ADDELSALAM AL	orth the stem, also che check this stem, also	TELEPHONE N TELEPHONE N TO THE DISCLOSURE THAT PERSON CONS. UNE OF PERSON CONS.	e in this case and management is appropriate to the property of the process of th	y appearance is at his tte.) NAMED ATTERNEY OR RALIZATION SERVICE 11/15/1996

(Family name)											
,,	(First name)		Middle nam	ley	CHMALE B	RTHOATE (Mo	No. W. I				
HADAYET	HESHAM				LI FEMALE 7	14/100	bay-re;	NATIONALITY		FILE NUMBE:	
ALL OTHER NAMES USED	(Including names by	previous marriages)			CITY AND CO	INTRY OF BIRT		ECYPTI		A· N/A	
N/A						ARBIA,			į.	SOCIAL SEC.	TY NO.
	FAMILY NAME	FIRST NAME	DATE, CI	TYAND	COUNTRY OF BI	THURSDAY			- 1		
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NOTHER (Maiden name)								EGYP	T.		-
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WIFE		-			1		- 641111	Unit Or MAR	INAGE	PLACE OF	ARRIAGE
ODLIEG LEIGONINA AT	EL AWAD	LY	HALA	. 1		CAIRO/	EGVP	r 198	ь	nave.	_
ORMER HUSBANDS OR V AMILY NAME (For wile, give	IVES (if none, so s		1				1		Ÿ	EGY?	
NONE NONE	maiden name)	FIRST NAME	B/RTHI	DATE	DATE & PLACE	OF MARRIAGE	DATE	AND PLACE OF	TERMI	NATION OF US	SUIACE
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		TUST			н		11	JUN.	93	MAY	95
		CAIN		_				JUL.	92	JUN.	93
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LICANT'S LAST ADDR	ESS OUTSIDE	THE UNITED S	TATES OF	MOR	THAN ONE	YEAR		FROM	٠.,		
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ow below last occupati	on abroad if not	shown above. (Include al	ll inform	ation request	ad about 1					
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all copies legible?	X Yes		NE YOUR	NATIVE AL	PHASET IS IN OTHE	THAN ROMAN LE	TERS, WAITE	YOUR NAME IN YO	UP NATIVE	ALPHASET IN THE	SPACE
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· r Licai	WI. THE	BOY OUTLE			WE WANT	ALIEN RE	GISTRA	ATION NUI	MBEF	t in	

APPLIC	CATION FO	R IMMIC	BRANT VIS	A AND A	LIEN RE	GISTRAT	ION
		PART I -	BIOGRAPH	IC DATA			·
INSTRUCTIONS: Complete one Please print or type your answer to answer on a separate sheet using t	copy of this form for all questions. Que	or yourself a stions that a	nd each member re Not Applicable the form Attach	of your family, should be so m	is form	is insulticient re	com on the for
WARNING: Any false statement This form (OF-230 PART I) is Par for Immigrant Visa and Aften Reg		a material fa ich, together	ect may result in g with Optional Fo	rm OF-230 PA	t explusion from RT II, constitut	n the United S c the complete	tates. Application
1. FAMILY NAME		FIRST NAM	E .		MIDDLE NA	ME	
			.			7n lab	
2 OTHER NAMES USED OR BY WHI	ICH KNOWN (If marr	ed woman, gi	ve maiden name)				
N/A							
3 FULL NAME IN NATIVE ALPHABET	(# Roman letters no	used)					
4 DATE OF BIRTH (Day) (Month) (Year)	5. AGE		PLACE OF BIRTH				
(rear)		- 1	(City or tawn)		(Province,	4	Country
. NATIONALITY (If dual national,	YRS		CAIRO				EGYPT
give both)	8. SEX	9. MARITAL					
EGYPTIAN	Maje	K Single	(Never married)	☐ Married	☐ Wicched	☐ Diverced	☐ Separate
	☐ Firmale	Including	my present marrie	ge, I have been	married		times.
PERSONAL DESCRIPTION			11. OCCUPATIO	N			
	c. Height				CHD		
MARKS OF IDENTIFICATION			13. PRESENT A	ORESS			
NONE					1120		
			IRVINE		¥20		
			Telephone numb	r: Home		Office	
NAME OF SPOUSE (Maiden or famili	iy name)	(First nan	ne)	(Midale car	nej		
Sate and place of birth of spouse:							
address of spouse (if different from y	our own):						
UST NAME, DATE AND PLACE OF B	BATH, AND ADDRES		CHILDHEN				
	MALE AND PLACE OF	BIRTH		ADDRESS (if different from y	our own)	
				_			

8. PERSON(S) NAMED IN 14 AS:	/ 13 WHO WILL ACC	DMPANY DA FOLLOW ME	TO THE UNITED STATES	
HESHAM HEDAYET HALA ALAWADLY	FATHER)			
133,771,00	MOTREM)			
NAME OF FATHER, DATE AND	PLACE OF BIRTH, AN	ND ADDRESS (# decease	d, so state, giving year of death)
WESHAM HE ADDRESS:	DAEYT SAME AS IN	D.O.B:7/4/	1961 EGYPT	
MAIDEN NAME OF MOTHER C	ATE AND PLACE DE	BIRTH AND ADDRESS OF		
HALA ABDE	LSALAM AL /	AWADLY D.O.B		
ADDRESS: S	AME AS IN #	# 13		TEYE
IF NEITHER PARENT IS LIVING	ROVIDE NAME AND	ADDRESS OF NEXT OF H	(IN (nearest relative) (N YOUR	HOME COUNTRY
IST ALL LANGUAGES YOU CAN				
ARABIC	\$	GOOD	FAIR	WAITE
ENGLISH		GOOD	GOOD	OK
			3000	GOOD
IST BELOW ALL PLACES YOU H	AVE LIVED FOR SIX A SIDENCE.	MONTHS OR LONGER SIN	NCE REACHING THE AGE OF	15.
MWOT RO YT	OWNEE	COUNTRY	SCOUPATION	DATES (FROM/TO)
IRVINE	CA	U.S.A.	CHD.	5/95-NOW
LAKE FOREST			11	6/93-5/99
TUSTIN	H	- 11		7/92-8/93
CAIRO	CAIRO	EGYPT	ir .	10/89-7/9
T ANY POLITICAL, PROFESSION TIONS WHICH YOU ARE NOW S	IAL OR SOCIAL OR	GANIZATIONS AFFILIATED	WITH COMMUNIST, TOTALIT	ARIAN, TERRORIST OR NAZI ORGA
HE AND ADDRESS	THAT BEEN AME	GSTAIJITTA HO TO HEEM MART	MINI STILLE FOUR TELE BIR	THORY FMENSERSHP
NONE				
DATES OF ALL PREVIOUS RES	DENCE IN OR VISIT	S TO THE UNITED STATE	S. (If never so state) GIVE TVE	DE DE LOCA STATUS IS AND
NTION	FROMUTO	,		
IRVINE, CA		5/95-NOW	3-2	N/A
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APPLICATION FOR IMMIGR	1997 IANT VISA A	N'D ALIEN REGISTRA	TION	
PART II -	SWORN STATE	MENT		
INSTRUCTIONS: Complete one copy of this form for yoursel' and each me your answer to all questions. Questions that are Not Applicable should be as ame numbers as appear on the form. Alloth the sheet to the form. DON this application is listed under tarifficient No. 20. The fee should be paid in Ut the controller officer. WARNING: Any falts stairment or concealment of a material fear material for the didner of the United States, a fraudulent entry could be grounds for y. This form (OF-230 Part II) is a continuation of Form OF-230 PART I, whitegestration.	mber of your family, r is marked. If there is in IOT SIGN this form united States dollars or h ut in your permanent our prosecution and/o	egardless of age, who will immigrate with y ssufficient room on the form, answer on a niti instructed to do so by the consular off coal currency equivalent or by bank draft, w exclusion from the United States. Even the deportation.	eparate shee icer. The fe when you app hough you st	t using the e for filin war before hould
24. FAMILY NAME FIRST NAME		MICCUE NAME		
25. ADDRESS (Local)	(Street address in	S TO WHICH YOU WILL TRAVEL IN THE scluding ZIP code) S IN # 25	UNITED S	TATES
Telephone No.	Telephone No.			
27. PERSON YOU INTEND TO JOIN (Marine, address, and re-ulionship) HESHAM HEDAYET (FATHER) HALA AL AWADLY (MOTHER) (BROTHER) ADDRESS: SAME AS IN # 25	28. NAME AND AD	Dress of Sponso ² vg Person oa	EMPLOYER	
29. PURPOSE IN GOING TO THE UNITED STATES DV = 1 9 7		30, LENGTH OF INTENDED STAY (If po	ermanently,	sa stale)
IL INTENDED PORT OF ENTRY LOS ANGELES, CA		32. DO YOU HAVE A TICKET TO FINAL		10Nº
 United States laws governing the Issuance of visas require each applica- from admission into the United States. The excludable classes are descrived on NO to each category. The answers you give wit assist the constitution. 	ibed below in neneral	terms. You should road carefully the folia	wing tot any	excluded danswer
EXCEPT AS OTHERWISE PROVIDED BY LAW CLASSIFICATIONS ARE INSULCIS DO ANY OF THE POLLOWING CI 2. An alien who has a communicable disease of public leady agnificance.	ASSES APPLY TO	VISA. YOU?		-
likely to pose a literal to the safety or welfare of the alien or others; an ali b. An alien convicted of, or who admits committing a crimic moviving more substance; an alien convicted of 2 or more offenses for which the aggregate Sylate to engage in prostitution or commercialized vice, or who has engage who is or has been an illicit trafficker in any controlled substance; an alien w and who has averted immunity from presections (212(2)(8)?	en who is a drug abuse al turpitude, or violation sentences were 5 year d in prostitution or ne	er or addie! [212(ax)] on of any law relating to a controlled s or more; an alien coming to the United occurring within the cost 10 years; an alien	YES [Вои
c. Alien who seeks to enter the United States to engage in endionage, salon men of the United States, or other unlawful activity; an after who seeks to who has been a member of or affiliated with the Communior or any other government of Germany, or any rear occupied by or a filled with the Mazi Government of Germany, or any rear occupied by or a filled with the Mazi Government of Germany or any other security of the Communion of the Mazi Government of Germany or any other or control of the Mazi Government of the Mazi Gover	enter tile United State lotalitarian party; an a overnment of German	es to engage in terroris activities, on alientifien who under the direction of the Nazion, ordered incited assistat, or otherwise.	YES	мо.⊠
d. An alien who is likely to become a public charge, [212(a (4)]			YES D	NO KO
e. An alien who seeks to enter for the purpose of performing skilled or unsk an alien graduate of a foreign medical school seeking to perform medical [212(5X51]	illed labor who has no services who has not	theen certified by the Secretary of Labor; passed the NBME extra or its equivalent.		NC 🖾
1. An alien previously deported within one year, or arrested and deported withe United States, or any U.S. immigration benefit by frond no misrepresence try to enter the United States in violation of the law; an aben who is in violation.	tation: an alien who k	rowingly assisted any nationalien to enter	YES 🗆	мо⊠

NSN 7540-20-149-0919

"Public reporting builden for this collection of information is estimated to average 24 hours per response including time public researche estimated and asserted, grainering the necessary data providing the information required and inefertive limit collection. Send comments on the act cuty of this estimate of the builden and recommensations for declared obtained of State (DSS/MLDR) Washington 2.2 2003;0-3026 and to the Other of Information and Regulatory Artals (time of Managament and Budder Plantmont National Online (1605). REVISED 4-91 DEPT OF STATE

				14. 5
g. An ation who is permanently ineligible t time of wor. [212(a)8]]	o U.S. citizenship, a person who has departed	re ", med States to exade military service in	res Li	-51%
h. An alien who is coming to the United Sta an alien who withholds custody of a child o	les to practice polygamy; an alien who is a guard outside the United States from a United States	ar required to accompany an excluded alien; c. sen granted legal custody. [212(2X9)]	YES □	10 D
	r who has not fulfilled the 2-year foreign resid		YES 🗆	No Of
	stons is YES or Kunsure, explain in the follow			
34. Have you ever been arrested, convicted of an armosty; have you ever been treated it	r ever been in a prison or almshouse; have y n an institution or hospital or other place for i	ov. ever been the beneficiary of a pardon or escrity or other mental disease. [222(s)]	YES 🗆	NOE
 am unlikely to become a public charge the personal financial resources (describe) 		Afficavit of Support (attach)		
36. Have you ever applied for a visa to enter the				-
		immigrent visa, and whether the visa was issu	ed or refuse	1)
	L.13,1992 B-2 GRANTED			
 Have you been refused admission to the L (If answer is Yes, explain) 	Hrited States? YES NO ⊠			
8. Were you assisted in completing this applic	cation? YESKI NO□			
(If answer is Yes, give name and address of	f person assisting you, indicating whether re	arive, friend, travel agent, attorney, or other) RELATIONSHI		
NAME	ADDRESS		r Maro	
7. The following documents are submitted in		E. Sidden and some according		
	Military record Police certificate	Evidence of own assets Affidavit of support		
Marriage certificate	Medical records	Offer of employment		
D Death certificate X	Photographs	☐ Other (describe)		
Divorce decree	Birth certificates of all children who will not			
	be immigrating at this time. (List those for whom birth certificates are not available.)			
	whom on a considerate and not available.			
	O NOT WRITE BELOW THE FOLLO ar officer will assist you in answer			
. I claim to be exempt from ineligibility to rece		··		
	Beneficiary of a Walver under.			
☐ Not Applicable	□ 212(a)(3)(□)(ii) □ 212(e)	□ 212(h)		
O Not Required ☐ Altached	☐ 212(a)(3)(D)(ii) ☐ 212(a) ☐ 212(a)(3)(D)(iii) ☐ 212(g)(1) ☐ 212(a)(3)(D)(iv) ☐ 212(g)(2)	C) 212(A		
I claim to be:		I am subject to the following	:	
O A Family-Sponsored immigrant	 I derive foreign state chargeability 	Preference:		
An Employment Based-Immigrant . A Diversity Immigrant	under Sec. 202(b) through my	Numerical Emitation:		
A Special Category (Specify)		(foreign state)		
(Returning resident, Hong Kong, Tibe	tan, Private Legislation, etc.)			
undestrient that I not regivited in pursaction my vives data not sellike mis to what the United SI to understand that my willfully false or missed my United Sites and I. I am definited to the United Sites and I. I am definited to the United Sites in II. I am definited to the United Sites in the United Sites in Sites of the United Sites in Ministry and Bailer I, de further he public Interest, or endanger the walfers, sate partners, sabelege, public gleresty, who although the United Sites of the United Site	see in the United distant immirration Officer at the size of a still distant immirration of the madmittable platetened or willfull concession as of a meetral of dates, may subject on the criminal p-assession immigrated visat, do selemely source for affirm) had immigrate visat, do selemely source for affirm) had several (or affirm) that it is distant into the Voli ty, or ascentify of the Collect States; in activities acceptable of the Collect States; in activities acceptable or to the neutral acceptage in asked for and obtained an explanation on even	vice where I early to enter the United States, and when the Immigration start. Its made by me herein may subject me to perma a melfor deportation groups in this application, col- ter is through the Industrie, and that they are it are it through the Industrie, and that they are it are it through the Industrie, and that they are it are started. Just it is required by the News of the Uni- ted Started, Just in the applies in extilities which is would be prohibined by the News of the Un- mitted they are promised in the United Startes. It is a point which was not clear to me.	ithet the pass neat exclusion nesisting of C ue and como outd be pre- sited Status r n to or the co	ression o irein prional lese to udictal rissing patrol,
ne relationship claimed in items 14 and 15 ver ocumentation submitted to consular officer ex		(Signature of Applicant)		
Subscribed and swom to before me this	day of 19 at			
RIFF ITEM NO. 20		(Consular Officer)		
		100130101 0110017		

1U.S. Government Printing Office 1992 - 312 071/50047

APPLIC	ATION FO	OIMMI F	1997 irant vi:	SA AND A	LIEN REGIST	RATION
-		PARTI-	BIOGRAPI	UC DATA	· · · · · · · · · · · · · · · · · · ·	
INSTRUCTIONS: Complete one Please print or type your answer to answer on a separate sheet using I WARNING: Any false statement This form (OF-230 PART I) is Parfor Immigrant Visa and Alien Reg	copy of this form for all questions. Que he same numbers and the same numbers and the same numbers are same as a same numbers.	or yourself ar stions that ar is appear on t	ed each member to Not Applicable the form. Attect	of your family, should be so n the sheet to t	nis form.	ncient room on the for
1. FAMILY NAME	istration.	F PST NAME				emplete Application
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2. OTHER NAMES USED OR BY WHI	CH KNOWN (If marri				MOHAMED	
N/A		, y				-
3. FULL NAME IN NATIVE ALPHABET	(If Roman letters not	usedi				
A DATE OF BIATH				_ حملیات	ف م محد	A
(Day) (Month) (Year)	5. AGE		LACE OF BIRTH City or fown)		(Province)	(Country)
4 7 61	35 : YR	s	EL CHARB	IA		EGYPT
, NATIONALITY (if dual national, give both)	8. SEX	9 MARITAL	STATUS			139111
EGYPTIAN	Male .	☐ Single	(Never married)	Married	☐ Widowed ☐ D	Norced Separates
	☐ Female	including	my present marri	ACR I have have	married 1	
D. PERSONAL DESCRIPTION			11. OCCUPATI		mariag I	times.
	c. Height — 6 1					
	d. Complexion F	AI3		DRI	VER	
2. MARKS OF IDENTIFICATION			13 PRESENTA	DORESS		
PRESC. GLASSE	S		IRVI	IE CA		
			11/4/11	· / C/A		
		,	٠.			
NAME OF SPOUSE (Maiden or famili	v namel	(First nam	Telephone numi		Offic	, (
ALAWADLY			*;	(Middle na		
ALAWADLY Date and place of birth of spouse:		HALA		ABDELS	SALAM	
		EGYPT	:			
Address of spouse (# different from ye	our awn);					
LICT HAVE CATE AND DIVINI						
LIST NAME, DATE AND PLACE OF B	DATE AND PLACE OF		CHILDREN			
	The same of		YPT	ADDRESS	(If different from your own	rj.
ويسبب		U.	5.A.			

16. PERSON(S) NAMED IN 14	73 T. T. 14	COUNTY ON FOLLOW	ME TO THE UNIT	ED STATES	
HALA AL AV	VADLY (WIFE)			
9	(SON)				
	- (30N)				
17. NAME OF FATHER, DATE A	NO PLACE OF BIRTH	AND ADDRESS (If dece	esed so state oh	ing long at 1	
_			GYPT	- g year or day(n)	
				Ε	
18: MAIDEN NAME OF MOTHER	I, DATE AND PLACE (OF BIRTH, AND ADDRES	(If deceased, so	state, giving year of dea	nth)
2			ECYPT		
9. IF NEITHER PARENT IS LIVIN	G PROVIDE NAME A	VD ADDRESS OF MENT			
		ND ROOMESS OF MEXI (or Kin (nearest re-	alive) IN YOUR HOME	COUNTRY
O LICTALL LANGUAGE					
O. LIST ALL LANGUAGES YOU C LANGUAGE	AN SPEAK, READ, AN	VD WRITE SPEAK			
ARABIC		GOOD	CABR	GOOD	GOOD
ENGLISH		"		U	"
FRENCH		11		17	71
LAKE FOREST	"			DRIVER	MAY 95-NOW
TUSTIN				Н	JUN93-5/9
ABDEAH	CAIRO				JUL.92-6/9
	CAIRO	EGYPT		ACCOUNTANT	JUL.61-7/9
ICT ANN POLITICAL					
LIST ANY POLITICAL, PROFESSI ZATIONS WHICH YOU ARE NOW JAME AND ADDRESS	IONAL, OR SOCIAL O V.OR HAVE BEEN A N	AGANIZATIONS AFFILIA	FED WITH COMM	INIST, TOTALITARIAN.	TERRORIST OR NAZI CHOA
VALVE AND ADDRESS			ONLIG .	TYPE OF MEMBE	
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	ESIDENCE IN OR VIS	ITS TO THE UNITED STA	TES. (If never, so s	late) GIVE TYPE OF V	SA STATUS IS ANY
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1997 APPLICATION FOR IMMIGRANT VISA AND ALIEN REGISTRATION

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		SWORN STATE				
INSTRUCTIONS: Complete one copy of this for your answer to all questions. Questions that are same numbers as appear on the form. Atlach It this application is listed under tariff item No. 20. the consular officer.	or sheet to this form. DO Notice the sheet to this form. DO Notice the should be paid in United the should be seen to the shou	o marked, If there is in NOT SIGN this form the mited States dollars or in	nsufficient room on the intil instructed to do se local currency equivale	c form, answer on a : by the consular off nt, or by bank draft,	separate she icer. The fo when you ap	et using the se for filin pear befor
WARNING: Any false statement or cancealment be admitted to the United States, a fraudulent e This form (OF-230 Part II) is a continuation of	atry could be grounds for y	our prosecution and/o	or deportation.			
Registration.	700m OF=230 FAX11, WE	en together, constitut	e ine complete Applica	Hon for immigrant	Visa and Al	ien
24. FAMILY NAME	FIRST NAME			OLE NAME		
HEDAYET	HESHAM		МО	HAMED		
25. ADDRESS (Local)	•	28. FINAL ADDRES	SS TO WHICH YOU W including ZIP code; IN# 25	MLL TRAVEL IN THI	UNITED	TATES
Telephone No.	•	Telephone No.				
27. PERSON YOU INTEND TO JOIN (Name, ad HALA ALAWADLY (WIFE) (SON) (SON) ADDRESS: SAME AS IN #		28. NAME AND AD	DRESS OF SPONSO	RING PERSON OR	EMPLOYER	1
29. PURPOSE IN GOING TO THE UNITED STAT	ES DV-1 97		30. LENGTH OF INT PERMAN	ENDED STAY (If p	ermanently,	so state)
31. INTENDED PORT OF ENTRY LOS	ANGELES,CA		32. DO YOU HAVE	A TICKET TO FINAL		ION?
 United States laws governing the issuance of from admission into the United States. The ex YES or NO to each category. The enswers y 	oludable classes are descr	ibed below in genera	terms. You should re	art carefully the follo	winn liet an	excluded d answer
CLASSIF	WISE PROVIDED BY LAW ICATIONS ARE INCLIGIE OF THE FOLLOWING CL	LE TO RECEIVE A	VISA.			
a. An aliea who has a communicable disease of tikely to pose a threat to the safety or welfare of the safety or welfar	I public health significance, of the alien or others; on alie	or has or has had a p en who is a drug abus	hysical or mental disor er or addict. [212(a)(1	der that pases, or is	YES 🖸	NO 🍱
 An alien convicted of, or who admits commi- substance; an alien convicted of 2 or more offer States to engage in prostitution or commercialis, who is or has been an illicit trafficker in any con- 	nses for which the aggregath zed vice, or who has engage trolled substance: an alien w	sentences were 5 year d in prostitution or pr	s or more; an alien co	ming to the United		
and who has asserted immunity from prosecution. c. Alien who seeks to enter the United States to ment of the United States, or other unlawful act who has been a member of or affiliated with the	engage in espionage, sabor	enter the United State	es to encace in terroris	t activities; an alien	AEŻ 🗌	NO [35
government of Germany, or any area occupied to participated in the persecution of any person becide. [212(a)(3)]	by, or allied with the Nazi Co	overnment of German	iv. ordered, incited, as:	sisted, or otherwise	YES 🗀	νο⊑¥
d. An alien who is likely to become a public clir	rge. [212(a)(4)]				YES 🗆	νо€Х
e. An alien who seeks to enter for the purpose of an alien graduate of a foreign medical school is [212(a)(5)]	f performing skilled or unsk ecking to perform medical	illed labor who has no services who has not	I been certified by the passed the NBME exa	Secretary of Labor: m or its equivalent.		ио.
f. An alien previously deported within one year, the United States, or any U.S. immigration being or try to enter the United States in violation of	fit by fraud or misremesen:	lation: an alien who k	nowingty assisted any c	ther alien to enter	YES 🔘	моДк
rious editions absolete Public reporting burden for the quited for searching existing da	s collection of information is ostimal ta sources gathering the necessary	led to average 24 hours per data providing the informa	response, including time re- tion required, and reviewing	OFTIONAL FORM	230 Part 1 REVI	(ENGLISH) SED 4-91

g. An alien who is permanently int 12 bit time of war. [212(a)(8)]	to U.S. cihip. a person	who has departed the ?	• ed States to c	inditary service in	YES []	 353
h. An alice who is coming to the United 5 an alice who withholds custody of a chile	ales to practice polygamy; an louiside the United States fro	alien who is a guardian r om a United States eas:	en granted legal cus	y an excluded alien; ody. [212(a)(9)]	YES []	no 58
i. An alien who is a former exchange visi	or who has not fulfilled the 2	-year foreign residence	requirement, [2126	en.	YES []	No Zi
If the answer to any of the foregoing qu					163 (#5 <u>Z</u> i
		•				
34. Have you ever been arrested, convicted an amnesty; have you ever been treated	or ever been in a prison or a in an institution or hospital o	imshouse; have you e r other place for insa-	er been the benefit y or other mental o	clary of a pardon or fisease, [222(a)]	YES []	No.
35.1 am unitiely to become a public charge Personal financial resources (describe		nent (attach)	Affidavit of Sup	oort (affach)		
36. Have you ever applied for a visa to enter (If answer is Yes, state where and when, to CAIRO, EGYPT JUL. 13,	whether you applied for a no		gant visa, and whe	ther the visa was issue	d or reluse	1)
 Have you been refused admission to the (If answer is Yes, explain) 	United States? YES	мо⊠				
38. Were you assisted in completing this appli (If answer is Yes, give name and address	cation? YES	NO.	triand travel speed			
HALIE	ADDRESS	anny water or recently.	meno, daver agera	RELATIONSHIP	-	
9. The following documents are submitted in	tropped of this speciments.	. \$.,				
	Military record	,s ♥sr	☐ Evidence of a	E was accorde		
CX Birth cartificate &	Police certificate		Affidavit of su			
Marriage certificate Death certificate	Medical records		Offer of emple	yment		
	Photographs Birth certificates of all childs	was with a will want	☐ Other (descrit	(e)		
	be immigrating at this time.	(List those for				
	whom birth certificates are	noi available.)				
D The consul	O NOT WRITE BELOV ar officer will assist yo	THE FOLLOWING IT	G LINE ems 40 and 41			
I claim to be exempt from ineligibility to rect 212(s)(5)	live a visa and exclusion und Beneficiary of a Walver unde		33 for the following	g reasons;		
Not Applicable Not Required	☐ 212(a)(3)(D)(ii) ☐ 212(a)(3)(D)(iii)	D 212(e) D 212(g)(1)	□ 212(h)			
Attached	☐ 212(a)(3)(D)(iv)	D 212(g)(1)	□ 212(i) .			
I claim to be:			l am sul	eject to the following:		
A Family-Sponsored Immigrant An Employment Based-Immigrant	I derive foreign state ch under Sec. 202(b) thros		☐ Prefe			-
A Diversity Immigrant	a	·9·····)		rical limitation:		
A Special Category (Specify) (Returning resident, Hong Kong, Tibe	an, Private Legislation, etc.)		(forei	gn state)		
understand that I am required to surrender my vis- vise does not entitle me to enter the United Siz- understand that any willfully false or misleading United States and, if I am admitted to the United the United States and if I am admitted to the United to the United States and I am a surrender to the United States and I am 2.10 P.ART I and 210 P.ART I I combined here	a to the United Status Immigrates if at that time 1 am found statement or willfull concentral distates, may subject me to congretativity, do solemnly sweather than the solemnity sweather than the solemnity sweather than the solemnit was a solemnity sweather than the solemnit to the sol	ion Officer at the place who be fradmissible under the ent of a material fact truiting prosecution and for officer) that pil state	hers I apply to enter the immigration law is by me herein may in deportation, ments which appear	the United States, and the Subject me to permane in this application, con-	nd the posses nt exclusion i	rije rom
vits does not smittle me to enter the United Struckerstand that say willfully factor or mighted funderstand that say willfully factor or mighted funders and full struckers are supported to the United Struckers and Struckers are 200 PAAT 1 and 120 PAAT 11 cambined, here are 200 PAAT 1 and 120 PAAT 11 cambined, here are 200 PAAT 1 and 120 PAAT 11 cambined, here are 200 PAT 1 and 120 PAAT 1 and 120 PAT 1 and	were rease by me, including wear (or effirm) that, if admit y, or security of the United Statistics subversive to the not set, by force, violence, or other esked for and obtained an exp	and engineers to stems it ited into the Called Sies ales; in activities which stemel security; in any ac- ir unconstitutional means dispation on every point	nrough as inclusive sty, I will not engage could be prohibited livity a purpose of w which was not clear	, and that they are true in eclivities which wou by the laws of the Unit high is the appasition to to me.	and completed to the control of the	t is icla: iing roi,
e relationship claimed in items: 14 and 15 ver cumentation submitted to consular officer ex	fied by cept as noted:		(Signatur	e of Applicant)		
Subscribed and sworn to before me this	day of	. 19 at:				- 1
REF ITEM NO 20						

3 Gargi nimens Printing Office 1992 — 512 071/5/047

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	•		EL GHARBIA		EGYPT
		<u>. </u>			(Country)
3. Fath	er-Name:				
4. Mothe	er-Name:				
5. Certi	ificate Issued:	Date	7	31	1996
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				* 1,-12,	(rear
		Place:	EL GHARBIA		
			(City or Tow	n)	(Country)
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		Magitra	te: AIDA HAS.		
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THE ARAD REPUBLIC OF EGIPT

THE MINISTRY OF DEFENSE

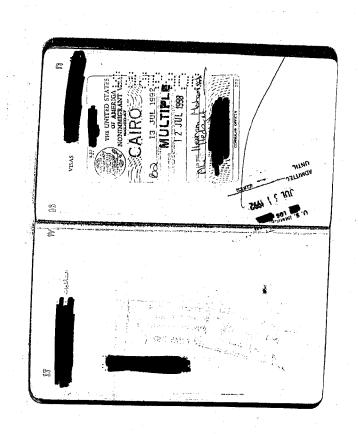
•	CERTIFICATE OF COMPLETION OF MILITARY SERVICES
•	
	MINISTRY OF DEFENSE CERTIFIES
That	#WITH GRADE OF N/A,
NAME: HES	SHAMM.ALI HEDAYET , HIS ID # ,IN THE
COUNTY	CAIRO , HAS FIMISHED HIS MILITARY SERVICES
IN THE _	FORCES, FOR THE PERIOD OF
WAS EXE	MPTED FROM THE SERVICE ON 9/13/1991
HIS B	EHAVIOR, AND HIS ATTENDANCE WAS N/A
	WAS GIVEN ON 9/13/1991
	CERTIFICATION OF TRANSLATOR S COMPETENCE
Ι,	, HEREBY CERTIFY THAT THE ABOVE IS
AND ACCUR	ATE TRANSLATION OF THE ORIGINAL MILITARY CERTIFICATE
IN ARABI	C AND THAT I AM COMPETENT IN BOTH ENGLISH AND
ARABIC	TO RENDER SUCH A TRANSLATION.
	DATE 11/22/1996 SIGNATURE OF TRANS
SUBSCRIBE	D AND SWORN TO AFFIRMED BEFORE ME THIS 22th DAY
CE_NOV.	1g96 AT 5:10 pm in Orange County
	Notary Public — Control County County County Mry Comm. Epites Mar 13.200

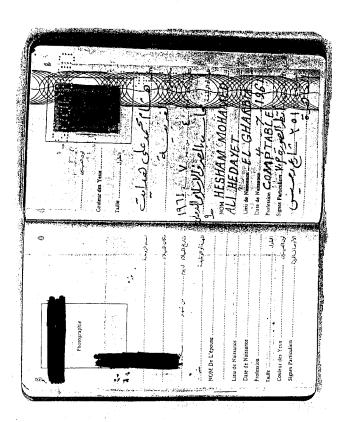
TARAB REPUBLIC, OF ECYPT
MINISTRY OF JUSTICE
FORM NO. : 76 " JUSTICE "

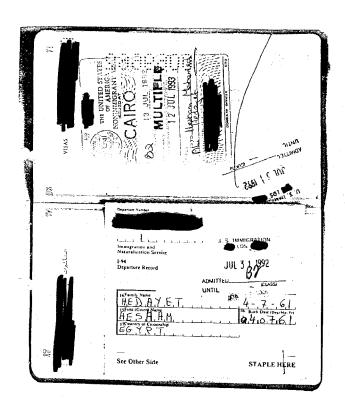
MARRIAGE DELIG
RECISTERED SUB NO. 2652 No. 28-11-1988
AT CIVIL REGISTRY OFFICE OF
SERIAL NO. 97904 FOLIO NO. 3
ON THE DAY OF Friday, 3th Rabin II the 9 Hypa.
CORRESPONDING TO 25 WOW. 1988A.D. AT 9pm.
IN MY PRESENCE AND BY ME
MA*2CUN OF
AFFILIATED TO THE PERSONAL STATUS COURT "TUTELAGE" OF Banda Embala.
AND AT THE PHEMISES NO LOC. TED AT wife representative house, Abdeen.
A CONTRACT OF THE PROPERTY AND POSTICE.
THE FOLLOWING "MARBIAGE DEED" (THAS SHEET CONCILIDED BY AND BETWEEN:
THE HUSDAND:
NAME IN FULL Hesham Mohamed Alf Hedayat, ofage,
OCCUPATION ACCOUNTANT HATICHALITY LE gyptain
DATE OF BIRTH 4-7-1961 BIRTH PLACE LE Ghandia.
RESIDENCE
IDENTITY CARD ISSUED ON 7 7 7974 DY : EC Wayle Carl Regarry Office:
MOTHER'S NAME :
THE WIFE:
NAME IN PULL Hala Mohamed Sadels Abole Salam El Awadly, virgin represented by her father,
and she have I can married laface

OCCUPATION MATERIAL LONG Plans
DATE OF BIRTH MARKET BERTH BACK Aldeen
RESIDENCE
IDENTITY CAND NO. 1850 ON 197.1979 IN Photoen Coult regulty Office.
MOTHER'S NAME
ENTRY OF HUSBAND'S FABILLY IN CIVIL REGISTRY OFFICE:
TOHN/AITIVEE BIZZENICZASHI AS
NO CIVIL REGISTRY OFFICE OF
ENTRY OF WIPE'S FAMILY IN CIVIL HEGISTRY OFFICE :
TOWN/VILIAGE DISTRICT/SHIE : 18
NO CIVIL REGISTRY OFFICE OF
THE THE PARTIES AGREED ON A DOWNY (HAHR) OF: as amountagreed upon
OUT OF WHICH THE SUM OF AS amount agreed upon. HAS BEEN PAID, RECRIVED AND ACKNOWLEDGED BY care representative. AND THE DEFERRED DOWNY AMOUNTING TO US Amount agreed after.
TO BE DUE AND PAYABLE BY THE HUSBAND ON EITHER DEATH OR DIVORCE.
THIS "MADRIAGE DEED" HAS BEEN ACCOMPLISHED IN ACCOMPLISHED THE
PROVISIONS OF THE HOLY KORAN AND THE SURMA OF THE PROPHET BUHAMMAD AND IN
VIRTUE OF A LAWFUL TENDER AND ACCEPTANCE DETUERN. THE TWO PARTIES.
AFTER THEY HAVE BEEN LEGALLY IDENTIFIED AND AFTER SCHENGARING THAT THERE
ARE NO LEGAL OR FORMAL IMPEDIMENTS PREVENTING THEIR
1. Does not receive A COVERNMENTAL SHOW, A PERSON OF A PROMOTER
2. POSSESSES no sucrety EXCERDING L 00.
AND THAT THE TWO SPOUSES ARE OF AGE under any responsibility
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Memorandum

Subject

Policy Closure & Service of OSC

Date:

JUN 1 1 1996

т_о:Метогандит to File

From:Office of the Deputy Assistant District Director Detention & Deportation Los Angeles, CA

Based on a thorough review of the Alien's a-file it appears that the Alien was not served with the Order to Show Cause (Form I-221). The OSC was inadvertently forwarded to the EOIR and a hearing date was set for the alien to appear. Based on the evidence that the file contained, the Immigration Judge ordered the case to be administratively closed.

Therefore, inasmuch as the charging document was not served on the alien and the file does not contain a current address to which the OSC could be mailed, this case is considered not properly under Docket Control. The file will be forwarded to records and the case closed in DACS.

If at any time after the date of this memorandum, the alien is encountered, a superseding OSC is to be issued, if applicable, and properly served on the alien and the EOIR.

FOR.

Deputy Assistant District Director Detention & Deportation

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Name:		Counsel:					
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Date: 3/26/96 Cu	stody: NO						
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U.S. DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE

MEMO TO FILE

FROM:

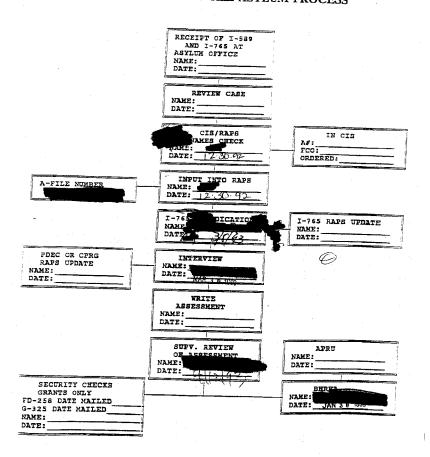
Acting Director Los Angeles Asylum Office

OSC has been served on the court. File is routed to you for your review.

Fundly Nets (Capital	Letters)	Given Na	me	Middle '	Name	Sex	i Ha	,	100		T
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EGYPT		oher and Country of Issue File Number				Height	We	ight	Occupation		
US Address Residence)	Number	(Street)	(City)	(State) (Zip Con	ie)	F.B.L No			Marit	al Status	
MISSION VIZIO, CA 9									[Single	☐ Widow(er) Married ☐ Divorced
Date, Place, Time, Mani uly 31, 1991, LOS ANO	FELES, CA	(IA)		Passenger Br	- 1	Scars or N	darks		,	_ separates	LJ Divorced
Number, Street, City, Pr	ovince (Sta	te) and Co	intry of i	ermanent Resi	dence		Location.		sion		
Birthdate ally 4, 196;	Date of			Location C	sde	(At/Near)	المراجع	t V	<u></u>	Date & He	W.F.
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 $Form \ I-213 \ (Rev \ 4-5-79)Y \ \ UNIFED \ STATES \ DEPARTMENT \ Of \ JUSTICE \ Limitagration \ and \ Naturalization \ Service$

FLOW CHART OF THE ASYLUM PROCESS



COMMENT MOTES WITH DATE, STAMP

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RAXCAS01 CASE ENTRY (1589) 15:06:26
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SEX: M MARITAL STATUS: M DOB: 7/04/61 COB: EGYPT NATIONALITY: EGYPT
ETHNIC: OTHER RELIGION: OTHER PCE: LOS DOE: 7/31/92 SSN:
STATUS AT ENTRY: B2 FILING DATE: 12/29/92
STATUS AT ENTRY: 82 FILING DATE. 12/23/32
NEW A-FILE? (Y/N): Y HOLD CODE: SPECIAL GROUP:
TAMED TABLE ACCUSED (V/N). N. SEDARATE SPOUSE CASE (Y/N): N. A-NUMBER:
WORK AUTH ROST (Y/N): Y ROST DATE: 12/29/92
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WORK ROST DISP (G/D): DISP DATE:
COMMAND: 1589
PF3 PF4 PF5 PF6 PF7 PF8 PF9 PF10
RACOCCOO RECORD UPDATED, PLEASE SELECT FUNCTION

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ADMISSION NUMBER:
COUNTRY OF CITIZEN:
CLASS OF ADM:
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INVALID FUNCTION KEY CONTROL OFC CODE: ARR FLT NO: INSPECTOR: PF6: MENU PF7: INQUIRY M2 R 1 C 1 NONIMMIGRANT INFORMATION SYSTEM BASIC DATA DISPLAY DATE: 03/30/93 TIME: 16:34:40 MAP: NIXOBAS AST NAME: HEDAYS
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